

STATE OF NEW HAMPSHIRE
PUBLIC UTILITIES COMMISSION

September 30, 2009
Concord, New Hampshire

 ORIGINAL

RE: DW 08-052/09-051
PITTSFIELD AQUEDUCT COMPANY, INC.
APPROVAL OF TRANSFER OF ASSETS AND FRANCHISE
RIGHTS AND ASSUMPTION OF LONG-TERM
INDEBTEDNESS
(HEARING RE: SETTLEMENT AGREEMENT)

PRESENT:

Chairman Thomas B. Getz, Presiding
Commissioner Clifton C. Below
Commissioner Amy L. Ignatius

Jody Carmody - Clerk
Sandy Deno - Clerk

APPEARANCES:

Reptg. Pittsfield Aqueduct Co., Inc.
Sarah B. Knowlton, Esq. (McLane...)

Reptg. PUC Staff:
Marcia A. B. Thunberg, Esq.

Reptg. Office of Consumer Advocate:
Rorie E. P. Hollenberg, Esq.

Intervenor on behalf of Sunrise Lake
Estates Assoc.:
Jerri Waitt

COURT REPORTER: Susan J. Robidas, LSCR/RPR No. 44

1 A P P E A R A N C E S (cont'd)

2 Intervenor on behalf of Town of
3 Pittsfield:
4 Laura Spector

5 Intervenor on behalf of Birch Hill
6 Water District:
7 Kirk Smith

8 Intervenor on behalf Town of
9 Litchfield:
10 Jay Hodes, Esq.

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JAMES LENIHAN

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1 P R O C E E D I N G S

2 CHAIRMAN GETZ: Okay. Good
3 morning, everyone. We'll open the hearing in
4 Docket DW 08-052. This hearing concerns a
5 petition for rates for the Pittsfield Aqueduct
6 Company that was subsequently consolidated with
7 another Pennichuck proceeding, Docket DW 09-051.
8 And subsequent to the consolidation of those
9 proceedings, we approved a procedural schedule
10 that culminates in hearings today. And we have
11 today to consider a settlement agreement among
12 various parties to this proceeding. So let's
13 begin with appearances from the parties.

14 MS. KNOWLTON: Good morning,
15 Chairman Getz and Below, and welcome,
16 Commissioner Ignatius. My name is Sarah
17 Knowlton, and I'm with the law firm of McLane,
18 Graf, Raulerson & Middleton. And I'm here today
19 on behalf of Pittsfield Aqueduct Company, Inc.
20 and Pennichuck East Utility, Inc. And with me
21 from the company is Bonalyn Ware -- Bonalyn
22 Hartley, Donald Ware, Charles Hoepper and Dawn
23 DeBlois.

24 CHAIRMAN GETZ: Good morning.

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1 Other parties to the proceeding to make
2 appearances this morning?

3 MR. SMITH: Good morning.
4 Kirk Smith, representing the Birch Hill Water
5 District in North Conway.

6 CHAIRMAN GETZ: Good morning.

7 MS. SPRAGUE: Good morning.
8 Lisa Sprague from Locke Lake Colony.

9 CHAIRMAN GETZ: Good morning.

10 MS. SPECTOR: Good morning.
11 Laura Spector from the Mitchell Municipal Group
12 on behalf of the Town of Pittsfield.

13 CHAIRMAN GETZ: Good morning.

14 MS. WAITT: Good morning.
15 Jerri Waitt from Sunrise Estates.

16 CHAIRMAN GETZ: Good morning.

17 MS. HOLLENBERG: Good morning.
18 Rorie Hollenberg and Stephen Eckberg here for the
19 Office of Consumer Advocate.

20 I would just note at this time
21 that I believe there are members of the public in
22 attendance today, and I believe there are some
23 members of the public that wish to make public
24 statements when the Commission -- when it pleases

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1 the Commission at this hearing.

2 CHAIRMAN GETZ: Good morning.

3 MR. HODES: Good morning. Jay
4 Hodes, appearing on behalf of the Town of
5 Litchfield.

6 CHAIRMAN GETZ: Good morning.

7 MS. THUNBERG: Good morning,
8 Commissioners. Marcia Thunberg on behalf of
9 Staff. With me here today is Mark Naylor, Jim
10 Lenihan, Jayson LaFlamme and Doug Brogan.

11 And if I may segue into a
12 procedural matter? As Staff is presenting a
13 panel second after the Company, it will be Mark
14 Naylor and Jim Lenihan that will be taking the
15 stand. Thank you.

16 CHAIRMAN GETZ: Okay. Good
17 morning, everyone. Well, is there -- I
18 understand there are members of the public that
19 would like to make a public statement. Was there
20 any objection to hearing those public statements
21 before we begin the proceeding? Ms. Knowlton.

22 MS. KNOWLTON: I have one
23 limited procedural matter which I can either
24 handle now or after the public statements are

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1 made.

2 CHAIRMAN GETZ: Well, let's
3 hear what the issue is.

4 MS. KNOWLTON: The Company has
5 circulated a proposed exhibit list, and there's
6 one additional exhibit that I'd like to add to
7 that list, which would be Exhibit 15.

8 When the settlement agreement
9 was filed with the Commission, inadvertently an
10 incorrect version of Appendix G was filed with
11 that. And so we would propose to mark as
12 Exhibit 15 -- or mark for identification as
13 Exhibit 15 a different version of Appendix G,
14 which I've provided to the Commission and didn't
15 mark it as a revised Appendix G. But we can tell
16 that it's different from the one that's attached
17 to the settlement agreement by looking at the
18 column "Estimated Monthly Recoupment" under Birch
19 Hill. The figures are \$32.60, \$20.07, \$13.91.
20 And this page is consistent with what the parties
21 to the settlement had intended to include and had
22 been circulated to the service list prior to the
23 filing of the settlement.

24 CHAIRMAN GETZ: Thank you.

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1 All right. Is there anyone from the public who
2 is not a party to this proceeding that would like
3 to make a comment at this time?

4 Sir? If you could just --

5 MR. MICHAELSON: My name is
6 Lawrence Michaelson. Good morning.

7 CHAIRMAN GETZ: Good morning.

8 MR. MICHAELSON: I would like
9 to say that, first of all, I don't think that
10 this Company should have acquired the water works
11 at Locke Lake, number one. They're out for some
12 serious money. I've looked at some of the things
13 on the computer that they have done, the money
14 that they have split. Six executives split
15 \$1.8 million, plus they gave themselves a \$10,000
16 raise plus other monies. I have this information
17 here if you'd like to see it. This Genco Company
18 has acquired, I think, 20 percent of the company.
19 And the stock went from \$17 -- they offered \$31
20 for the stock, which means eventually this water
21 situation is going to skyrocket. The only thing
22 I have to say is God gave us air, God gave us
23 water. Without air and water, we can't live.
24 Nothing grows. And it should not be prostituted.

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1 That's all I can tell you. That's all I can say.
2 There's other things in my mind, but I think
3 that's about it. It should not be prostituted.
4 This company here is out for blood. And if you
5 let them do the increase, it's going to be
6 increase after increase, after increase. We will
7 not be able to -- we will not be able to live
8 with this water situation.

9 And the water is not that
10 great. We have drank that water for 18 years,
11 and there's never been any chlorine in it. I'm
12 still alive. They claim that there's arsenic in
13 it. I didn't think there was. It was great
14 water. Now, I can't drink the water. I've also
15 contacted an oncologist, and I showed him some of
16 the facts on the water situation. And he says
17 that that water can create cancer -- that it's
18 possible to create cancer. And that comes from
19 an oncologist at the BI Hospital in Boston.
20 Thank you.

21 CHAIRMAN GETZ: And, sir,
22 you're a customer of Locke Lake, is that --

23 MR. MICHAELSON: I am a
24 resident of Locke Lake.

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1 CHAIRMAN GETZ: Okay. Thank
2 you.

3 Is there any other -- sir?

4 MR. CRANE: Dave Crane of Lock
5 Lake Colony. My concerns: One, there's an awful
6 lot of money that's been spent upgrading the
7 system in Locke Lake. To me, much of that
8 investment has been unnecessary. I've lived
9 there for six years. That's longer than
10 Pennichuck's been there. Had great service ever
11 since I moved into the Colony. I have seen no
12 improvement in service. I understand the
13 arsenic, the federal standards were changed, that
14 had to be addressed and treated. I believe we
15 should have to eat the cost of that.

16 As far as the re-piping to
17 increase the source and pressure, I never had a
18 problem with the pressure, never had a problem
19 with having enough water. I think a lot of this
20 investment had been made to justify an increase
21 in the rate base. The rates as proposed today,
22 paying for four units of water, regardless of how
23 much you use, is extremely onerous to those of us
24 who live alone and use little water. I've never

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1 used more than two units, and that was one month.
2 Usually it's one or fewer units per month. For
3 me to -- I've taken great steps to conserve my
4 water usage: Low-volt shower heads, efficient
5 appliances, changing my personal habits to reduce
6 the amount of water I use. For me to have to pay
7 for four units every month, regardless of what I
8 actually use, is very onerous, and it punishes me
9 for conserving resources. That is something that
10 this Board needs to take into consideration.
11 Don't allow them to bill for units that aren't
12 used. Let the people of these communities have
13 some control over what their expenses are. If
14 you allow them to bill for four units, people are
15 going to waste water. They're going to figure,
16 if I'm paying for it, I might as well use it.
17 That's only going to increase demand on the
18 system, and this company is going to come before
19 this Board again and say we need to make more
20 improvements in the system, we need to raise
21 rates in order to meet that demand. Allow people
22 to conserve, allow people to have some control
23 over their cost of water. Thank you.

24 CHAIRMAN GETZ: Thank you. Is

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1 there anyone else? Ma'am?

2 MS. GRISE: Thank you. Jane
3 Grise, Locke Lake Colony. My husband and I have
4 lived at Locke Lake for almost seven years. We
5 are both retired and we're on fixed incomes.
6 Right now, it's hard to get the money out. This
7 kind of a water bill is ridiculous. I have lived
8 in Merrimack, I have lived in Hudson under the
9 same Pennichuck Company, and the water was never
10 this expensive. And I think mostly I feel very
11 badly for the families, because a lot of them
12 have three or four kids. You've got laundry,
13 you've got baths. I mean, you know, kids use a
14 lot of water. The bill is ridiculous. And at
15 this point, the economy is so bad, they have to
16 struggle just to pay their everyday bills and put
17 food on the table. I worked as welfare director
18 in Pittsfield. I know how they live. I know
19 they can't afford it. Yes, they can get
20 assistance from CAP, but that's only for electric
21 and fuel bills, and they have fuel assistance.
22 But there is nothing to cover the water. Thank
23 you.

24 CHAIRMAN GETZ: Thank you.

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1 Anyone else? Okay.

2 MR. CRANE: If I could add one
3 point I forgot to mention. The rates proposed
4 today, for me personally, would mean a
5 600-percent rate increase over what I was paying
6 for water just a year ago today.

7 CHAIRMAN GETZ: Okay. Thank
8 you.

9 MR. MICHAELSON: May I say one
10 more thing? You know, if they didn't give
11 themselves a \$1.8 million bonus, six of them,
12 they would have had the \$1.8 million to upgrade.

13 CHAIRMAN GETZ: Okay. Thank
14 you, sir.

15 All right. If there's nothing
16 further for public comment, then I guess -- are
17 we going to start with a panel? Is that the
18 proposal?

19 MS. KNOWLTON: The Company is
20 intending to put on a panel of witnesses, Ware
21 and Hartley, to discuss the settlement and
22 relevant background information.

23 CHAIRMAN GETZ: Please

24 Proceed.

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[WITNESS PANEL: HARTLEY|WARE]

1 MS. KNOWLTON: The Company
2 calls Bonalyn Hartley and Donald Ware.

3 BONALYN HARTLEY and DONALD WARE, being
4 first duly sworn by the Court Reporter,
5 state as follows:

6 DIRECT EXAMINATION

7 BY MS. KNOWLTON:

8 Q. Good morning, Ms. Hartley and Mr. Ware.

9 A. (By Mr. Ware) Good morning.

10 Q. Would you please state your full names for
11 the record. And let's start with you, Ms.
12 Hartley.

13 A. (By Ms. Hartley) Yes. My name is Bonalyn J.
14 Hartley, and I am vice-president for
15 Pennichuck Water Works, Pennichuck East and
16 Pittsfield Aqueduct, and I serve as the
17 vice-president of Administration of
18 Regulatory Affairs.

19 A. (By Mr. Ware) Good morning. My name's
20 Donald Ware. I'm president of Pennichuck
21 Water Works, Pittsfield Aqueduct Company and
22 Pennichuck East Utilities.

23 Q. Mr. Ware, what is your educational
24 background?

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[WITNESS PANEL: HARTLEY|WARE]

1 A. (By Mr. Ware) I have a B.S. in civil
2 engineering and an M.B.A.

3 Q. How long have you been with Pennichuck?

4 A. (By Mr. Ware) I've been with Pennichuck
5 since 1995.

6 Q. Ms. Hartley, what is your educational
7 background?

8 A. I have a bachelor's in business
9 administration, and I've been with
10 Pennichuck approximately 30 years.

11 Q. Ms. Hartley, have you previously filed
12 testimony in this case?

13 A. (By Ms. Hartley) I have.

14 Q. And I believe the testimony that you filed
15 in support of temporary rates was marked as
16 Exhibit 1 in the hearing on temporary rates.

17 And Mr. Ware -- and excuse me.

18 Ms. Hartley, you also filed testimony
19 on June 28th in support of the company's
20 initial request for permanent rates in this
21 case; is that correct?

22 A. (By Ms. Hartley) That's correct.

23 Q. And you filed joint with Mr. Ware, joint
24 rebuttal testimony in this docket that was

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[WITNESS PANEL: HARTLEY|WARE]

1 filed on August 31st, 2009; is that correct?

2 A. (By Ms. Hartley) Yes, I did.

3 Q. And that testimony we've marked for

4 identification as Exhibit 11 today. If I

5 were to ask you the questions that's

6 contained in that joint rebuttal testimony

7 today, would your answers be the same?

8 A. (By Ms. Hartley) Yes, they would.

9 Q. And was that testimony prepared by you or

10 under your direction?

11 A. (By Ms. Hartley) Yes, it was.

12 Q. Mr. Ware, you've also filed testimony in

13 this case; is that correct?

14 A. (By Mr. Ware) Yes, I did.

15 Q. And you filed, I believe, testimony in

16 support of the company's request for --

17 initial request for permanent rates; is that

18 right?

19 A. (By Mr. Ware) That is correct.

20 Q. And you participated with Ms. Hartley in the

21 joint rebuttal testimony that was filed with

22 the Commission on August 31st, 2009;

23 correct?

24 A. (By Mr. Ware) Yes.

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[WITNESS PANEL: HARTLEY|WARE]

1 Q. And if I were to ask you the questions
2 that's contained -- that are contained in
3 that joint rebuttal testimony today, would
4 your answers be the same?

5 A. (By Mr. Ware) Yes.

6 Q. Do you -- and to your knowledge, do you have
7 any corrections to that testimony?

8 A. (By Mr. Ware) No.

9 Q. Was that testimony prepared by you or under
10 your direction?

11 A. (By Mr. Ware) It was prepared by me.

12 Q. Mr. Ware, I'm going to start with you. And
13 I would ask that you give some background
14 about Pittsfield Aqueduct Company's service
15 territory. And if you would just start by
16 describing the service territory and the
17 customers that are served there.

18 A. (By Mr. Ware) Okay. The Pittsfield Aqueduct
19 Company is made up currently of four
20 individual water systems: One in the Town
21 of Pittsfield; the Locke Lake water system
22 in Barnstead, New Hampshire; the Sunrise
23 Estates water system in Middleton, New
24 Hampshire; and the Birch Hill water system

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[WITNESS PANEL: HARTLEY|WARE]

1 in Conway, New Hampshire. And the Town of
2 Pittsfield consists of 648 customers, of
3 which approximately 12 percent are
4 commercial and industrial, and the remainder
5 are residential. It has a combination of
6 both -- it provides public and private
7 protection and has a surface water supply.
8 The Locke Lake water system serves 843
9 residential customers, and it has a series
10 of individual wells for source of supply.
11 Sunrise Estates, again, is a purely
12 residential system serving 81 customers, and
13 they are served by three wells. And the
14 Birch Hill water system has 209 residential
15 customers, and that has -- its source of
16 supply is purchased water from the North
17 Conway Water Precinct.

18 Q. How long has the Company owned the Birch
19 Hill, Lock Lake and Sunrise Estates systems?

20 A. (By Mr. Ware) Since May of 2006.

21 Q. And from whom did the Company acquire those
22 systems?

23 A. (By Mr. Ware) We acquired those systems from
24 the Central and Consolidated Water

[WITNESS PANEL: HARTLEY|WARE]

1 Companies.

2 Q. Did this Commission approve those
3 acquisitions?

4 A. (By Mr. Ware) Yes, they did.

5 Q. And at the time the Company acquired those
6 systems, were there any existing water
7 violations?

8 A. (By Mr. Ware) Yes, there was. In the Locke
9 Lake water system, the regulations on
10 arsenic had changed in February of 2006.
11 And their first round of samples that was
12 taken by the previous company in reaction to
13 those showed that the arsenic levels were in
14 excess of the new standards, set at 10 parts
15 per billion.

16 Q. Was the company legally obligated to
17 mitigate that violation?

18 A. (By Mr. Ware) Yes.

19 Q. Did the Company do that?

20 A. (By Mr. Ware) Yes, we did.

21 Q. Would you -- can you indicate whether or not
22 those systems that you described -- Locke
23 Lake, Birch Hill and Sunrise Estates --
24 whether they're currently in compliance with

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[WITNESS PANEL: HARTLEY|WARE]

1 state and federal regulatory requirements?

2 A. (By Mr. Ware) Yes. All three -- all four
3 systems, including the Town of Pittsfield,
4 are in compliance with the current standards
5 of the Safe Drinking Water Act.

6 Q. Are there any other characteristics of the
7 North Country systems that are unique, in
8 terms of -- you've indicated that most of
9 the customers are residential customers.

10 Are there usage elements that are unique to
11 those North Country systems compared to
12 other systems served by Pennichuck
13 Utilities?

14 A. (By Mr. Ware) Yes. Once the systems were
15 fully metered, you know, we found out that
16 there was a large amount of what we'll call
17 low usage. A lot of that's seasonal. Some,
18 as people have indicated here, are single
19 users or retired folks. But as a for
20 instance, in the Town of Pittsfield, the
21 average usage is over 6 cubic feet per
22 month. In the various North Country
23 systems -- Sunrise Estate, Birch Hill and
24 Locke Lake -- the average usage is just a

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1 little over 4 CCF.

2 Q. Ms. Hartley, I'll turn to you now. And if
3 you could, describe the Company's initial
4 request for rate relief that was filed with
5 this Commission.

6 A. (By Ms. Hartley) Yes. Originally the
7 Company filed for separate rates for the
8 Town of Pittsfield and then a separate rate
9 for the combined North Country systems,
10 which is Locke Lake, Middleton and North
11 Conway. What we had requested was an
12 increase of 44.01 percent, or \$200,503 for
13 the Town of Pittsfield, for those customers
14 served in the Town of Pittsfield, and then a
15 separate increase for the North Country
16 combined systems of 239.52 percent, or
17 \$757,138 from the customers in North
18 Country.

19 We also as part of that filing
20 requested a step increase only for the North
21 Country systems for some plant that would be
22 completed -- we expect it to be completed
23 during the test year -- or post-test year.
24 And that increase was 72.39 percent, or

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[WITNESS PANEL: HARTLEY|WARE]

1 \$228,836. And again, that would be only for
2 the North Country systems. We did not
3 propose a step increase for the customers in
4 the Town of Pittsfield at that time.

5 Q. And what were the drivers behind the need
6 for the rate increase?

7 A. (By Ms. Hartley) Well, as Mr. Ware has --
8 for the North Country systems, as Mr. Ware
9 has articulated, there was just a tremendous
10 amount of capital improvements that went
11 into those systems which created quite a
12 large increase. And unfortunately, during
13 the -- at the time we took over the systems,
14 it was not known to us all of the capital
15 improvements that would need to be made at
16 that time.

17 And in addition to that, I'd like to
18 make the point that that system -- none of
19 those systems had been maintained over 20
20 years. So what happens is you have today's
21 dollars making up for 20 years of poor
22 maintenance that needed to be done on a
23 routine basis, which we do in all of our
24 systems now. So that really mitigated this

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1 extreme increase for the North Country
2 systems.

3 Q. Mr. Ware --

4 MS. HOLLENBERG: Excuse me.
5 I'm sorry. I just need to ask. Typically
6 there's a summary of the prefiled testimony. And
7 I guess I understand that that might be what's
8 going on right now. But I don't recall any
9 mention in the prefiled testimony about 20 years
10 of lack of maintenance by those companies. So it
11 feels like that was not a part of the prefiled
12 testimony.

13 CHAIRMAN GETZ: So it feels
14 like it? So you're objecting to the addition?

15 MS. HOLLENBERG: I guess I'm
16 curious -- I'm sorry.

17 CHAIRMAN GETZ: So you're
18 objecting that the witness is providing new
19 testimony at this point?

20 MS. HOLLENBERG: I could be
21 wrong. I have been wrong before. I just don't
22 know what's going on right now.

23 CHAIRMAN GETZ: Ms. Knowlton?

24 MS. KNOWLTON: The Company is

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[WITNESS PANEL: HARTLEY|WARE]

1 just intending to provide context for the
2 settlement agreement that's presented today. I
3 know that we went into a fair amount of detail at
4 the temporary rate hearing about the proposal
5 that the Company put forward. But because that
6 was some time ago, I thought that it would be
7 useful to provide this context. It may be that
8 that one statement Ms. Hartley made was not, you
9 know, clearly within the confines of her prefiled
10 direct testimony. And I can, you know, ask her
11 to, you know, attempt to be more limited, if
12 that's what the Commission would like.

13 CHAIRMAN GETZ: Well, we do
14 have several rounds of testimony. And to the
15 extent there's a brief summary, that's often
16 useful. But let's move this along.

17 MS. KNOWLTON: Okay. Thank
18 you.

19 What I'd like to do is to ask
20 Mr. Ware to identify the particular capital
21 improvements that the Company made to those North
22 Country systems after it acquired them and which
23 are driving the rate increase in this case.

24 A. (By Mr. Ware) Okay. In our testimony, we

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[WITNESS PANEL: HARTLEY|WARE]

1 indicated or showed that -- and I'll go
2 system by system.

3 In Locke Lake, after we acquired the
4 system, we invested a little over \$2.2
5 million, starting at the source of supply.
6 We developed an additional well, following
7 through to putting storage into the system.
8 There was inadequate storage in the system
9 in order to get them through peak usage
10 periods. We constructed a new booster
11 station with adequate pumping facilities to
12 deliver the water into the system, and also
13 treat the water for arsenic, iron and
14 manganese.

15 And we installed and replaced water
16 meters. Not all the locations had water
17 meters. And of those that did, over a
18 hundred were not working properly at the
19 time of the acquisition.

20 We were also in the process of
21 installing valves to allow us to isolate the
22 system in order to shut it down adequately,
23 or when there's a broken water main, limit
24 the -- how far or how much had to be shut

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1 down so customers can continue to have water
2 service. We've replaced all the well pumps
3 since the time that we took over, and also
4 have been working at replacing services as
5 they fail. Each lot -- every two lots has a
6 single 3/4-inch service. As that service
7 fails, we've been replacing with two
8 individual services, one for each lot.

9 In Birch Hill, we spent just about \$1.7
10 million. The majority of that is associated
11 with an interconnection with the North
12 Country Water Precinct. When we took over
13 North, the Birch Hill system had six
14 individual small wells that had high levels
15 of fluoride, also as we found out over time,
16 had issues with bacteria. And one was under
17 the influence of groundwater. Ultimately,
18 we negotiated a purchased water agreement
19 with the North Conway Water Precinct and ran
20 approximately a 5,000-foot interconnection
21 to the North Conway Water Precinct to
22 provide an adequate source of supply, both
23 in terms of quantity and quality.

24 We also installed meters at

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1 that location. We have replaced 42 of the
2 services at that location as well.

3 In Sunrise Estates, we
4 basically have replaced the three well pumps,
5 installed flushing units within the distribution
6 system. One of the problems that they had there
7 was they had some problems, not with water
8 quality from a Safe Drinking Water Act
9 perspective, but colored water during high usage
10 periods because the system could not be properly
11 flushed. We put in flushing units. Also
12 installed meters there as well, since that was an
13 unmetered system.

14 Q. Thank you.

15 MS. KNOWLTON: And I, Chairman
16 Getz, have realized that I believe that perhaps
17 the Company's initial filing for permanent rates
18 was not marked as an exhibit at the temporary
19 rate hearing and wasn't contained on this list.
20 This was submitted to the Commission on May 2nd,
21 2008. The summary Mr. Ware has just given of the
22 capital improvements and Ms. Hartley's
23 description of the request for permanent rates is
24 contained in that filing which includes their

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1 testimony and related schedules. And so I'd like
2 to ask that that be marked for identification as
3 Exhibit 16.

4 CHAIRMAN GETZ: So marked.

5 (Exhibit 16 marked for identification.)

6 MS. CARMODY: What was the
7 date of that filing?

8 MS. KNOWLTON: May 2nd, 2008.

9 BY MS. KNOWLTON:

10 Q. And Ms. Hartley, just to make sure the
11 record is complete, would you identify the
12 test year for the rate increase that the
13 Company is seeking in this case.

14 A. (By Ms. Hartley) Yes. The test year ending
15 December 31st, 2007.

16 Q. Mr. Ware, in your opinion, has service to
17 customers improved since the Company has
18 made all of those capital investments?

19 A. (By Mr. Ware) Yes, we believe there has
20 been, in particular, in Locke Lake and Birch
21 Hill, significant improvements in service.
22 We met with and have continued to meet with
23 customers throughout this process, through
24 individual face-to-face meetings, through

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1 communications in letters and whatnot. And
2 early on in the process we had heard from
3 folks, in particular, Locke Lake and Birch
4 Hill, significant periods of water outages,
5 problems with water quality from iron and
6 manganese, and incidences of either no water
7 or low water pressure driven by usage, by
8 lack of supply and by undersized piping. We
9 believe we have corrected all those
10 problems.

11 Q. And you heard Ms. Hartley testify that the
12 test year in this case ended December 31st,
13 2007. Why did the Company wait to file its
14 rate request?

15 A. (By Mr. Ware) One of the things we wanted to
16 make sure that happened after our initial
17 meetings with the various communities was
18 that they had indicated they had seen rates
19 go up in the past without any change in
20 service. And we wanted to take care of the
21 problems, get these systems up to reasonable
22 standards of service from a water quality
23 and water service standpoint before we filed
24 for rates, so that the impact of an increase

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1 in rates would be after the improvements had
2 been made to ensure continuity of service
3 and adequate water pressure and adequate
4 water quality.

5 Q. During the test year, was the Company
6 under-earning?

7 A. (By Mr. Ware) Yes. The Company, since it
8 has taken over the systems, has
9 under-earned, and, in fact, has lost money
10 in each of its years of operation.

11 CHAIRMAN GETZ: Ms. Knowlton,
12 how much more for the summary?

13 MS. KNOWLTON: That's it. I'm
14 going to the modified filing next, which was
15 submitted in March. So, thank you for your
16 indulgence.

17 CHAIRMAN GETZ: Thank you.

18 BY MS. KNOWLTON:

19 Q. Mr. Ware, if you would turn to what's been
20 marked for identification as Exhibit 8,
21 which is the March 13, 2009 modified filing.
22 Do you have that before you?

23 MS. HOLLENBERG: I can provide
24 you a copy.

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1 (Document given to Mr. Wade by Ms.
2 Hollenberg.)

3 MR. WARE: Thank you.

4 BY MS. KNOWLTON:

5 Q. And that filing contains joint testimony
6 that was submitted by you and Ms. Hartley;
7 correct?

8 A. (By Mr. Ware) Yes.

9 Q. Was that testimony prepared by you or under
10 your supervision?

11 A. (By Mr. Ware) Yes.

12 Q. And do you have any corrections to that
13 testimony?

14 A. (By Mr. Ware) No.

15 Q. If I were to ask you the questions in that
16 testimony today, would your answers be the
17 same?

18 A. (By Mr. Ware) Yes.

19 Q. Ms. Hartley, I'll ask you the same
20 questions. Was the joint testimony filed on
21 March 13th, 2009 prepared by you or under
22 your supervision?

23 A. (By Ms. Hartley) Yes.

24 Q. Do you have any corrections to that

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1 testimony?

2 A. (By Ms. Hartley) No.

3 Q. If I were to ask you the questions contained
4 in your testimony today, would your answers
5 still be the same?

6 A. (By Ms. Hartley) Yes.

7 Q. Mr. Ware, what I would like you to do is if
8 you could just give us some background of
9 what led to this modified filing before we
10 get into the details of what actually
11 constitutes the request in that filing.

12 A. (By Mr. Ware) When we prepared the initial
13 filing and we saw what the impact on rates
14 were, it obviously concerned us. You know,
15 we began to look at that and said, what
16 could we do to mitigate the rate impact. We
17 had gone through in the process of making
18 capital improvements and made those that
19 were absolutely essential to get, you know,
20 service that we indicated that was
21 necessary. The costs, we did everything
22 that we could to keep those costs down
23 through, you know, bidding processes.

24 And as we went through the process, we

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1 also had gone through various grant
2 applications, hoping we could get grants to
3 help mitigate the cost. At the end of the
4 day, you know, we were unable -- the only
5 grant we were able to attract, which was an
6 interconnection grant with the DES, the
7 State decided not to fund because of
8 financial constraints. And so,
9 unfortunately, you know, we spent a
10 significant amount of time, and with the aid
11 of Locke Lake and Birch Hill, in particular,
12 looking into the potential of Community
13 Development Block Grant money. As it turned
14 out, the communities did not qualify for
15 that type of funding because they did not
16 have enough of the moderate to low-income
17 families to meet the requirements. We spent
18 almost nine months to a year working with
19 the -- with Representative Shea-Porter and
20 Senator Sununu, and then Shaheen, attempting
21 to see if there was a potential for federal
22 earmarks to help mitigate the cost of the
23 necessary work. Unfortunately, none of
24 those funds were available. We approached

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1 the Rural Development Authority, RDA, which
2 tends to do a lot of financing. But that
3 grant money's only available to
4 municipalities. And so lastly, we went
5 after low-interest money, which was the SRF
6 money, and we were able to attract that
7 money for these projects.

8 So, again, when it was all said and
9 done and we saw where the rates were, you
10 know, we sat down together and said, okay,
11 what, if anything, can we do in order to
12 mitigate the rate impact. And part of that
13 rate impact was the uniqueness of the
14 customer base. About 10 percent of the cost
15 of operations is in the actual physical
16 production of the water variable cost, power
17 and chemicals and whatnot; 90 percent is
18 fixed. And so when you cut your usage in
19 half, you don't have any subsequent
20 reduction in operating costs. And so we had
21 to look at, with the low-usage groups and
22 the seasonal groups, how could we take the
23 cost, which is primarily fixed, and spread
24 it equitably amongst the parties and

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1 hopefully minimize the impact of the rate
2 filing.

3 Q. Ms. Hartley, if you would turn to the
4 modified filing, please.

5 A. (By Ms. Hartley) Yes.

6 Q. And can you first identify for the
7 Commission what's contained in that filing
8 that was made. Just identify the sections
9 of that filing, please.

10 A. (By Ms. Hartley) Okay. There are eight
11 sections. The first is a computation of the
12 revenue deficiency for the Town of
13 Pittsfield, and those customers alone; then,
14 the overall rate of return for Pittsfield;
15 then, a computation of the revenue
16 deficiency for the North Country alone; and
17 then, a computation of the revenue
18 deficiency for North Country only, with a
19 revised step increase; then, an overall rate
20 of return for the North Country only; a
21 computation of revenue deficiency for
22 Pennichuck East Utility for the test year; a
23 computation of the revenue deficiency for
24 Pennichuck East Utility combined with North

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1 Country only; and then, the North Country
2 customers at PEU rates, or the modified
3 filing which we are proposing as part of the
4 settlement.

5 Q. Can you explain why Pittsfield -- excuse
6 me -- now Pennichuck East Utility has been
7 interposed into this proceeding?

8 A. (By Ms. Hartley) Yes. The Company is
9 proposing that the North Country systems
10 should be merged in with Pennichuck East,
11 given its large customer base of about 5300
12 customers and the similarity of the systems.
13 The Pittsfield system alone is too small:
14 About 646 customers to accomplish this goal.
15 And by merging the North Country systems
16 into PEU, the larger combined customer base
17 will tend to stabilize the North Country
18 customer rates over the long haul and well
19 into the future. Also, the profile of the
20 water supply and distribution facilities
21 that serve the North Country and the PEU
22 systems are very similar. They are both
23 served by well systems, while the
24 Pennichuck -- while the Pittsfield customers

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1 are served by a water treatment plant and a
2 surface water supply. So the Company
3 believed that this would be the best result
4 for the customers in North Country to be
5 part of a much larger system.

6 Q. Can you explain in this modified filing, as
7 it relates to the North Country customers,
8 what the Company proposed as to the rate
9 increase?

10 A. (By Ms. Hartley) In terms of the modified
11 filing?

12 Q. In terms of the modified filing, what did
13 the Company propose to the Commission with
14 regard to a rate increase for North Country
15 customers? Explain how that would work.

16 A. (By Ms. Hartley) Okay. Perhaps it would be
17 helpful if we directed them to that schedule
18 to refer to, which is Appendix A, Page 1
19 of 1. I believe it's with the settlement --
20 attached to the settlement agreement. I
21 think that makes it easier to follow for the
22 parties and for the Commissioners.

23 CHAIRMAN GETZ: Let me ask
24 this, Ms. Knowlton, make sure I understand what

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1 the intent is here for how we're going to work
2 through this. So you're putting on all the
3 direct testimony that your client has had to
4 date. Then, is it -- how are we going to address
5 the settlement agreement? Is that going to be --

6 MS. KNOWLTON: What I was
7 proposing to do, or planning to do is to have Ms.
8 Hartley and Mr. Ware explain the modified filing,
9 because the modified filing really is the basis
10 for the settlement agreement, at least the rate
11 component of the settlement agreement. And so I
12 was going to have Ms. Hartley describe, you know,
13 what that modified filing is. And Mr. Ware is
14 going to address the capital recovery surcharge
15 aspect of that filing and then talk about the
16 settlement agreement and what the settlement
17 agreement proposes. You know, if you would
18 prefer that I just have them go directly to the
19 settlement agreement, we certainly can do that
20 and talk about the filing in that content.

21 CHAIRMAN GETZ: Well, let's
22 just be brief in summarizing what leads up to the
23 settlement agreement. But at some point, then
24 others are going to be part of a panel on this

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1 settlement agreement?

2 MS. THUNBERG: Yes. If I
3 could speak to that? Staff has its opinion on
4 the reasonableness of the settlement and wanted
5 to walk through that. I think ordinarily, had we
6 had a full panel, we would start with the
7 settlement agreement. But because there was so
8 much background to this, it was easier, we
9 thought, to go with the background first, rather
10 than stop on Page 6 of the settlement agreement
11 under rate increase, and give all of that
12 background to support the settlement agreement.

13 CHAIRMAN GETZ: No, I
14 understand that. That makes sense.

15 MS. THUNBERG: Okay.

16 CHAIRMAN GETZ: But I want to
17 understand when -- because there's two, four,
18 five parties to the settlement agreement. But
19 the panel is just going to be Staff and the
20 Company; is that correct?

21 MS. THUNBERG: That's correct.

22 CHAIRMAN GETZ: And is there
23 an agreement about -- is there going to be
24 cross-examination of this panel first before we

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1 have the settlement agreement? Is that -- did
2 the parties agree to this? Or what's the plan?

3 MS. KNOWLTON: We didn't have
4 an agreement about it. My operating assumption,
5 which is really just my own, is that after Ms.
6 Hartley and Mr. Ware explained the settlement
7 agreement from their perspective, that they would
8 be available for cross-examination by the parties
9 in the case. And once that was complete, then
10 Staff witnesses would take the stand.

11 CHAIRMAN GETZ: Does everyone
12 find that approach reasonable? Is there any
13 objection?

14 MS. HOLLENBERG: I prepared as
15 though the settling parties would be a panel.
16 But I will attempt to work with the structure
17 that they --

18 CHAIRMAN GETZ: Well, I guess
19 the settling parties will be a panel. I guess
20 it's just a question of when.

21 MS. HOLLENBERG: Oh, I guess I
22 understood that the Staff was going up by itself
23 afterwards. Is that not --

24 MS. KNOWLTON: And we're happy

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1 to proceed however the Commission --

2 CHAIRMAN GETZ: Well, I guess
3 I would prefer to have all of the members who are
4 prepared to testify in favor of the settlement
5 available at the same time. But I guess, is
6 there going to be questioning about the
7 preliminary testimony before we get to that?

8 MS. HOLLENBERG: I do have
9 some questions about the filing, as well as
10 questions about the settlement agreement. And I
11 had prepared to do them, as I thought that
12 typically we have a panel of settling parties at
13 the same time. But I can work with whatever
14 structure you decide.

15 MS. THUNBERG: For simplicity,
16 Staff is amenable to just adding, after the
17 direct for Don Ware and Bonalyn Hartley is
18 concluded, that we'll add Jim Lenihan and Mark
19 Naylor. I'll do the direct, and then as a group
20 we can go around and have cross. I think that
21 would facilitate the hearing. Thank you.

22 CHAIRMAN GETZ: Okay. Yeah, I
23 think --

24 (Discussion among Commissioners)

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1 CHAIRMAN GETZ: Well, I guess
2 we would prefer that approach. But I also want
3 to make sure, in order of cross, that we would
4 begin with all the parties who have signed the
5 settlement agreement and then go to the parties
6 that haven't signed the settlement agreement.
7 And we also have -- so we have testimony from Mr.
8 Eckberg that would go later, and then we also
9 have testimony from Ms. Cowen.

10 MS. KNOWLTON: That's correct.
11 And we have an agreement among the parties that
12 neither of them, at least among the parties, we
13 have no need for them to take the stand. We're
14 not -- the Company does not intend to cross
15 either of those witness and would be agreeable to
16 the entry of their testimony into evidence in
17 this case.

18 CHAIRMAN GETZ: Okay. All
19 right. Thank you.

20 MS. HOLLENBERG: And I would
21 just mention that I have talked with the Company
22 and the Staff about the fact that we will be
23 making a slight modification to the prefiled
24 testimony, and that is the basis of the

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1 agreement, I believe, that Mr. Eckberg not take
2 the stand.

3 CHAIRMAN GETZ: Okay. All
4 right. Well, then, let's complete the direct.

5 MS. KNOWLTON: Thank you.

6 BY MS. KNOWLTON:

7 Q. Ms. Hartley, why don't you give us a
8 high-level overview of what the modified
9 filing would provide for North Country
10 customers and the proposed rate increase.
11 A. (By Ms. Hartley) Okay. The purpose of the
12 modified filing was to meet the expectations
13 of all the stakeholders as best as possible.
14 We did listen. There was an issue amongst
15 the systems about low-usage or seasonal
16 customers. There was concern about subsidy
17 by the Town of Pittsfield. There was also
18 some concern that Pennichuck East also
19 doesn't subsidize the capital investments
20 made in the North Country. And then,
21 amongst the three systems in the North
22 Country, there was concern that they didn't
23 cross-subsidize each other either, because
24 in some cases the investment in one of the

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1 systems was greater, much greater than in
2 the smaller systems. So we developed a
3 methodology. And then, quite frankly, the
4 Company's the stakeholder. We were looking
5 to at least meet our operating expenses and
6 to recover our cost to debt.

7 What this modified filing does is it
8 gets us very close to meeting the operating
9 expenses for the North Country. We will not
10 be recovering any equity at this time, so
11 there will be no equity component. And we
12 have set this modified filing up, and which
13 Mr. Ware will explain in detail later, with
14 a capital recovery surcharge which will be
15 treated similar to a mortgage. Again, we
16 listened to the customers and set up a
17 30-year amortization, much similar to a
18 mortgage for each one of the systems, which
19 we are now entitling the "capital recovery
20 surcharge." Again, the goal was to try to
21 meet everyone's expectations, try to
22 mitigate the increase on the customers, and
23 not have any undue subsidy on the Pennichuck
24 East customers. And that was the purpose.

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1 Q. Can you explain for the Commission what
2 rates would apply, what base rates would
3 apply to North Country customers?

4 A. (By Ms. Hartley) Currently what we are
5 proposing is transfer of the assets of the
6 North Country's customers in the settlement
7 agreement. We've agreed --

8 Q. Actually, Ms. Hartley, I'm going to
9 interrupt you, because what I want you to do
10 is just talk about -- I realize there's a
11 lot of similarity between the modified file
12 and the settlement.

13 A. (By Ms. Hartley) Right.

14 Q. But I just want to give the Commission a
15 quick overview of what the modified filing
16 proposed as to base rates.

17 A. (By Ms. Hartley) The modified filing
18 proposed that the North Country customers
19 would be charged Pennichuck East rates.
20 That's both the fixed and the volumetric
21 charge, with one caveat: That there would
22 be a minimum charge for 4 CCF of usage to
23 mitigate the low-usage situation that we had
24 in the North Country. That way, going

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1 forward from that point on, we suggested in
2 the modified filing that, going forward,
3 they would be subject to normal rate
4 increases in Pennichuck East, but that that
5 4 CCF minimum usage would apply to the North
6 Country systems.

7 Q. And would you give a broad overview of what
8 the modified filing proposed as to customers
9 located in the Town of Pittsfield?

10 A. (By Ms. Hartley) The Town of Pittsfield, we
11 proposed would stand-alone and would be
12 supported by their own expenses and capital
13 improvements and would not be part of the
14 Pennichuck East system.

15 Q. And was the component of the modified filing
16 that related to Pittsfield similar to what
17 the Company had initially proposed in its
18 permanent rate request?

19 A. (By Ms. Hartley) Yes. It was a - there was
20 some slight changes, obviously. But yes, we
21 proposed the same allocation. There isn't
22 going to be a change due to the cost of
23 service study. But that's just an
24 allocation of costs.

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1 Q. Mr. Ware, would you give a high-level
2 description of the capital recovery
3 surcharge that is set forth in the modified
4 filing?

5 A. (By Mr. Ware) Yes. One of the concerns,
6 again, that was voiced was due to the
7 varying nature of these systems and the
8 condition of these systems, that there was
9 substantial capital that was going to have
10 to be put into play in order to bring the
11 systems up to reasonable levels of service.
12 And so as we indicated before, within the
13 capital surcharge, we spent, including the
14 acquisition, about \$2.7 million in Locke
15 Lake, \$1.9 million in Birch Hill, and about
16 \$168,000 in Sunrise Estates. When you break
17 it down to a per customer basis, it was
18 obviously a substantial amount --
19 substantially more invested per customer in,
20 for instance, Birch Hill, than Sunrise
21 Estates.

22 And so, again, when we went to the
23 hearings, when we talked with folks, people
24 were very concerned that this initial influx

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1 of capital in order to get people up to
2 service levels that are acceptable was going
3 to create undue subsidization across the
4 various system boundaries, unlike, you know,
5 normally when you have all the systems on a
6 single rate and they're at similar levels of
7 service, you kind of get an ebb and flow of
8 kind of cost support, you know, from one
9 side to the other. But here, these systems
10 again had -- you know, there was a lot of
11 work that had to be done just to get them up
12 to normal levels of service that everybody
13 else was experiencing.

14 So in discussions, we ultimately
15 determined that the rest way to handle that
16 would be to use what we call capital
17 surcharge. Take the capital that was spent
18 in each system and allocate it specifically
19 to that customer base.

20 We heard a lot of concerns about the
21 cost of capital. What we did was, we said
22 in this case we're going to service this
23 capital with pure debt. No equity. So in
24 the case of the North Country systems, there

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1 is no equity component in that capital
2 structure. It's pure debt, with an average
3 cost of 4.68 percent. And we felt that was
4 one of the efforts to help mitigate cost to
5 these folks and also see that the costs were
6 shared by each party.

7 And so the capital surcharge, as was
8 indicated, it's 30-year, call it mortgage,
9 to the various communities, and each
10 customer within the community, where they're
11 paying for the improvements to their system
12 directly, and they're paying it through a
13 mortgage-style note over 30 years.

14 MS. KNOWLTON: At this point,
15 the Company doesn't have any further background
16 questions for its witnesses with regard to the
17 modified filing, and we would be prepared for the
18 witnesses to be subject to cross-examination and
19 then proceed with the panel thereafter on the
20 settlement agreement.

21 CMSR. BELOW: I just have one
22 clarifying question. The capital recovery
23 surcharge at the end of 30 years would go away?

24 MR. WARE: That is correct.

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1 CMSR. BELOW: Okay.

2 CHAIRMAN GETZ: Let's get to
3 the settlement agreement and get the Staff
4 witnesses up here, and then we'll just have all
5 of the cross-examination at one time.

6 WITNESS PANEL: MARK NAYLOR and JIM
7 LENIHAN, being first duly sworn by the
8 Court Reporter, state as follows:

9 DIRECT EXAMINATION

10 BY MS. THUNBERG:

11 Q. Mr. Naylor, can I start with you, please,
12 and have you state your name and business
13 address for the record. Let me retract that
14 question. Instead of business address, can
15 you just state what you do at the Commission
16 and what your job responsibilities are.

17 A. (By Mr. Naylor) Yes. My name is Mark
18 Naylor. I'm the director of the Gas and
19 Water division here at the New Hampshire
20 PUC. And I am in charge of the Gas and
21 Water Division and the Audit Division, and
22 am responsible for all the work product from
23 those divisions here at the Commission.

24 Q. And with respect to this docket, can you

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1 just describe your involvement, what you
2 reviewed.

3 A. (By Mr. Naylor) Yes. I have been involved
4 in reviewing this request throughout, from
5 the time that it was first filed, and
6 participated in the technical sessions,
7 settlement conferences, and participated in
8 development of the settlement agreement as
9 well.

10 Q. Now, Mr. Naylor, have you seen the list of
11 exhibits marked for identification in this
12 docket, including the lately added
13 Exhibits 15 and 16?

14 A. (By Mr. Naylor) Yes, I have.

15 Q. And is it fair to say that you are familiar
16 with the contents of those exhibits?

17 A. (By Mr. Naylor) Yes.

18 Q. And Mr. Lenihan, if I could just have you
19 state for the record your name and what you
20 do here at the Commission, please.

21 A. (By Mr. Lenihan) My name is James L.
22 Lenihan. I'm a utility analyst for the Gas
23 and Water Division. And my duties include
24 review of water and sewer rate cases as they

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1 come before the Commission and to offer
2 recommendations to the Commission regarding
3 the manner in which the utilities propose to
4 recover the revenues.

5 Q. And with respect to this docket, can you
6 please state for the record what you
7 reviewed.

8 A. (By Mr. Lenihan) I've had the opportunity to
9 review --

10 CHAIRMAN GETZ: Mr. Lenihan,
11 could you move the microphone closer perhaps?

12 MR. LENIHAN: Is that better?

13 MS. HOLLENBERG: Yes, thank
14 you.

15 A. (By Mr. Lenihan) I've had the opportunity to
16 review this case since it came in as a
17 permanent rate filing and have participated
18 in the discovery process, submitted
19 testimony in the temporary rate proceeding,
20 and I've had an opportunity to work with the
21 parties in the preparation of a settlement.

22 Q. Did you also participate in technical
23 sessions and settlement discussions with the
24 parties.

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1 A. (By Mr. Lenihan) I did.

2 Q. And Mr. Lenihan, with respect to the
3 exhibits that are marked for identification
4 today, is it fair to say that you are
5 familiar with each of those documents?

6 A. (By Mr. Lenihan) Yes.

7 Q. Thank you.

8 BY MS. KNOWLTON:

9 Q. Ms. Hartley, if you would look at what's
10 been marked for identification as Exhibit
11 12, the settlement agreement in this docket.
12 Do you have that before you?

13 A. (By Ms. Hartley) Yes, I do.

14 Q. Did you participate in the development this
15 settlement agreement?

16 A. (By Ms. Hartley) I did.

17 Q. Would you identify the parties to the
18 settlement agreement, please.

19 A. (By Ms. Hartley) Yes. The New Hampshire PUC
20 Staff, the Company, Pennichuck East Utility
21 and Pittsfield Aqueduct, Birch Hill, and the
22 Town of Pittsfield.

23 MS. KNOWLTON: And I would
24 note for the record that the first page of the
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1 settlement agreement and the signature page
2 contains language regarding Sunrise Lake Estates
3 Association. But the association did not join in
4 the settlement agreement. So I would ask to
5 strike on the fourth line on Page 1 "Sunrise
6 Estates" from the settlement agreement.

7 BY MS. KNOWLTON:

8 Q. Ms. Hartley, if you would turn, please, to
9 Page 5 of the settlement agreement. Would
10 you describe what Section A regarding
11 transfer of assets provides?

12 A. (By Ms. Hartley) Yes. The settling parties
13 agreed that it would be in the public
14 interest to transfer to PEU the assets of
15 PAC used to provide service to the North
16 Country customers and for PEU to be granted
17 the franchise rights necessary to serve
18 those customers. The assets will be
19 transferred consistent with all the assets
20 located in the North Country. And we
21 further agreed that the tracking -- that the
22 actual transfer of those assets for
23 accounting purposes would take place
24 January 1st of 2010.

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1 Q. Did the Company agree to have any follow-up
2 after this hearing with Staff regarding the
3 accounting aspects of the transfer of those
4 assets?

5 A. (By Ms. Hartley) Yes, the Company agreed
6 that within 30 to 60 days prior to the
7 transfer date, that we would meet with
8 members of the New Hampshire PUC Staff to
9 confirm the nature of the assets to be
10 transferred, the tracking of the capital
11 recovery surcharge assets and related
12 depreciation, and the accounting entries
13 that will be proposed to accomplish the
14 transfer, and also any changes -- resulting
15 changes to the Company's capital component,
16 including debt and equity.

17 To facilitate this further, we will
18 agree to the, if you will, methodology. And
19 then, as of January 1st -- or December 31st,
20 2009, we will true-up those entries.
21 Obviously, this is a dynamic situation.
22 There's always changes in these accounts.
23 And we will again present those to Staff for
24 their review and approval.

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1 Q. Would any of the assets that are used to
2 serve Pittsfield Aqueduct Company customers
3 in Pittsfield be transferred to PEU?

4 A. (By Ms. Hartley) No.

5 Q. If you would turn now to Page 6, Section B,
6 Assignment of Indebtedness. Actually, I'm
7 going to ask Mr. Ware to address this.

8 Can you describe what this provision in
9 the settlement agreement requires?

10 A. (By Mr. Ware) Yes. The debt that is
11 associated with the North Country assets
12 will be transferred to Pennichuck East, and
13 the debt that is associated with the
14 Pittsfield system will stay in the
15 Pittsfield Aqueduct Company.

16 Q. Has the Commission previously reviewed and
17 approved those borrowings?

18 A. (By Mr. Ware) Yes.

19 Q. Can you identify the orders approving those
20 borrowings, please.

21 A. (By Mr. Ware) Yes. On July 3rd, 2007, the
22 Commission approved in Order 24,739 a
23 two-and-a-half-million-dollar loan, SRF
24 loan, from the State of New Hampshire DES to

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1 Pittsfield Aqueduct Company. In that same
2 order, the loan of \$2.5 million was split
3 between Birch Hill and Locke Lake.
4 Actually, in May -- prior to that, May 9,
5 2006, under Order 24,610, the initial loan
6 to Pittsfield Aqueduct Company to acquire
7 the North Country systems of \$750,000 was
8 approved by the Commission. And then
9 March 3rd of 2008 there was an approval in
10 Orders 24,818 and 24,827 of inter-company
11 advances and long-term notes in order to
12 cover the operations and capital

13 improvements that were ongoing in Locke Lake
14 and Birch Hill.

15 Q. Mr. Ware, I believe that the dates that you
16 identified were actually the dates relating
17 to the borrowings, not the dates that the
18 order numbers were issued. Is that possible
19 that's correct?

20 A. (By Mr. Ware) Yes, it is.

21 Q. Okay. And what were those loans and notes
22 for?

23 A. (By Mr. Ware) The loans were for purposes
24 of, and the notes were for purposes of

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1 making the improvements that needed to be
2 made in the various North Country systems.

3 Q. If you would turn to Appendices B and C to
4 the settlement agreement, please. And
5 starting with Appendix B -- do you have that
6 before you?

7 MS. THUNBERG: For the record,
8 I believe that's Pages 17 and 18.

9 A. (By Mr. Ware) Yes, I have Appendix B before
10 me.

11 Q. Can you just walk us through whether any of
12 those loans are reflected on this appendix?

13 (Witness reviews document.)

14 A. (By Mr. Ware) No, those loans are not
15 reflected here because this is for the
16 Pittsfield-only system, and those loans were
17 associated with the North Country
18 operations.

19 Q. So Appendix B is -- reflects, were the
20 Commission to approve this agreement, what
21 the capital structure of Pittsfield Aqueduct
22 Company would look like once the North
23 Country assets had been removed?

24 A. (By Mr. Ware) That is correct.

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1 Q. Would we see those loans then appear on
2 Appendix C?

3 (Witness reviews document.)

4 A. (By Mr. Ware) Those loans would be part of
5 the long-term debt structure that's

6 indicated. They're in the Appendix C.

7 Q. And that would be the approximately
8 \$5 million under the pro forma test year?

9 A. (By Mr. Ware) That would be correct. That
10 be would be part of that, because you're now
11 looking at the combined PEU and North
12 Country systems.

13 And actually, I'm going to -- I need to
14 correct that. I'm sorry. There is -- that
15 debt is not there. That \$4.8 million worth
16 of debt associated with the capital
17 structure is not part of the PEU -- combined
18 PEU/North Country capital structure for
19 rate-making purposes. So those loans are,
20 in fact -- I have to correct myself -- are
21 not in this capital structure on Appendix C
22 because they are stand-alone and part of the
23 capital structure that is part of the
24 capital surcharge.

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1 Q. But that debt will be assumed by Pennichuck
2 East Utility if the transfer is approved?

3 A. (By Mr. Ware) That is correct.

4 Q. And is that debt assignable?

5 A. (By Mr. Ware) Yes, it is.

6 Q. Have you had any communications with the
7 lender? I guess the lender is the State,
8 essentially?

9 A. (By Mr. Ware) That is correct. And yes,
10 I've had discussions with Rick Skarinka and
11 with the State's legal counsel relative --
12 who's Mr. Howe. And the loans are
13 assignable from Pittsfield Aqueduct Company
14 to Pennichuck East Utilities because they
15 travel with the assets that would be
16 transferred.

17 Q. Would you identify for the record who
18 Mr. Skarinka is.

19 A. (By Mr. Ware) Mr. Skarinka is responsible
20 for the SRF loan program at the Department
21 of Environmental Services in New Hampshire.

22 Q. When would that debt be assigned to PEU?

23 A. (By Mr. Ware) The debt would be assigned at
24 the time of the merger.

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1 Q. After approval of the Commission?

2 A. (By Mr. Ware) Correct.

3 Q. Ms. Hartley, still on Page 6. If you would

4 look at Section C, which is the Rate

5 Increase section in the settlement

6 agreement?

7 A. (By Ms. Hartley) Yes.

8 Q. Starting with the North Country base rates,

9 would you describe what the settlement

10 provides for.

11 A. (By Ms. Hartley) Yes. The customer charge

12 for the North Country base rates will be at

13 the PEU general metered customer charge that

14 we have currently in place, plus an amount

15 equal to the greater of the volumetric

16 charge for 4 CCF of consumption, or the

17 volumetric charge for the customer's actual

18 consumption based on PEU's volumetric rates

19 that are currently in place.

20 Q. How did you come up with the 4 CCF amount,

21 minimum usage amount that you would build

22 into a customer's bill?

23 A. (By Ms. Hartley) That was the average usage

24 that we found fairly consistent amongst all

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1 of the systems in the North Country. So we
2 used that as a, I guess, point of creating a
3 balance between the low-usage customers and
4 those who use more volume.

5 Q. Why is it necessary to have a minimum usage
6 requirement?

7 A. (By Ms. Hartley) If we don't have the
8 minimum usage requirement, two things will
9 happen: The Company will not be able to
10 achieve enough revenue even to cover its
11 operating expenses. Also, there would be a
12 disparity in the shared costs of those
13 systems amongst the three North Country
14 systems, in the sense that those that are
15 using more usage would be unduly burdened
16 and would not be paying -- those who were in
17 a low-usage category would not be paying
18 their fair share of capital improvements,
19 'cause as Mr. Ware has said, these are all
20 fixed costs primarily.

21 Additionally, we do not want to have
22 the Pennichuck East customers subsidize the
23 North Country customers, where there is this
24 unique situation of where about 40 to

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1 50 percent of the customers are on the
2 low-usage end. And that would create an
3 undue subsidy for the Pennichuck East
4 customers if we didn't bring them up to a
5 4 CCF level. The average usage in the
6 Pennichuck East systems range between 8 and
7 9 CCFs per customer per month. So that
8 would be an undue subsidy for them also.

9 Q. In arriving at the 4 CCF, did the Company
10 consider setting that minimum consumption at
11 other levels?

12 A. (By Ms. Hartley) We looked at it. But
13 again, it would have created undue subsidies
14 for the different parties. So we decided
15 that this was the best approach.

16 Q. And what would happen if there was no
17 minimum usage requirement?

18 A. (By Ms. Hartley) We're going to have to --
19 somewhere we would have to make up the
20 revenue loss, because -- and in an equitable
21 way -- because, in our opinion, there would
22 not be -- not opinion, but it's a fact -- we
23 would not have enough revenue generated from
24 the North Country systems to even cover the

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1 operating costs for those systems.

2 Q. Turning now to Section 2, C2, Pittsfield
3 Base Rates, would you identify and describe
4 what the settlement provides for with regard
5 to the Pittsfield customers.

6 A. (By Ms. Hartley) Yes. The settling parties
7 agreed that Pittsfield would be granted an
8 increase of 39.79 percent, or an increase of
9 about \$181,265, and adjust it for test year
10 revenues of \$455,564 in order to produce a
11 total revenue requirement of \$636,829.

12 Q. Why isn't there a revenue requirement set
13 forth in Section 1 relating to the North
14 Country customers? Either you or Mr. Ware
15 can answer that.

16 A. (By Mr. Ware) Because in this case, we're
17 not actually doing a rate case. We're
18 making a transfer where we're asking for
19 rates from PEU to apply to the North Country
20 customers. That's going to generate a
21 revenue. But that revenue that we
22 projected, PEU rates will be about \$621,000.
23 Again, as Ms. Hartley has said, we
24 anticipate operating expenses in the test

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1 year for those same systems being about
2 \$641,000. So the revenues -- you know, if
3 this was a conventional rate case, we would
4 be asking for additional revenues above the
5 621 to bring us to the \$641,000. But it's
6 not a rate case. It's a transfer of assets.
7 And, you know, at some point future the
8 revenue requirement would be addressed
9 through a PEU rate filing.

10 Q. I just want to clarify. You said this isn't
11 a rate case. I mean, this is a rate case
12 that we're here for today; correct?

13 A. (By Mr. Ware) Yeah. On one docket it's a
14 rate case for the Town of Pittsfield,
15 Pittsfield Aqueduct System.

16 Q. And the customers -- the current Pittsfield
17 Aqueduct Company customers that the Company
18 is proposing be transferred to PEU would
19 have a rate increase if that transfer is
20 approved; correct?

21 A. (By Mr. Ware) That is correct. But again,
22 no revenue requirement, because we're not
23 looking at this for purposes of generating
24 the return and whatnot.

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- 1 Q. Okay. Ms. Hartley, let's turn back to
2 Pittsfield. The settlement agreement
3 provides for an overall rate of return; is
4 that right?
- 5 A. (By Ms. Hartley) Yes, it does. And the
6 overall rate of return utilized in this case
7 is 9.75 percent, which was -- is based on
8 the Company's rate of return for its core
9 system.
- 10 Q. You just testified that the overall rate of
11 return was 9.75 percent. Did you mean the
12 return on equity?
- 13 A. (By Ms. Hartley) I did. I apologize.
- 14 Q. What is the overall return to which the
15 parties agreed?
- 16 A. (By Ms. Hartley) It's 8.07 percent.
- 17 Q. And how is that derived?
- 18 A. (By Ms. Hartley) That's based on a component
19 of 9.75-percent return on equity and the
20 cost of debt of 6.7 percent.
- 21 Q. And in agreeing to this overall rate of
22 return and revenue requirement, did the
23 Company intend to compromise all of the
24 claims in this case relating to Pittsfield

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1 rates?

2 A. (By Ms. Hartley) Yes, we did.

3 Q. Mr. Ware, I'd like you to address now the
4 capital recovery surcharge that's set forth
5 in Section D. And I would, in particular,
6 like for you to walk us through Appendix A
7 to the settlement agreement as it relates to
8 the capital recovery surcharge.

9 (Witness reviews document.)

10 A. (By Mr. Ware) Okay. Again, the capital
11 surcharge, as was previously described and
12 is part of the settlement agreement, the
13 parties agreed that the amount of capital
14 that had been employed in improvements and
15 acquisition of the various North Country
16 systems were those that were set forth in
17 Appendix A: The \$2,705,841 in Locke Lake;
18 \$1,878,504 in Birch Hill; and \$168,052 in
19 Sunrise Estates. And it's those amounts
20 that will be part of the capital surcharge
21 that will be collected over a 30-year time
22 frame.

23 Q. So, looking at Appendix A, why don't we take
24 Locke Lake as an example. Can you walk us

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1 through that calculation and how that will
2 work.
3 A. (By Mr. Ware) Yes. If you apply the rate of
4 4.68 percent against the principal amount of
5 \$2,705,841 over a 30-year time frame, using
6 a fixed amortization schedule, level total
7 payment, it results in a need to basically
8 recover \$14,000 -- \$14,008 a month from the
9 Locke Lake customers in order to service
10 that \$2.7 million in debt at 4.68 percent.
11 You divide that by the number of the
12 customers that are attached to the system.
13 At the time of the test year, there were 824
14 customers. We'll be dividing that by the
15 number of customers that are connected at
16 the time -- if this is approved -- at the
17 time the docket is approved by the
18 Commission. Currently, as a for-instance,
19 there are 843 connected customers in Locke
20 Lake. So there's been some modest growth in
21 that system since 2007. So you would take
22 the \$14,000 -- \$14,008 divided by the number
23 of customers to come up with the monthly
24 charge that would show up on each bill under

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1 the capital recovery surcharge. The same
2 format would follow for Birch Hill and
3 Sunrise Estates.

4 Q. How is the 4.68-percent cost of capital
5 derived?

6 A. (By Mr. Ware) There were three parts. And I
7 believe the cost of debt associated in
8 this -- and just bear with me while I find
9 it, please -- associated with those
10 improvements was a combination of SRF money
11 and inter-company loans. And so, again, we
12 did a typical weighted average cost of
13 capital, where we looked at the various loan
14 components and ran them through to come up
15 with an average weighted cost of capital,
16 which is the 4.68 percent.

17 Q. And either -- excuse me. Either you or Ms.
18 Hartley testified earlier that the Company
19 is not going to be earning -- or is
20 foregoing the opportunity to earn a return
21 on this capital investment; is that correct?

22 A. (By Mr. Ware) We are earning enough -- well,
23 we're recovering on the cost of the debt.
24 There is no earning on it.

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- 1 Q. And when you say "on it," you mean the
2 capital recovery items that are set forth on
3 Appendix A?
- 4 A. (By Mr. Ware) Correct.
- 5 Q. So that's the \$2.7 million for Locke Lake?
- 6 A. (By Mr. Ware) Yes.
- 7 Q. The \$1.8 million for Birch Hill and the
8 \$168,000 for Sunrise Estates?
- 9 A. (By Mr. Ware) That is correct.
- 10 Q. Is that unusual?
- 11 A. (By Mr. Ware) Yes. Normally, you know, a
12 Company does not have a pure debt structure
13 for capital.
- 14 Q. And why did the Company agree to that here?
- 15 A. (By Mr. Ware) Well, again, one of the
16 concerns was how we could mitigate rates.
17 And the only way you can mitigate rates for
18 a large portion of it associated with
19 capital is to somehow have a lower, if you
20 will, return on investment. When you take
21 the equity component out and go to pure
22 debt, you obviously have the lowest possible
23 capital that's available. And we felt that
24 was essential, due to the unique nature of

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1 this system, the acquisition, the
2 improvements that needed to be made.

3 Q. Has the Company ever done that before?

4 A. (By Mr. Ware) No.

5 Q. And is it your intention that, you know,
6 once this matter is concluded, that the
7 Company will continue to forego the
8 opportunity to earn a return on its
9 investment?

10 A. (By Mr. Ware) No.

11 Q. So it's just for purposes of calculations of
12 rates in this rate case?

13 A. (By Mr. Ware) That is correct. I mean, bank
14 financing necessitates, normally, that you
15 have an equity component of a certain
16 amount.

17 Q. Okay. Let's continue on with Appendix A.
18 If you would, again using Locke Lake as an
19 example, walk us through the analysis that
20 results in the proposed capital recovery
21 surcharge a on per-customer basis.

22 A. (By Mr. Ware) Okay. So I think we were at a
23 point where we determined that to service
24 the debt, \$2,705,000, at 4.68 percent, we

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1 need to recover \$14,008 per month. You
2 divide that by the number of customers,
3 which at the time of the end of the test
4 year 2007 was 824. You divide 824 into
5 14,008, and you come up with \$17 per month.

6 Q. And can you keep walking us through what
7 the -- is the -- would the \$17 be the charge
8 to the customer on a monthly basis?

9 A. (By Mr. Ware) That would be for the capital
10 surcharge. That would be in addition to the
11 volumetric charge that they would be paying
12 for PEU, through PEU rates, and also the
13 meter charge that they would be paying
14 through PEU rates. So their bill would have
15 three components on it in a normal
16 circumstance: Under current rates, \$16.49
17 for the meter charge; a volumetric charge
18 that would have -- be charged at \$5.61 per
19 CCF, with a minimum of four units -- if you
20 use anything less than four, you're going to
21 be billed for four units, or effectively
22 slightly over \$22 per month there. And if
23 you use more, if you use five, it's 5 times
24 561. And then the third charge would be the

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1 capital recovery surcharge in the amount of
2 \$17.

3 Q. So we can see for a residential customer the
4 5/8-inch meter charge for Locke Lake. Is
5 that the \$16.49 that you see?

6 A. (By Mr. Ware) That is correct.

7 Q. And that's a monthly charge?

8 A. (By Mr. Ware) Yes.

9 Q. So it will be that plus the volumetric
10 charge. And where do we see that here?

11 A. (By Mr. Ware) The volumetric charge -- if
12 you look down below, you see a combined bill
13 that says a minimum monthly revenue per
14 customer at 4 CCF is \$55.93 per month. And
15 to get to that it will be \$16.49, plus \$5.61
16 times 4, plus \$17. And there is a
17 calculation for sample purposes below for
18 what we would consider to be kind of a
19 normal family usage of 7 CCF, where, again,
20 it's the \$16.49 for the meter charge, 7
21 times \$5.61 for the volumetric charge, plus
22 the \$17, for a total monthly charge of
23 \$72.75 [sic].

24 Q. And under the Notes section, under Note 2

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1 there is a description of the capital
2 recovery items. Again, using Locke Lake as
3 an example, can you walk us through what
4 each of those items is comprised of?

5 A. (By Mr. Ware) You mean to get to the
6 \$2,705,000?

7 Q. That is correct.

8 A. (By Mr. Ware) You have, you know, your plant
9 in service, which is the \$2,776,141.

10 Q. How is that number derived?

11 A. (By Mr. Ware) That's based on the investment
12 in the plant and the acquisition of the
13 plant from the consolidated.

14 Q. And that's based on the books and records of
15 the Company?

16 A. (By Mr. Ware) That is correct. You subtract
17 from there the accumulated depreciation that
18 has occurred over the last -- well,
19 during -- since the acquisition through the
20 end of the test year, December of 2007.

21 That's the \$74,022. There's also a
22 deduction for basically what's called "cost
23 of removal," which is, as you take a pump
24 out that's failed, there's a cost to remove

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1 that pump. That's known as cost of removal.
2 We then have an adjustment for CIAC, which
3 is contributions in aiding construction.
4 And again, there's not a lot of activity up
5 there in terms of developer activities. So
6 you have very limited CIAC. And then you
7 subtract all those from the \$2,776,000 to
8 come up with \$2,705,000.

9 Q. In the case of Birch Hill, I noticed that
10 there's two other components. What are
11 those?

12 A. (By Mr. Ware) That is correct. You have an
13 adjustment for the North Country Water
14 Precinct buy-in. In order for us to connect
15 to the North Conway Water Precinct system,
16 they had a charge that was -- that they were
17 going to charge us. And that's the
18 \$114,557. Or that's the residual after --
19 that will be amortized over the period of
20 time until that's all written off.

21 Also, we had what was a deferred gain.

22 Originally it was anticipated that there
23 would be a 25-percent grant coming from the
24 state government in the form of a

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1 interconnection grant. Unfortunately, while
2 this system qualified for the
3 interconnection grant, the state is no
4 longer granting those interconnection
5 grants. But that would have reflected the
6 benefit of that loan -- of that grant within
7 the loan.

8 Q. And if that grant were restored in the
9 future, would that be accounted for by the
10 Company?

11 A. (By Mr. Ware) Yes.

12 Q. How would the Company account for that?

13 A. (By Mr. Ware) At present, I think within the
14 context of the settlement agreement we
15 indicated that that would become part of the
16 PEU rate structure.

17 Q. Staying on Appendix A, there's a line about
18 two-thirds down the page that refers to
19 "revenue increase percentage." Do you see
20 that?

21 A. (By Mr. Ware) Yes.

22 Q. Can you please explain what those numbers
23 reflect and what they represent for Locke
24 Lake, Birch Hill and Sunrise Estates.

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1 A. (By Mr. Ware) Those represent the increase
2 in revenues as the proposed structure is set
3 up over the current water revenues -- or the
4 water revenues that were in effect prior to
5 this rate case and any temporary rate
6 adjustments.

7 Q. And are these increases lower than what the
8 Company had initially proposed in its
9 permanent rate filing in this docket?

10 A. (By Ms. Hartley) May I answer that?

11 Q. Sure.

12 A. (By Ms. Hartley) In some cases they are. In
13 the case of Birch Hill, probably not. It
14 was a 253-percent overall -- remember, we
15 were going to combine all three systems. We
16 had proposed that originally, and it was
17 going to be a 253-percent increase for the
18 combined systems. So in most cases, they
19 will be less.

20 In the case of Birch Hill, it is a
21 253-percent increase, plus we have to look
22 at the fact that there was a step increase
23 included. So in their case, they got some
24 relief, but not the relief that the other

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1 systems achieved.

2 Q. So in the Company's -- just to be clear. In
3 the Company's initial filing for permanent
4 rates, it proposed lumping together into one
5 rate class all of the North Country systems;
6 is that right?

7 A. (By Ms. Hartley) That is correct.

8 Q. And in the settlement, what the Company has
9 agreed to do is to separate out each of
10 those three systems and set rates on
11 essentially a system-by-system basis?

12 A. (By Ms. Hartley) Correct. In terms of the
13 capital recovery surcharge, we've done that.
14 In terms of the fixed customer charge and
15 the minimum 4 CCFs, we are not making any
16 differentiation there, other than the
17 minimum usage of 4 CCFs.

18 Q. And in the settlement agreement, did the
19 Company agree to any provisions regarding a
20 recalculation of the capital recovery
21 surcharge in the future?

22 A. (By Mr. Ware) Yes, at future rate cases.
23 Each time we reach a rate case, while the
24 amount we have to collect won't change over

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1 30 years, the amount of customers may. So
2 if the number of customers goes up at the
3 time of the rate case, we would take the new
4 number of customers and divide it into the
5 required annual collection amount to come up
6 with a new surcharge rate.

7 Q. Is it possible that the numbers of customers
8 could go down?

9 A. (By Mr. Ware) That is a possibility, yes.

10 Q. What would happen if that were to occur?

11 A. (By Mr. Ware) You would have the same
12 effect. You still have the same numerator.
13 That does not vary. You know, for each
14 system you have the same numerator, which is
15 the annual cost to cover the debt associated
16 with the improvements over 30 years at
17 4.68 percent. If the denominator, which is
18 the number of customers, were to get
19 smaller, then potentially the surcharge rate
20 could go up.

21 Q. So if a customer permanently disconnected
22 from the Company system, it would not be
23 subject to these charges?

24 A. (By Mr. Ware) That is correct.

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1 Q. And in that same vein, if a customer sold
2 its property and someone new purchased it
3 and moved in and took service from the
4 Company, would that new customer be subject
5 to the surcharge?

6 A. (By Mr. Ware) Yes.

7 Q. Does the settlement agreement address the
8 next PEU rate case and how this capital
9 recovery surcharge will be accounted for?

10 A. (By Ms. Hartley) Yes, it does.

11 Q. How does it do that, Ms. Hartley?

12 A. (By Ms. Hartley) For rate-making purposes,
13 if you will, we're going to treat this as
14 debt. We will be eliminating that as a pro
15 forma adjustment when we calculate the rates
16 for the Pennichuck East systems. But -- and
17 we will not be -- the assets that are
18 associated with this particular transfer
19 will be also eliminated for rate-making
20 purposes -- in other words, we're not going
21 to be seeking a return. We're always going
22 to get a return on the debt component, and
23 we're going to treat it as debt. However,
24 going forward, any future improvements will

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1 be combined with the Pennichuck East rate
2 base and will be subject to a return both
3 from the Pennichuck East customers, as well
4 as the North Country. We will treat the
5 Pennichuck -- going forward, the Pennichuck
6 East Company will be treated as it would be
7 for any other rate filing.

8 Q. Are all of the capital additions that are
9 reflected in the capital recovery surcharge
10 used and useful?

11 A. (By Mr. Ware) Yes.

12 Q. Mr. Ware, I'd like you to now address
13 Section E of the settlement agreement which
14 relates to capital structure. Do you have
15 that before you?

16 A. (By Mr. Ware) Yes, I do.

17 Q. We previously looked quickly at Appendix B
18 and C. But what I'd like for you now to do
19 is to walk through what the settlement
20 agreement provides regarding the capital
21 structure of the two utilities, were the
22 transfer to be approved.

23 A. (By Mr. Ware) Okay. As it indicates, when
24 the North Country assets come over, what

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1 will come over with them is a mix of debt
2 and equity. So that combined, the capital
3 structure for PEU in North Country -- not
4 for rate-making purposes, but combined --
5 would have 55-percent debt, approximately
6 45-percent equity. And then for rate-making
7 purposes for PEU, you would extract the debt
8 out of the capital structure. And as of the
9 end of the test year, that would result in a
10 capital structure that would be
11 approximately 40-percent debt and 60-percent
12 equity at PEU.

13 I just want to make one point there, is
14 that the Company is in the process and
15 actually has made a dividend out of equity
16 out of PEU in anticipation of what's going
17 on, with the idea that we're shooting to
18 reduce the amount of equity in PEU down very
19 close to the pre-merger acquisition -- the
20 pre-merger acquisition levels of equity,
21 should this be approved.

22 Q. And is that why Section E reflects that the
23 Company has undertaken and will continue to
24 undertake efforts to reduce the amount of

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1 equity in the PEU capital structure?

2 A. (By Mr. Ware) Yes.

3 Q. Ms. Hartley, if you would address Section F,
4 Depreciation Rates, and summarize what the
5 Company has agreed to in the settlement
6 agreement.

7 A. (By Ms. Hartley) Yes. The settling parties
8 have agreed to adopt the recommendation of
9 the depreciation rates in the Company's
10 February 25th, 2008 depreciation study, and
11 as updated by the Company's response to
12 Staff Data Request 28 [sic], which was on
13 November 13, 2008 for the Pittsfield
14 customers only. And we had a study prepared
15 by John Guastella and some recommendations
16 which the parties have agreed to, which will
17 result in -- and I've got it here
18 somewhere -- it's a 2.17-percent composite
19 depreciation rate for the Pittsfield
20 customers only. The PEU rates, depreciation
21 rates that are currently in effect, will
22 apply to the North Country systems
23 subsequent to the transfer. So they will
24 not be part of this agreement, in terms of

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1 the study that was done by Guastella. So
2 the parties have agreed that the
3 depreciation study will be recommended in
4 force for the Town of Pittsfield and those
5 customers; and then for the North Country
6 and Pennichuck East customers, they will
7 have the depreciation rates that are
8 currently approved by this Commission in
9 place for those customers of Pennichuck
10 East.

11 Q. And that February 2008 depreciation study
12 and the Company's response to Staff Data
13 Request 2-8 have been marked for
14 identification as Exhibit 14 in this case;
15 correct?

16 A. (By Ms. Hartley) They have.

17 Q. And what about rate design with regard to
18 the settlement?

19 A. (By Ms. Hartley) Okay. As part of this
20 proceeding, we had prepared a -- we had
21 consultants prepare a cost of service study.
22 Only for the Pittsfield customers will the
23 this apply, because, as we have discussed,
24 this is a unique situation. And when the

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1 North Country assets are merged into
2 Pennichuck East, they will take on those
3 rates at this time.

4 The Town of Pittsfield, the study
5 showed that there should be a greater
6 allocation of costs to the general metered
7 customers for -- and a decrease for public
8 fire. And we are recommending in this
9 settlement agreement that the cost of
10 service study be applied accordingly.

11 Q. If you would take a look at the Appendix E
12 to the settlement agreement. This is the
13 report of proposed rate changes for
14 Pittsfield only. And walk us through how
15 the proposed rates would be allocated based
16 on that cost of service study recommendation
17 to which the parties have agreed in the
18 settlement.

19 A. (By Ms. Hartley) Yes. As previously stated,
20 there are 634 customers in the Town of
21 Pittsfield. There is one public fire
22 protection customer, which is the Town of
23 Pittsfield. The study recommended there
24 would be no increase to public fire. As a

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1 result the -- there will be -- the increase
2 would be borne by the general metered
3 customers, resulting in almost a
4 58-percent -- 57.89-percent increase for the
5 general metered customers, resulting in an
6 increase of \$181,276. Overall, the increase
7 is 39.79 percent. But, again, the general
8 metered customers will experience a larger
9 increase.

10 Q. Can you summarize what the effect of the
11 temporary rate order in this case was on the
12 Pittsfield rates?

13 A. (By Ms. Hartley) Currently, the temporary
14 rate order is a 40-percent increase for all
15 customers. Therefore, there will be a
16 refund to the public fire protection
17 customer, and there will be a recoupment
18 required of the general metered customers to
19 make up the difference between the
20 40 percent and the 57.89 percent.

21 Q. And can you show us that? If you look at
22 Appendix G -- and actually, what I would
23 like you to look at is what's been marked
24 for identification as Exhibit 15, the

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1 revised Appendix G. And tell us what that
2 recoupment means for the various customer
3 classes in Pittsfield.

4 A. (By Ms. Hartley) Yes, I just want to make
5 sure -- no, I can't read it. Yeah, I got
6 it. Thank you. Yes.

7 Yes. For the Town of Pittsfield, for
8 those customers we always like to show the
9 average single-family residential 5/8-inch
10 meter. You will see that for the Town of
11 Pittsfield, and for those customers using
12 7.3 CCFs usage of water, currently the
13 temporary increase annually is about \$577.
14 The permanent increase will result in an
15 annual requirement of \$651, and resulting in
16 a recoupment of \$74.26. So, given the fact
17 that the temporary is at \$48.11 per month
18 and the permanent requires an increase to
19 \$54.29, there will be a recoupment of \$6.19
20 required over an 18-month period.

21 Q. And have you estimated the approximate
22 amount of the refund to the fire protection
23 customers?

24 A. (By Ms. Hartley) I don't believe we have

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1 that before us, I'm sorry to say. But I can
2 provide that later.

3 Q. Okay. And if you --

4 MS. THUNBERG: I don't mean to
5 interrupt you, Attorney Knowlton. But can I just
6 reserve an exhibit number for that follow-up
7 information that Ms. Hartley is going to provide?
8 I believe the next exhibit would be Exhibit 17.

9 CHAIRMAN GETZ: We will
10 reserve Exhibit 17 for that filing.

11 CMSR. BELOW: Excuse me. Do
12 we have that Exhibit 15, the revised Exhibit G,
13 in front of us?

14 MS. KNOWLTON: May I approach
15 the Bench?

16 CHAIRMAN GETZ: Please. Thank
17 you.

18 (Document given to Commissioners by Ms.
19 Knowlton.)

20 BY MS. KNOWLTON:

21 Q. Ms. Hartley, if we could continue with the
22 Rate Impact section of the settlement
23 agreement that you were just addressing.
24 And walk us through what the rate impact

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1 will be for general metered customers in
2 Locke Lake, Birch Hill and Sunrise Estates.

3 A. (By Ms. Hartley) Yes, I'd be glad to do
4 that. Could I have a copy, also, of that
5 updated -- thank you. I think my settlement
6 agreement has the wrong one.

7 (Document given to Ms. Hartley by Ms.
8 Knowlton.)

9 A. Thank you so much.

10 MR. MICHAELSON: Do you have
11 an extra one for me maybe?

12 (Document given to Mr. Michaelson by
13 Ms. Knowlton.)

14 MR. MICHAELSON: Thank you
15 very much.

16 A. (By Ms. Hartley) What we have reflected here
17 was three examples for the North Country
18 systems for those customers using 2 CCFs of
19 usage, those customers using 4 CCFs and 7 --
20 7 being an average family, 4 being the
21 minimum that we would be requiring, and then
22 2 to demonstrate the effect on the increase
23 on the low-usage customers in those systems.

24 Taking you right over to the monthly

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1 amount, you can see for Locke Lake that the
2 temporary monthly bill currently is at
3 \$42.68. This is for the 2 CCF customers.
4 The permanent increase is going to be
5 \$55.93, and the difference is \$13.25, which
6 we will be recouping over an 18-month
7 period. You will note that the customers
8 using 4 and 7 CCFs of usage will have a
9 refund because they have been paying more
10 per month than the low-usage customers. So
11 therefore, accounting for that minimum of
12 4 CCFs, they will actually get a refund over
13 an 18-month period. In the case of the 4
14 CCF customer -- I'm referring only to Locke
15 Lake now -- of \$3.45, and a refund for the
16 7 CCF customer of about \$11.67.

17 It's important to note that the
18 Birch -- that there will be an 18-month
19 recoupment for the Locke Lake and Sunrise
20 Estates customers. But due to the larger
21 recoupment required from the Birch Hill
22 customers, we've extended that time to 24
23 months to mitigate their monthly bill and
24 make it more affordable. So that would be

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1 the only difference in the calculations for
2 those systems.

3 Q. What would be the recoupment period for
4 Pittsfield customers?

5 A. (By Ms. Hartley) Eighteen months.

6 Q. And if you would then, just, you know,
7 continue to walk through for Birch Hill and
8 Sunrise Estates, what those recoupment
9 amounts would be.

10 A. (By Ms. Hartley) Sure. The monthly
11 recoupment amount for customers using 2 CCF
12 would be \$32.60 in Birch Hill; 4 CCFs,
13 \$20.07; and for the 7 CCF customer,
14 \$13.91 -- again, given the fact that the
15 customers using more usage would have paid
16 more in temporary rates over this period of
17 time, resulting in a lower recoupment.

18 The Sunrise Estates customers using
19 2 CCFs would experience a \$7.26 recoupment
20 over 18 months; and using 4, they would get
21 a credit of \$9.44 over 18 months; and using
22 7, they will get a credit of \$17.66 per
23 month.

24 Q. And does the settlement agreement contain

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1 any requirements regarding how that
2 recoupment will be calculated, whether it's
3 on an individual customer usage basis or
4 overall by system?

5 A. (By Ms. Hartley) Thank you. That's
6 important.

7 The Company will be calculating the
8 recoupment on the usage of each individual
9 customer. And the recoupment period reaches
10 back to June 6th, 2008. Each customer will
11 be calculated separately for purposes of
12 recoupment, depending on their own usage.
13 So these are just estimates of what an
14 average residential single-family customer
15 would be experiencing.

16 Q. If you would turn Ms. Hartley to Appendix F,
17 the Report of Proposed Rate Changes, North
18 Country Only. Explain this schedule to us,
19 please.

20 A. (By Ms. Hartley) Yes. This -- and if you
21 were to look back to the Appendix A, you
22 will see these amounts reflected there.
23 These are the same amounts that we had
24 proposed in Appendix A. Again, there are

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1 824 customers in Locke Lake, 206 in Birch
2 Hill, and 79 customers in Sunrise Estates as
3 of the test year. Again, we will be making
4 some adjustments to that based on 2009
5 numbers.

6 We are requesting from the Locke Lake
7 customers an increase of 170.57 percent, or
8 an additional \$395,766. We would be
9 requesting from the Birch Hill customers a
10 291.48-percent increase, or an additional
11 \$172,854; and from Sunrise Estates,
12 128.85-percent increase, or \$31,946 of
13 additional revenue, totaling an additional
14 revenue increase of \$600,556; the combined
15 average increase of the three systems of an
16 overall 189.98-percent increase over the
17 present rate.

18 Q. Are the revenues that -- the \$600,556 in
19 revenues that would be generated, are those
20 comprised of the revenues from both the
21 capital recovery surcharge and the minimum
22 volumetric use?

23 A. (By Ms. Hartley) Yes. If you went back to
24 Appendix A, you will see the components of

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1 that \$600,556.

2 Q. And is it your understanding, Ms. Hartley,
3 that the elements of the rate increase for
4 the North Country customers are intended to
5 be a compromise of the claims relating to
6 the Company's request in this case?

7 A. (By Ms. Hartley) Yes.

8 Q. If you would now turn to Section J, Rate
9 Case Expense Surcharge. Will the Company be
10 recovering rate case expenses if this
11 settlement agreement is approved?

12 A. (By Ms. Hartley) I don't have J, but...

13 Q. You need a copy of the settlement agreement?
14 It's on Page 11.

15 A. (By Ms. Hartley) Page 11. Oh, I see. I'm
16 sorry. Okay. Okay. I have it. Thank you
17 very much.

18 Yes, the Company will be seeking the
19 recovery of rate case expenses in this case,
20 which will be also surcharged over 18 months
21 to the Pittsfield, Locke Lake and Sunrise
22 Estates customers over 24 months -- over 18
23 months also for the Birch Hill in this case.
24 So all the customers will have an 18-month

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1 recovery for the rate case expense.

2 Q. Do you have an estimate of what the rate
3 case expense will be?

4 A. (By Ms. Hartley) It's about a hundred --
5 again, all the costs are not in for this
6 case. But we're estimating about \$105,000
7 in total.

8 Q. And have you been able to determine, just
9 roughly speaking, what that would be on a
10 per-customer basis?

11 A. (By Ms. Hartley) Yes, we have. For each
12 customer -- I have it here -- we are
13 estimating -- where did I put that? I
14 believe it's \$3.33 a month for each
15 customer. And all customers will be treated
16 equally across the continuum of those
17 customers -- the Town of Pittsfield
18 customers, as well as the three systems --
19 customers in the systems North Country
20 systems. All of them will have the same
21 monthly charge for rate case expense.

22 Q. Will any of the PEU customers, as they exist
23 today, prior to the transfer, be paying any
24 rate case expense?

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1 A. (By Ms. Hartley) No.

2 Q. Did the Company agree in Section J to make a
3 compliance filing with the Commission
4 regarding its rate case expense and the
5 proposed recovery of it?

6 A. (By Ms. Hartley) Yes. As we have in the
7 past, we'll be filing a detailed listing of
8 all the rate cases expense for the Staff's
9 review.

10 Q. And what is the timing of that filing?

11 A. (By Ms. Hartley) Typically after we receive
12 an order, we are ordered to file rate case
13 expenses within a certain amount of time for
14 review.

15 Q. But looking at Section J of the settlement
16 agreement, does the settlement provide for a
17 time period for making a compliance filing?

18 A. (By Ms. Hartley) Yes. Twenty days.

19 Q. Thank you. And Ms. Hartley, what does the
20 rate case expense typically -- what is it
21 comprised of?

22 A. (By Ms. Hartley) Well, it's comprised of,
23 but not limited to, the Company's cost of
24 service study and depreciation study, legal

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1 expenses, administrative expenses, copying
2 and delivering charges associated with the
3 filing of this case, publication costs, and
4 also court reporter fees and those types.

5 Q. Mr. Ware, I'm going to ask you to address
6 Section K of the settlement agreement, which
7 is titled "Tariff Fee Change." What is that
8 intended to address?

9 A. (By Mr. Ware) This is intended to address
10 typically the seasonal customer who would
11 come in and have their meter installed in
12 the summer and then removed during the
13 winter months. And because of the unique
14 structure of capital surcharge, just almost
15 liken it to your house mortgage. When the
16 seasonal customer, say, goes back to Florida
17 for six months, they continue to pay a
18 mortgage because the house is there and
19 ready for them when they come back. Very
20 similar circumstance. The investment in
21 capital improvements here to allow service
22 on a continual basis, you know, remain there
23 for that customer when they come back. And
24 in order to see that all customers pay

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1 uniformly for the benefit of the capital
2 improvements that are there to serve them,
3 whether they're there or not, it is
4 essential that it be made clear that as long
5 as they remain connected to the system, that
6 they would still receive a bill that covers
7 as if they are still there -- a minimum
8 bill.

9 Q. And that requires a tariff change to the PEU
10 tariff?

11 A. (By Mr. Ware) That is correct.

12 Q. And in the settlement agreement, did the
13 parties make any provision for temporary
14 disconnections?

15 A. (By Mr. Ware) The temporary -- again, if
16 they disconnect on a temporary basis, they
17 will continue to pay the rates.

18 Q. Okay. Reviewing Section K of the settlement
19 agreement, I believe that there is some
20 language in the agreement that, if a
21 customer disconnects and it's for more than
22 one month, they're going to be charged the
23 monthly charge; but if someone disconnects
24 for less than a month, this provision would

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1 not apply; is that correct?

2 A. (By Mr. Ware) Yes.

3 Q. And why is there that distinction of -- why
4 the one-month cutoff?

5 A. (By Ms. Hartley) The Company has in the past
6 had customers call in to repair their siding
7 or for other purposes, short-term purposes
8 of that nature, and the Company's
9 accommodated them for the month -- for less
10 than a month.

11 Q. Ms. Hartley, if you would -- do you have a
12 copy of what's been marked for
13 identification as Exhibit 13, the sample
14 customer bills? Do you have that there
15 before you?

16 A. (By Ms. Hartley) Yes. Yes, yes.

17 Q. This may provide a good opportunity to
18 provide an overview of what the impact of
19 the settlement agreement would look like on
20 a particular customer bill, were the
21 Commission to approve it. Can you walk us
22 through each of these pages and explain line
23 by line.

24 A. (By Ms. Hartley) Yes. It's just an

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1 overview. We've provided a sample bill for
2 Middleton, North Country and Sunrise
3 Estates -- I mean Center Barnstead, which is
4 Locke Lake. And this will give an
5 opportunity for the Commission, as well as
6 the parties, to see what the bill would look
7 like as presented to the customer.

8 I would like to say one thing. This is
9 a very unique rate. And we will be
10 providing explanation to the customers with
11 their first bill so there won't be any
12 misunderstanding as to how it's calculated.
13 We will be doing that, but --

14 Q. When you say "explanation," do you mean a
15 bill insert?

16 A. (By Ms. Hartley) Yes, yes. And we would be
17 glad to review that with the Consumer
18 Affairs Division here or anyone else to make
19 sure that it's clear for the customers. But
20 for the purposes of today, we prepared these
21 bills so that the Commissioners and the
22 parties can see what they look like.

23 The first bill is for Sunrise Estates,
24 assuming 2 CCFs, which is what we discussed

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1 here. Of course, our bill always shows the
2 meter number and the dates for the service
3 and how many dates -- how many days that the
4 reading is for. Gives you the previous
5 read, the present read. And then you'll see
6 the 2 CCFs at the top. And it even gives
7 you the next reading date. Always gives you
8 the previous balance, balance, payments
9 since the last bill and adjustments since
10 the last bill. But then, down in the next
11 section, which is pertinent to this case,
12 we're going to be showing the North Country
13 Middleton monthly meter charge, 5/8-inch, at
14 \$16.49, which is the customer charge for
15 Pennichuck East customers currently.

16 Q. And let me just stop you and ask you. And
17 that corresponds to the amount that Mr. Ware
18 referred to in Appendix A?

19 A. (By Ms. Hartley) Yes. And that's charged to
20 all customers, regardless of usage. It's
21 based on a cost of service study in the
22 Pennichuck East systems. And we will be
23 applying that currently to the North Country
24 systems.

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1 Then, as we've discussed, we will be
2 requesting and looking for in this
3 settlement a minimum usage of 4 CCFs; and
4 that would result in a charge of \$22.44.
5 Now, I'm going to point out they only used
6 two, but they're being charged for four.
7 And that's, again, so that the Company can
8 achieve its revenue level to at least cover
9 the operating expenses in these systems.
10 And the low-usage customers, as well as the
11 average-use customers and the high-usage
12 customers all share equally in the benefit
13 of these improvements.

14 In this case, there was no greater
15 amount of CCFs used, so it would be zero.
16 And then you'll see the \$5.61 is presented
17 here. So if somebody did use higher than 4
18 CCFs, you would see -- perhaps if they used
19 6, you'd see a 2 CCF times the \$5.61,
20 resulting in the additional consumption
21 charge for anyone using over 4 CCFs of
22 water.

23 Q. And the \$5.61 is the current PEU volumetric
24 charge?

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1 A. (By Ms. Hartley) Yes, it is.

2 Q. Thank you.

3 A. (By Ms. Hartley) As we proposed in the
4 Appendix A.

5 Then, as Mr. Ware has articulated,
6 there will be a capital recovery surcharge
7 which is fixed. It will be a tariff rate.
8 And it will be a fixed charge every month
9 for 30 years and will be adjusted only at
10 the time that Pennichuck East files for rate
11 relief. At that time, we will look at how
12 many customers are in Sunrise Estates and
13 make adjustments accordingly. And then --
14 so that's \$11.01 for the Sunrise Estates
15 customers.

16 The recoupment we estimate to be \$7.26
17 for this average customer. And, again, that
18 will be adjusted according to each
19 customer's usage. And then the rate case
20 expense of \$3.33 over 18 months. And in
21 Sunrise Estates, the recoupment would be
22 over 18 months. That means that the bill
23 for the customer using 2 CCFs of water --
24 the average customer using 2 CCFs of water

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1 would be charged \$60.53, accounting for all
2 the expenses. And then, of course, we have
3 our return stub here that customers can use
4 to pay.

5 Q. If you could look at Page 2 of that exhibit
6 and show us how that differs from what you
7 just walked through.

8 A. (By Ms. Hartley) Yes, I'd be glad to.

9 This one is for North Conway, for the
10 Birch Hill customers. And we used a sample
11 of 4 CCFs of water. Again, we show the
12 previous balance and payments since the last
13 bill. And then reaching down to the
14 charges, we show again the 5/8 meter charge
15 is \$16.49. Again, all customers will be
16 charged for 4 CCFs. So in this case, this
17 customer will pay the \$22.44, and they used
18 4 CCFs. The capital recovery surcharge for
19 -- and there will be no additional charges
20 for additional consumption because there was
21 none used over 4 CCFs. The Birch Hill
22 capital recovery surcharge, as demonstrated
23 in Appendix A, is \$47.21 a month. The
24 recoupment for this particular customer

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1 using 4 CCFs on an average would be \$20.07
2 per month, and the rate case expense is a
3 constant at \$3.33. And the new bill would
4 be \$109.54 for the Birch Hill customer using
5 4 CCFs of water.

6 Q. And if you would walk us through the last
7 page, please.

8 A. (By Ms. Hartley) Sure. I'd be glad to.

9 For Locke Lake, we used an example of
10 7 CCFs in this case to show the impact of
11 that on these customers. Then I'll just
12 reach right down to the additional charges.

13 The North Country Barnstead monthly
14 meter rate, 5/8-inch meter, again at the PEU
15 rate of \$16.49 fixed. That's a customer
16 charge charged to all the customers. A
17 minimum usage of 4 CCFs would get your
18 minimum usage, which is \$22.44. Again,
19 that's constant for all the North Country
20 customers. But in this case, this customer
21 used three additional CCFs of usage during
22 the month at \$5.61, resulting in a charge of
23 \$16.83 additional. The capital recovery
24 surcharge, again, in Appendix A is \$17 a

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1 month. And in this case, because they used
2 more usage, they will get a credit of \$11.67
3 on an average because they've used over --
4 typically over 4 CCFs of water. And again,
5 the rate case expense of \$3.33. And the
6 average bill for a Locke Lake customer,
7 which would probably be a family, would be
8 \$64.42 per month, accounting for all of
9 these adjustments.

10 Q. And are these sample bills in Exhibit 13
11 intended to be illustrative only?

12 A. (By Ms. Hartley) Yes. Yes. We type these
13 up for a fictitious customer just to give
14 the Commissioners and the residents and
15 customers, as well as the Staff, an
16 indication of what the bill would look like.

17 Q. Ms. Hartley, if the Commission were to
18 approve the settlement agreement, do you
19 believe that it would result in just and
20 reasonable rates?

21 A. (By Ms. Hartley) Yes. Again, we've said
22 that this is a unique situation. It called
23 for unique methodology. We tried to address
24 all of everyone's concerns to the best that

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1 we could. And we feel that it's fair. As
2 fair as it can be for everyone.

3 Q. Do you believe the settlement is in the
4 public interest?

5 A. (By Ms. Hartley) Yes, I do.

6 Q. Mr. Ware, if the Commission were to approve
7 this settlement as proposed, do you believe
8 that it would result in just and reasonable
9 rates?

10 A. (By Mr. Ware) Yes, I do.

11 Q. Is the Company in a position to forego any
12 further revenue than what is provided for in
13 the settlement agreement?

14 A. (By Mr. Ware) No, we are not.

15 Q. Do you believe that the settlement agreement
16 as proposed is in the public interest and
17 should be adopted by the Commission?

18 A. (By Mr. Ware) Yes.

19 MS. KNOWLTON: I have no
20 further questions at this time for the Company
21 witnesses.

22 CHAIRMAN GETZ: Okay. Thank
23 you. Okay. Before we proceed -- actually, let's
24 just go off the record, Sue.

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1 (Whereupon a recess was taken at
2 11:10 a.m., and the hearing was resumed
3 at 11:35 a.m.)

4 CHAIRMAN GETZ: We're back on
5 the record and turning to Ms. Thunberg for
6 direct.

7 DIRECT EXAMINATION

8 BY MS. THUNBERG:

9 Q. Mr. Naylor, I'd like to start the
10 questioning with you, please. And Mr.
11 Lenihan and Naylor, if you could have
12 Exhibit 12, the settlement agreement, before
13 you, that would be great.

14 And Mr. Naylor, on Page 5 of the
15 settlement agreement it discusses the
16 transfer of assets. And that issue pertains
17 to Docket DW 09-051; is that right?

18 A. (By Mr. Naylor) Yes, that's correct.

19 Q. Has Pennichuck East Utility ever served
20 customers in Barnstead at Locke Lake or in
21 North Conway at Birch Hill, or in Middleton
22 at Sunrise Lake [sic] Estates?

23 A. (By Mr. Naylor) No.

24 Q. And do you have an opinion as to whether

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1 Pennichuck East Utility has the necessary
2 financial, managerial, technical and legal
3 expertise to serve customers in those -- in
4 the North Country systems?

5 A. (By Mr. Naylor) Yes, I do.

6 Q. And what is your opinion?

7 A. (By Mr. Naylor) I believe they do have the
8 managerial, financial, and technical
9 capabilities to own and operate these
10 systems.

11 Q. Can you please elaborate on what is -- on
12 how you formed -- or what is the basis of
13 forming that opinion.

14 A. (By Mr. Naylor) Well, Pennichuck East has
15 been in business for over a decade. And as
16 part of the Pennichuck Utilities Company,
17 the same personnel are employed for
18 operation of the three utilities as it is
19 now.

20 Q. Do you consider it in the public good for
21 PEU to be serving these customers?

22 A. (By Mr. Naylor) Yes, I do, in the context of
23 the provisions of the settlement that we're
24 presenting today.

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1 Q. And I'd like to draw your attention to
2 midway down the Transfer of Assets paragraph
3 to the term "for accounting purposes," which
4 appears just before the date January 1,
5 2010. And can you please explain what "for
6 accounting purposes" means.

7 A. (By Mr. Naylor) Yes. This provision
8 provides that there needs to be a number of
9 accounting entries performed in order to
10 effect the transfer of the systems from PAC
11 to PEU. And so for purposes of actually
12 implementing the transfer, there needs to be
13 agreement on exactly what the accounting
14 entries would be. And I believe it's the
15 intention of the parties that -- presumably
16 the Commission approves this settlement --
17 PEU would begin to be the entity providing
18 the service. But for accounting purposes,
19 in terms of financial statements and books
20 and records of the two utilities, the actual
21 transfer of the assets would be effective on
22 January 1 of 2010.

23 Q. And with respect to the 30 to 60 days prior
24 to transfer date, there are going to be

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1 meetings. Is this kind of -- are these
2 meetings or this kind of Staff oversight
3 unusual?

4 A. (By Mr. Naylor) No, this is fairly common.

5 Q. I just want a little more description, if I
6 can, please. When you mean "common," is it
7 more akin to a function that the audit staff
8 would perform?

9 A. (By Mr. Naylor) Yes, that's correct. And a
10 good example would be when a utility files
11 its annual report, the audit staff would
12 review it. There may be, from time to time,
13 suggestions that the audit staff might make,
14 in terms of how a certain transaction has
15 been treated and so on and so forth, so
16 that's why I say it's fairly common. It's
17 just to make sure that Staff understands

18 what the Company -- what accounting entries
19 the Company will actually be making so that
20 we have a clear idea when -- the next time
21 they file the reports, it's clear what's
22 been done and so on and so forth.

23 Q. With respect to the assets being transferred
24 to PEU, do you have an opinion as to whether

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1 all of the assets that are -- all of the
2 assets necessary for PEU to provide safe and
3 adequate service to these North Country
4 customers is -- are those assets all being
5 transferred, to your knowledge?

6 A. (By Mr. Naylor) Yes.

7 Q. And including the franchise rights?

8 A. (By Mr. Naylor) Yeah, that's correct.

9 Q. So, does Staff have a comfort level that
10 there are no assets that are not subject to
11 the transfer that are necessary for the
12 provision of service by PEU?

13 A. (By Mr. Naylor) That is not a concern on our
14 part.

15 Q. Mr. Naylor, I'd like to have you comment on
16 the indebtedness that the Company witnesses
17 covered quite thoroughly. There was a
18 mention that the assumption of these debts
19 would occur after Commission approval. But
20 is that going to relate back to the
21 January 1, for accounting purposes, transfer
22 date?

23 A. (By Mr. Naylor) I believe that's correct.

24 Yes.

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1 Q. And that's Staff's understanding then; is
2 that correct?

3 A. (By Mr. Naylor) Well, maybe we need to
4 clarify that. It's my understanding -- and
5 I realize now it's not entirely clear from
6 the language of the agreement -- that
7 once -- presuming the Commission approves
8 this settlement, then PEU would begin to
9 serve the North Country customers. For
10 accounting purposes, the books of each of
11 the utilities, the transaction would be
12 accomplished as of January 1st of 2010. But
13 operationally, it will occur as soon as the
14 Commission approves this settlement.

15 Q. So that I can get completeness on this issue
16 while we're on it, Mr. Ware or Ms. Hartley,
17 do you have any comments to add to this
18 question that I asked Mr. Naylor -- and the
19 question being, with respect to the
20 indebtedness, and knowing there's going to
21 be an assignment, is that going to be
22 effective January 1 for accounting purposes?

23 A. (By Mr. Ware) Yes.

24 Q. Thank you.

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- 1 Mr. Naylor, I'd like to get your
2 opinion, please, on the appropriateness of
3 the assignment of the loans that were
4 identified. And do you have -- is it
5 appropriate to assign these loans, and why?
- 6 A. (By Mr. Naylor) Yes, it is, because, as Mr.
7 Ware testified earlier, these loans provide
8 the capital that was necessary for
9 purchasing the North Country systems and for
10 making the improvements. So it's
11 appropriate for that capital to follow the
12 fixed assets that are being transferred to
13 PEU.
- 14 Q. Mr. Naylor, do you believe PEU will have the
15 financial resources necessary to assume the
16 loan obligations?
- 17 A. (By Mr. Naylor) Yes, I do.
- 18 Q. Mr. Naylor, on Page 7, top line of the
19 settlement agreement, there's reference to a
20 rate base amount of just over \$2 million.
21 Do you see that?
- 22 A. (By Mr. Naylor) Yes, I do.
- 23 Q. And do you have an opinion as to whether the
24 plant that is in that agreed-upon rate base

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1 is prudent, used and useful?

2 A. (By Mr. Naylor) Yes, it is prudent, used and
3 useful. This is a plant that is in service
4 to serve customers in the Town of
5 Pittsfield.

6 Q. Mr. Naylor, was an audit conducted on the
7 rate case portion of this docket?

8 A. (By Mr. Naylor) Yes.

9 Q. And were there any issues that came out of
10 audit that Staff feels are not resolved?

11 A. (By Mr. Naylor) There may be a couple of
12 small things with respect to -- there were a
13 couple audit issues identified where the
14 audit staff and the Company did not come to
15 a total agreement on in resolving the matter
16 That's not terribly unusual. But to the
17 extent that any of the issues identified in
18 the audit affect revenue requirements, they
19 have been incorporated.

20 Q. When you say "incorporated," they've all
21 been resolved, as far as the rate case
22 portion of this docket?

23 A. (By Mr. Naylor) That's correct.

24 Q. Okay. Is it fair to say that the revenue

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1 requirements that's represented in the
2 settlement agreement, Staff believes that to
3 be reasonable?

4 A. (By Mr. Naylor) Yes, for both Pittsfield and
5 for the North Country systems within PEU.

6 Q. And there's an agreed-upon cost of equity of
7 9.75. Can you please give some background
8 as to why Staff is supportive of that
9 number?

10 A. (By Mr. Naylor) Yes, that's the last filed
11 cost of equity in water proceedings here at
12 the Commission. So we have adopted that for
13 purposes of this case as well.

14 Q. Thank you. And can you give some background
15 as to the cost of debt that Staff is
16 agreeing to and how -- what played into the
17 Staff's decision to agree to that amount?

18 A. (By Mr. Naylor) I believe the cost of debt
19 is illustrated on one of the appendices to
20 the settlement agreement. I believe Mr.
21 Ware walked through that previously. That
22 would simply be a weighted average cost of
23 the existing outstanding loans on the books
24 of Pittsfield Aqueduct Company.

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1 Q. Now I'd like to cover a little bit of the
2 foregoing of cost of equity -- or return on
3 equity that the Company is adopting. Do you
4 recall Mr. Ware's testimony on that?

5 A. (By Mr. Naylor) Yes, I do.

6 Q. And is Staff supportive of that?

7 A. (By Mr. Naylor) Yes.

8 Q. And can you please explain why?

9 A. (By Mr. Naylor) Part of what's been proposed
10 here, and the testimony earlier reflects it,
11 is that the Company is only seeking a return
12 on the North Country assets at its cost of
13 debt. It's foregoing an equity return at
14 this time. Part of the transfer of the
15 assets from Pittsfield Aqueduct to PEU
16 involves also a transfer of a certain amount
17 of equity to PEU. But in the meantime, the
18 Company is foregoing a fair amount of
19 revenue that it would otherwise have been
20 entitled to.

21 Q. Mr. Naylor, does Staff have any concerns
22 that foregoing this level of return is going
23 to adversely affect PEU's ability to provide
24 safe and adequate service to these North

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1 Country systems?

2 A. (By Mr. Naylor) No.

3 Q. Does Staff see the Company's forbearance or
4 foregoing this return on equity as
5 precedent-setting?

6 A. (By Mr. Naylor) Well, I think -- no, I
7 don't. I think the settlement agreement,
8 which follows closely the Company's revised
9 filing, is in recognition of some unique
10 circumstances, and that is particularly the
11 troubled nature of the water systems that
12 the Company acquired in 2006 and the amount
13 of capital that was needed to bring them up
14 to some level of standard. Because of the
15 level of capital needed, we were looking at
16 substantially higher rates. So the Company
17 has been willing to forego some of the
18 revenues that they had sought in the
19 original rate case. And as the settlement
20 is a compromise of all the issues, Staff and
21 the other parties agreeing to this have
22 recognized that there are some unique
23 aspects to this, such as the existence of a
24 capital recovery surcharge, a minimum usage

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1 charge and so forth. So it's very much a
2 compromise of a lot of different issues.
3 And we think because of all these unique
4 circumstances, that's why we favor this
5 agreement. It's the best outcome that we
6 felt could be achieved.

7 Q. Mr. Lenihan, I'd like to turn to you and ask
8 you some questions on the capital recovery
9 surcharge, if I can. And you can either
10 refer to Page 7, which is the text
11 description of capital surcharge, or
12 Page 16, which is the Appendix A which
13 actually shows the numbers. But I'd like
14 you to offer your opinion as to why Staff is
15 supportive of this capital recovery
16 surcharge.

17 A. (By Mr. Lenihan) Since the Company submitted
18 this permanent rate proceeding, Staff and
19 the Company is fully aware of, as a result
20 of the substantial capital improvements to
21 the North Country systems, that the impact
22 to the customers in the North Country of
23 maintaining a system, a financial entity --
24 which would be Pittsfield Aqueduct and the

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1 three systems up north -- to continue that
2 would result -- no matter how we try to
3 establish the rates, whether it was on an
4 individual system basis or whether it was on
5 a Pittsfield stand-alone or the three North
6 Country systems sharing the same revenue
7 requirement -- no matter how we tried to
8 lessen the adverse capital impacts or the
9 adverse financial impacts to the customers,
10 no matter how we did it, it still came up
11 pretty high.

12 What is proposed in this settlement is
13 a departure from the traditional
14 rate-making. But it's my opinion that it's
15 a fair and balanced approach, whereby PEU
16 isn't adversely affected, the customers of
17 PEU are not adversely affected by bringing
18 in the three North Country systems. And the
19 reason I say that they're not adversely
20 affected is because of the institution of
21 the capital surcharge recovery. And the
22 capital surcharge recovery is targeted to
23 those customers that have caused -- their
24 systems have caused substantial capital

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1 improvements. To bring North Country into
2 PEU without some kind of a recognition of
3 the high cost, there would obviously be a
4 subsidy from the PEU customers to the North
5 Country customers. I believe that the
6 institution of the request for the capital
7 surcharge is a fair and equitable
8 compromise.

9 Now, if we were to take all three
10 systems up north and combine them, that
11 total revenue would be higher for the three
12 customers -- the three systems than is being
13 proposed today in the settlement. If we
14 were to look at each system individually and
15 establish rate revenue on a system-by-system
16 basis, that would be extremely high also.

17 So I believe that it's my testimony
18 that the adoption of the capital surcharge
19 to be applied to the three systems up north
20 and the capital surcharge that is proposed
21 to be applied to those systems is based upon
22 the capital the Company has expended for
23 each system. It's not a combined -- the
24 surcharge isn't combined. It's by a

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1 system-by-system basis. So that in itself
2 is resulting in rates more cost-effective to
3 the particular system.

4 Again, I don't know what the actual
5 effect will be, but PEU is picking up
6 another 20 percent -- a 20-percent increase
7 in customer base. So PEU will be seeing new
8 revenue. And PEU is not spending capital to
9 really pick up these new systems. So I
10 think in the long run it's going to benefit
11 the North Country systems and it will
12 benefit PEU. I think that is the answer.

13 Q. Thank you for that response, Mr. Lenihan. I
14 do have another question.

15 On Page 7 of the settlement agreement,
16 under the Capital Recovery Surcharge, the
17 last paragraph, it's a partial paragraph and
18 it starts out "In the next rate case," and
19 it goes on that rate base, debt,
20 depreciation expense and revenues associated
21 with the capital recovery surcharge shall
22 not be included in PEU's rate base and net
23 operating income for rate-making purposes.
24 is it your understanding that that would

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1 apply for any rate case that's within that
2 30-year term?

3 A. (By Mr. Lenihan) That's my understanding,
4 yes.

5 Q. I see, Mr. Ware, you're nodding your head.
6 Can I -- is that correct?

7 A. (By Mr. Ware) Yes, that would be correct.

8 Q. Thank you.

9 Mr. Naylor, I'd like to turn to you and
10 have you comment on the capital structure.
11 And I believe you were present for Mr.
12 Ware's testimony as to some of the
13 activities the companies are undertaking to
14 make their capital structure more balanced.
15 Do you recall that testimony?

16 A. (By Mr. Naylor) Yes, I do.

17 Q. Part of the testimony was that there was a
18 dividend that was going to be proposed; is
19 that correct, or your understanding?

20 A. (By Mr. Naylor) Yes, that's right.

21 Q. Is there anything else that you are aware of
22 that the Company is undertaking to balance
23 its capital structure?

24 A. (By Mr. Naylor) Yes. I'm looking for the

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1 appendix that illustrates the capital
2 structure, and I believe it's Appendix C.
3 This would be the PEU capital structure
4 subsequent to the transfer.

5 Q. Now, this Appendix C is on Page 18; correct?

6 A. (By Mr. Naylor) That's correct.

7 And as we look at this capital
8 structure as it would exist immediately
9 after the transfer, we see that the equity
10 component is just over 16 percent and the
11 long-term debt is about 40 percent. That's
12 a pretty equity-rich capital structure. And
13 we would prefer that not to be as high as
14 that. Typically, we like to see equity in
15 the 40- to 45-percent range of a utility's
16 capital structure. Mr. Ware earlier
17 referred to a dividend that the PEU Board
18 has recently declared, which, of course,
19 comes from the equity accounts of the
20 utility. So that's going to help bring that
21 equity component down somewhat.

22 In addition, the Company currently has
23 pending before the Commission a request for
24 financing. And the Docket number is DW

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1 09-134. That pending request involves a
2 refinance of \$4.5 million and would replace
3 that with a new issue of \$6 million. The
4 additional \$1.5 million, as I recall, is for
5 future capital improvements, maybe also to
6 pay down some of the Company debt. But the
7 bottom line of that, if that is approved, is
8 that would add an additional \$1.5 million of
9 debt into the Company's capital structure,
10 which would also certainly help bring the
11 structure more in line with what we would
12 prefer to see.

13 Q. Thank you, Mr. Naylor.

14 MS. THUNBERG: At this point,
15 Mr. Chairman, the Company's attorney, Attorney
16 Knowlton, and myself realize that the cost of
17 service study was not contained in the initial
18 filing that we marked as Exhibit 16. And I'd
19 like to reserve -- I believe it's Exhibit 18 is
20 the next exhibit -- for the cost of service
21 study. And we'll be providing that after the
22 hearing. I don't have a copy with me.

23 CHAIRMAN GETZ: Okay. Then we
24 will save Exhibit 18 for the cost of service

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1 study.

2 MS. HOLLENBERG: Excuse me.

3 Could I ask, is it a different cost of service
4 study than Exhibit 3?

5 MS. THUNBERG: Oh, okay.

6 Thank you. Thank you, Rorie.

7 MS. HOLLENBERG: Sure.

8 MS. THUNBERG: I guess I will
9 withdraw my request to reserve Exhibit 18. Thank
10 you.

11 MS. KNOWLTON: It was updated,
12 if I might note for the record. The original
13 cost of service study was updated in September of
14 2009, and I do not believe that that update has
15 been marked for identification. So perhaps
16 that's what we could do. I mean, it's referenced
17 in the settlement agreement.

18 CHAIRMAN GETZ: Well, why
19 don't we figure that out.

20 MS. KNOWLTON: I'm sorry.
21 It's attached to the settlement agreement.
22 Sorry. The update is reflected as Attachment B,
23 I think, to the settlement agreement. And that
24 updates that initial cost of service study.

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1 Sorry for the confusion on that.

2 BY MS. THUNBERG:

3 Q. Mr. Lenihan, have you reviewed the cost of
4 service studies in this docket?

5 A. (By Mr. Lenihan) Yes, I have.

6 Q. And you are aware that the overall revenue
7 requirement is an increase of 39.79 percent;
8 is that correct?

9 A. (By Mr. Lenihan) For Pittsfield, that's
10 correct.

11 Q. Yeah. And if I could have you turn to
12 Page 28 of the settlement agreement, which
13 shows the overall -- and I'd like to draw
14 your attention to the general metered
15 increase, which is shown as 57.89 percent.
16 And can you please elaborate as to why Staff
17 is supportive of this increase with the
18 percentages the way they are -- or I should
19 clarify, the percentages allocation classes
20 as they are.

21 A. (By Mr. Lenihan) Yes. The 39.7-percent
22 increase recommended in the cost of service
23 study is the total revenue requirement for
24 Pittsfield. The cost of service study also

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1 found that both private and municipal fire
2 protection classes were over-earning. And
3 as a result, the study, updated, as
4 Exhibit D to the settlement, did not
5 recommend an increase to fire protection.
6 So a 39-percent -- 39.7-percent increase in
7 revenue to Pittsfield, if no increase is
8 applied to the fire protection classes, that
9 results in spreading that \$181,276 and
10 placing that onto the non-fire protection
11 customers, or the general metered customers,
12 and that results in a 57.89-percent
13 increase. That explains the difference
14 between the 39-percent overall revenue
15 increase for Pittsfield and a 57.89-percent
16 increase for the general metered class in
17 Pittsfield.

18 Q. Mr. Lenihan, I'd like to move on to have
19 you -- are you pausing 'cause you thought
20 there was a question from the Bench?

21 Okay. I'd like to have you move on and
22 have you comment as to what Staff expects to
23 be doing with respect to the temporary rate
24 recoupment that the Company is proposing to

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1 be filing.

2 A. (By Mr. Lenihan) Should the Commission
3 approve the settlement agreement, Staff
4 would -- the Company would submit a
5 recoupment in the manner and the amounts
6 that they propose to recoup it: The
7 difference between temporary and permanent
8 rates. Staff at that time will take a look
9 at that submission, review it and offer the
10 Commission a recommendation as to whether or
11 not it should be a reflected recoupment.

12 Q. And will Staff be following the same course
13 of reviewing and filing a recommendation
14 with respect to rate case expenses sought?

15 A. (By Mr. Lenihan) Yes. Staff will be
16 reviewing what the Company submits, again,
17 should the Commission -- what the Company
18 submits in terms of rate case expense should
19 this proposed settlement be adopted.

20 Q. And Mr. Lenihan, I'd like to get your
21 opinion on whether you believe that the
22 rates that are proposed for PEU customers.
23 Or the North Country customers and for the
24 Pittsfield customers, whether they are just

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1 and reasonable, in your opinion.

2 A. (By Mr. Lenihan) I believe the rates as
3 proposed in the settlement for the PEU --
4 well, there will be no change to the PEU
5 customers right now. They will be -- I
6 mean, they will be charged the same rates
7 that are currently in effect. I believe
8 that the rates -- taking the PEU rates and
9 applying them to the North Country systems
10 would result in just and reasonable rates.
11 But again, I want to emphasize that the
12 capital surcharge recovery that's going to
13 be applied to the three systems up north are
14 also just and reasonable, as far as I'm
15 concerned, in that the costs are allocated
16 to those systems that have caused the
17 greatest capital expenditures for the
18 Company.

19 Q. Mr. Naylor, I'd like to get your opinion on
20 the record on the just and reasonableness of
21 the proposed rates for the respective
22 customers.

23 A. (By Mr. Naylor) I believe that the rates
24 called for in this agreement are just and

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1 reasonable.

2 MS. THUNBERG: Staff has
3 completed its direct.

4 CHAIRMAN GETZ: Okay. Then,
5 well, let's start this way: Ms. Thunberg, do you
6 have any cross for Ms. Hartley or Mr. Ware?

7 MS. THUNBERG: I've already
8 done it. Thank you.

9 CHAIRMAN GETZ: And Ms.
10 Knowlton, do you have any cross for Mr. Naylor or
11 Mr. Lenihan?

12 MS. KNOWLTON: I have one
13 question for Mr. Lenihan.

14 CROSS-EXAMINATION

15 BY MS. KNOWLTON:

16 Q. Mr. Lenihan, you were here earlier this
17 morning when Ms. Hartley testified; correct?

18 A. (By Mr. Lenihan) Yes, I was here.

19 Q. And are you -- are you aware that she
20 testified that the modified filing resulted
21 in a decrease in the -- increase requested
22 by the Company with regard to all systems
23 except for Birch Hill, I believe? Is
24 that -- do you recall that testimony that

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1 Ms. Hartley --

2 A. (By Mr. Lenihan) Yes, I do.

3 Q. Is that correct?

4 A. (By Mr. Lenihan) Well, let me just maybe
5 rephrase what she said.

6 The settlement here, what's being
7 proposed today versus what was proposed
8 initially when the Company came in for its
9 permanent rate increase, this settlement
10 will result in rates lower for the three
11 North Country systems. When the Company
12 first came in, the Company proposed that
13 Pittsfield stand alone and the three North
14 Country systems be combined and the rates
15 determined on the combined revenues. The
16 total increase that the North Country
17 systems -- the three North Country systems
18 as proposed in the initial permanent rate
19 filing would have been a
20 311-point-something-percent increase. That
21 would be combined, all three North Country
22 systems.

23 In this proposed settlement -- also
24 it's found on Exhibit A and in the body of

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1 the settlement on Page 4, first paragraph
2 under the modified proposal -- Locke Lake's
3 rates would increase by 170 percent; Birch
4 Hill, 291 percent; and Sunrise, by
5 128 percent. So in this proposal, those
6 three North Country systems would not seek a
7 311-percent increase.

8 Q. So in all -- in the case of each of those
9 systems, the modified proposal represents
10 less of an increase than originally proposed
11 by the Company?

12 A. (By Mr. Lenihan) That's correct.

13 MS. KNOWLTON: Thank you.

14 Nothing further for the Staff witnesses.

15 CHAIRMAN GETZ: Okay. Thank
16 you.

17 Then, Ms. Spector, do you have
18 questions for any of the witnesses?

19 MS. SPECTOR: I have no
20 questions. Thank you.

21 CHAIRMAN GETZ: And Mr. Smith?

22 MR. SMITH: No, I have no
23 questions.

24 CHAIRMAN GETZ: Then I guess

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1 for Locke Lake, is it Ms. Sprague?

2 MS. SPRAGUE: Yes.

3 CHAIRMAN GETZ: Do you have
4 questions for the witnesses?

5 MS. SPRAGUE: I do.

6 CHAIRMAN GETZ: Please
7 proceed.

8 MS. SPRAGUE: Thank you. I'm
9 sorry. I'm really new to this process. So
10 please forgive me if I do something incorrectly.
11 Please just tell me.

12 CROSS-EXAMINATION

13 BY MS. SPRAGUE:

14 Q. Of some of the questions that have come up
15 to us, there are some concerns with overflow
16 issues up on the golf course. I'm really
17 not sure who I'm supposed to direct my
18 questions to. So if you could help me with
19 who could answer them, I'd greatly
20 appreciate that.

21 But there's some overrunnage, [sic]
22 that water is just spewing out this area up
23 on our golf course that is just constantly
24 running. Who pays for that expense of the

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1 water that is just flowing? Is that out to
2 all the members of the association or --

3 A. (By Mr. Ware) I'm not aware of when you say
4 "water that's constantly flowing." I guess
5 if it was a water main leak, we would be
6 repairing it. There's a potential that
7 there are some wells that are no longer in
8 service out on the golf course that are
9 under pressure, and so the water would just
10 be flowing up and over the top of the well
11 cap. But again, there is no treatment.
12 There's no electricity. That's just nature
13 at work and --

14 Q. So it's not -- sorry.

15 A. (By Mr. Ware) So if you're -- if there is an
16 operational issue and you think it's a water
17 main leak -- and we track unaccounted-for
18 water -- please give us a call and we'll
19 have somebody check it out. But we're --
20 again, every time we have a suspected leak,
21 you know, we go out and we repair it
22 immediately.

23 Q. And also, since I've taken over being
24 involved in this hearing, I've personally

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1 been affected. I've lived in Lock Lake
2 Colony for seven years, and I have
3 personally been affected in this four-week
4 window where there's been a break and I've
5 been without water for many hours.

6 A. (By Mr. Ware) Typically --

7 Q. In that time, who pays for the gentleman
8 that comes at that overtime rate at my
9 house? And he was there for two hours
10 running the water out from my hose. For two
11 hours was running the water. Who pays for
12 that expense of the water? Because he
13 disconnected the meter, and he told me he
14 was at 20 other houses that evening. Who
15 pays for that?

16 A. (By Mr. Ware) That is paid for as part of
17 the operating expenses. Unfortunately, the
18 piping in the Locke Lake system is all
19 glue-joint PVC pipe, 13 miles of it. There
20 are a couple choices. You could replace
21 that at roughly about \$150 a linear foot, or
22 spending, you know, a large amount of money
23 to replace the pipe, and then you would have
24 to pay the return on that. Or you pay the

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1 cost of repairing the leak. When there's a
2 leak, it results oftentimes in colored
3 water. And as a result of the colored
4 water, you go out at the very end of the
5 leak and you flush everything so that people
6 have clear water after the leak is repaired.
7 And the cost of repairing the leaks and, you
8 know, essentially clearing all the colored
9 water is taken care of through the rates.

10 Q. And also, you gave testimony earlier with
11 regards to, you know, the water pressure
12 getting better. With the water pressure
13 supposedly getting better, does that also
14 affect the pipe, because the piping cannot
15 withstand the pressure you're trying to
16 force through?

17 A. (By Mr. Ware) The water pressure is no
18 higher. It is consistent at its current
19 level. Before, the water pressure would go
20 from, say, 80 PSI, and in some cases all way
21 down to zero and then back to 80, and it
22 would bop back and forth, or up in the
23 higher areas, from 40 to negative pressures.
24 Now it's a constant pressure. That constant

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1 pressure actually resulted in less leaks, if
2 we go back to 2006, where we were repairing
3 a leak more than once a week. We're now
4 down to typically every other week. And
5 that's probably because of, again, a
6 steadier pressure line and not that
7 variation in pressure. But short of
8 replacing all the piping, there will
9 continue to be leaks up there on a fairly
10 consistent basis.

11 Q. Do you have a forecast or proposed expense
12 for what that will cost us for 2009, '10 and
13 '11, what expenses you're expecting to put
14 out for Locke Lake Colony?

15 A. (By Mr. Ware) It's just whatever the
16 operating expenses are, which are fairly
17 consistent. I mean, since we finalized the
18 improvements, since everything's done, the
19 expenses -- there is an exhibit that showed
20 year-end test operating expenses. It was
21 actually for all of North Country. But, you
22 know, production expenses are pretty much
23 constant to now transition distribution
24 expenses at what they are. And they tend to

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1 be fairly consistent, in terms of reading
2 the meters, repairing the leaks and doing
3 what needs to be done. So, you know, we
4 don't expect any large change in operating
5 expenses from the current operating platform
6 and the platform that's been in effect since
7 the improvements have been completed in late
8 2007.

9 Q. So you're not expecting that there will be
10 any large costs to Locke Lake Colony in the
11 upcoming years?

12 A. (By Mr. Ware) In terms of operating
13 expenses, no. And our intent is gradually
14 to replace the piping over time, very
15 slowly, so that there isn't a rate impact to
16 seek SRF funds or to seek other ways to
17 eventually replace that 13 miles worth of
18 low quality -- and it was never meant to be
19 underground pipe -- with water pipe that
20 will eliminate the leaks and breakage over
21 time. But again, do that at a very, very
22 slow rate. It will take many, many decades
23 to eventually replace the pipe.

24 Q. So we're not going to wait for the breaks to

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1 happen; so then we do it over time.

2 A. (By Mr. Ware) We don't schedule breaks.

3 Q. I know that.

4 A. (By Mr. Ware) But when a break happens, we
5 respond to it. Since roughly 75 percent of
6 the hours are outside of normal hours, when
7 they happen we go out and repair them. If a
8 break is not bad, we'll wait and do it
9 during the daytime so we avoid overtime. If
10 it's severe or during the winter, and it
11 results in icing conditions or loss of
12 service to other customers, we go out and
13 take care of it immediately.

14 Q. All right. The capital recovery -- and
15 again, I'm sorry. I really wasn't involved
16 with everything prior. That is done for the
17 loans that you have gone out to get for
18 Locke Lake Colony, the \$17 you're proposing?

19 A. (By Mr. Ware) That is to cover the cost of
20 the loans necessary in order to complete the
21 capital improvements and the acquisition of
22 the system.

23 Q. And is that a 10-year loan?

24 A. (By Mr. Ware) It's a 30-year loan.

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1 Q. It's a 30-year loan. And the new homeowners
2 that may be coming onto Locke Lake Colony,
3 that will eventually get to be a profit for
4 you; correct?

5 A. (By Ms. Hartley) No.

6 A. (By Mr. Ware) The next rate case would
7 eliminate any change. In other words, we
8 will be collecting the fee from them. Rate
9 cases, say, happen every three to four
10 years. You know, then in a three- to
11 four-year time frame, that amount would be
12 reduced down.

13 Q. So it would get adjusted?

14 A. (By Mr. Ware) Yeah, it would get adjusted
15 down.

16 Q. I also had a question on there was a bonus
17 that was given out to six executives of
18 \$1.85 million in 2007, which was --

19 A. (By Mr. Ware) I'm sorry. That's not
20 correct.

21 Q. Okay. Well, if I could just ask. I can
22 provide you with the documentation I have.
23 It does state that it was a 50-percent
24 increase. I was just wondering of that

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1 percentage, what you -- what Locke Lake
2 Colony is being charged for it. I can
3 happily give you a copy of it.

4 A. (By Mr. Ware) Your management --

5 MS. KNOWLTON: Mr. Ware, how
6 about let's look at the document that she's
7 referring to. Thank you. If you can hand him
8 that.

9 A. (By Mr. Ware) Management-fee allocation is
10 \$243,000 to North Country --

11 MS. KNOWLTON: Don, let's take
12 a look at the document and then you can answer
13 the question.

14 MS. THUNBERG: Can I ask that
15 it be marked as an exhibit, please.

16 CHAIRMAN GETZ: Ms. Sprague,
17 this is a copy of something from The Nashua
18 Telegraph?

19 MS. SPRAGUE: Yes.

20 CHAIRMAN GETZ: Mr. Ware, can
21 you address this statement?

22 A. (By Mr. Ware) Basically I'm not sure where
23 this came from. But it says Nashua
24 Telegraph, which I think came from The New

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1 Hampshire Business Review. If you look at
2 that \$1.85 million, it's total compensation
3 to officers, both present and past. For
4 instance, it shows the CEO's compensation
5 consisting of \$255,000 plus a bonus of
6 \$111,000, plus \$49,000 in deferred
7 compensation dealing with his retirement.
8 There was also a separation agreement with
9 an employee who -- you know, there was no
10 longer need for a president of Southwood.
11 So he was let go. But he had a contract,
12 \$135,000. You have Board costs in there,
13 which was a total of \$70,000 paid to the
14 Board members. And then the remaining costs
15 would be the cost of the various officers'
16 salaries, the remaining five officers,
17 including Mrs. Hartley and myself. But a
18 \$1.85 million in bonuses, that's not
19 correct. That's total compensation, salary,
20 benefits, Board costs. And, you know, there
21 was a bonus paid in 2007.

22 And of the cost that goes to Locke
23 Lake, we have what's called an
24 "inter-divisional management fee

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1 allocation," which is approved by the Public
2 Utilities Commission, which takes all the
3 non-union costs and spreads them out across
4 all companies. In the North Country in
5 2007, that is \$243,000 was what that
6 inter-company management fee allocation was.

7 Q. And that's for the North Country?

8 A. (By Mr. Ware) That is correct.

9 A. (By Ms. Hartley) For all three systems.

10 It's not just compensation. It includes
11 administrative costs, all kinds of
12 components in the management fee allocation,
13 including even some sharing of space,
14 equipment. So you need to -- you would need
15 to pull that all apart to determine what
16 portion was comp. And I don't know what it
17 is, off the top of my head. But it
18 certainly isn't all comp.

19 Q. And then the percentage that you're
20 forecasting for performance for Locke Lake
21 Company going for next year will be?

22 A. (By Ms. Hartley) You mean performance in
23 terms of a management-fee allocation? It
24 will be part of the allocation. Again, it

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1 will be part of Pennichuck East Utility.
2 Pennichuck East Utility also has a
3 management-fee allocation. And, yes, there
4 will be a slight increase for the components
5 related to the North Country in the
6 management-fee allocation. But it will be
7 part of a total allocation to Pennichuck
8 East.

9 Q. So it will be a slight increase. That won't
10 be 15 percent.

11 A. (By Ms. Hartley) I don't know where the
12 15 percent's coming from.

13 I should say one thing. In 2009, the
14 officers of the Company had no increase in
15 salary, other than a small bonus, because of
16 the economic conditions. We are very
17 sympathetic to the situation and the
18 economic times. So there will be an
19 increase, but it won't be -- I don't know
20 what it will be for 2010. But certainly for
21 2009, it was mitigated by the economic
22 forecasts we're looking at and limitations
23 that we understand regarding the ratepayers'
24 ability to pay, et cetera.

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1 Q. The customers in Pennichuck East that are
2 using zero, 1, 2 or 3 CCFs, are they going
3 to change from a minimum of 4 CCFs?

4 A. (By Mr. Ware) No.

5 Q. No. And how long will the minimum 4 CCFs
6 last?

7 A. (By Mr. Ware) That is part of the current
8 rate structure. The only thing that
9 possibly could change that is if eventually
10 over time, say 20 years from now, you went
11 and were primarily all year-round customers
12 using an average profile, like in PEU, of 7
13 to 8 CCFs a month. You know, then there no
14 longer would be the need for that minimum
15 amount. But right now, operating expenses
16 are, as mentioned before, at the end of 2007
17 were about \$641,000 for all of North Country
18 revenues derived, including that minimum of
19 about \$621,000. So slightly, the revenue is
20 not quite covering the operating expenses.

21 A. (By Ms. Hartley) I would also like to state
22 that in the future, Pennichuck East, if this
23 settlement agreement is agreed to by the
24 Commissioners and approved, in the future

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1 Pennichuck East will, and has in the past,
2 conducted cost of service studies. And this
3 will be looked at from time to time. And if
4 there is a change in what we -- in the
5 percentage of low-usage customers or
6 seasonal customers in the North Country,
7 certainly that could be considered at that
8 time. But we would have a study done that
9 would demonstrate or reflect that need for
10 the change.

11 Q. Now, we will own the sole burden of paying
12 all our own assets, where PEU customers will
13 benefit from our depreciation expense?

14 A. (By Mr. Ware) There's no depreciation
15 expense that will be collected through the
16 PEU rates, as indicated in the settlement
17 agreement. No depreciation. The assets
18 that are in the capital surcharge will be
19 outside of the PEU rate base, and there will
20 be no depreciation expense collected on
21 those assets through the PEU rate structure.

22 Q. And I'm just trying to understand. I'm
23 sorry. On the bill, you said you came up
24 with a number for overall Locke Lake Colony.

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[09-30-09]

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1 The consumption was four. How did you come
2 to that number? Because I personally have
3 received bills that you have a consumption
4 number on the top line that says one thing,
5 but on the bottom, what you actually charge
6 me is a different number. So can you tell
7 me which number you use when you figure the
8 amount?

9 A. (By Ms. Hartley) Yes, I'd be glad to. You
10 are one of our mail-in customers.

11 Q. You've definitely spoken to me.

12 A. (By Ms. Hartley) Yes. You have -- we have --
13 I'm glad you brought it up. We have a
14 number of customers in the Locke Lake
15 community that have meters that read in
16 gallons. So our system, our billing system,
17 bills in 100 cubic feet. So we use a
18 multiplier, or a factor, if you will, to
19 calculate and convert it to 100 cubic feet
20 so that we can bill it properly. And this
21 has been addressed recently, that this was
22 not clear to customers in Locke Lake.
23 Therefore, we are in the process -- and
24 unfortunately, I can't do it quickly. But

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1 we are in the process of getting customer
2 code completed to reflect that multiplier
3 and that calculation so that it will be more
4 clear to the customers as to how the bill is
5 calculated in that conversion from gallons
6 to 100 cubic feet.

7 Q. Oh, I'm sorry. But what I meant was how you
8 came to the number of 4 CCFs. Because my
9 household usually only uses two or three,
10 and I am a year-round customer.

11 A. (By Ms. Hartley) Well, we --

12 Q. I'm just verifying that when you took your
13 number for Locke Lake residents, you
14 actually went by the consumption number and
15 not the number that you charged.

16 A. (By Ms. Hartley) No. What we did is we did
17 charge for 7. But what we did here is you
18 had to use a minimum of 4. Everybody's
19 going to pay for 4 CCFs. You used two is
20 what you're telling me, or three; right?

21 Q. Right.

22 A. (By Ms. Hartley) What we did when we
23 originally came up with the average of 4
24 CCFs, we looked at all of the usage for the

[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 customers in Locke Lake -- all the systems,
2 actually, up there. And the average came
3 out to be 4 CCFs. You happen to be on the
4 lower end of the average. But the
5 average --

6 Q. Right. But you went by the total
7 consumption amount, right, and not the
8 number that you charged? Because my bill
9 was different.

10 A. (By Ms. Hartley) Your bill was different?
11 We haven't done this yet.

12 Q. No.

13 A. (By Ms. Hartley) I guess I'm confused. I'm
14 sorry.

15 Q. And I'll be happy to explain. On my bill,
16 on the top -- and I'm just using this bill
17 because I didn't bring one of my own
18 personal with me. But on the top line it
19 says your consumption number, and on this
20 bill it says seven.

21 A. (By Ms. Hartley) Right.

22 Q. And because my meter was different, on the
23 bottom when you actually billed me, you
24 charged me eight.

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1 A. (By Ms. Hartley) Correct. And that's this
2 problem that we're having converting from
3 exactly what you're talking about. You have
4 a gallon meter, and so the bill does not
5 clearly demonstrate to the customer how it's
6 calculated. It is calculated correctly.
7 However, we need to put some code in there
8 to show you the multiplier so you can
9 calculate it yourself. That's exactly what
10 I'm talking about.

11 Q. Okay.

12 A. (By Ms. Hartley) And we have -- I have to
13 get customer code to do it. However, in the
14 meantime, we've talked to the Consumer
15 Relations Department here at the PUC, and we
16 are going to be sending out a postcard to
17 all the customers with gallon meters. Not
18 all of them have them at Locke Lake, but a
19 certain percentage do. And we're going to
20 be sending out a postcard to those customers
21 explaining how to calculate their bill until
22 we can get the customer code completed,
23 which we expect to be around January of
24 2010. At that point, your bill will

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1 actually be clear in what you're talking
2 about.

3 Q. I don't know if you recall, but when we
4 first had met, that's why I asked that this
5 be a little more detailed.

6 A. (By Ms. Hartley) Yes.

7 Q. I hope that the recoupment line item will be
8 detailed.

9 A. (By Ms. Hartley) The recoupment will not be
10 detailed. It won't be detailed. It will be
11 too difficult for us to show you on a bill
12 all the months and how we calculate it for
13 each individual customer. But it will be
14 based on your actual usage. We wouldn't
15 have enough room on this bill to calculate
16 all the months' usage and show you how it's
17 calculated. However, if you call our
18 customer service department, we'll be glad
19 to go through each individual customer --
20 and have in the past -- how recoupment is
21 calculated.

22 Q. I personally -- and I don't know if this
23 is -- if I can make a statement. I'm
24 personally not for the minimum 4 CCFs. I am

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1 a household of two, and I live there
2 year-round. I just don't think that that's
3 fair.

4 In the future, any rate increases, how
5 will we be notified of any future increases
6 or cases that may come up? How will we be
7 notified?

8 A. (By Ms. Hartley) Well, the Commission has
9 absolute prescribed regulations for
10 notifying customers in regard to rate
11 increases. And if Pennichuck East were to
12 file a case, you would be properly notified.

13 Q. So the association be will be notified?

14 A. (By Ms. Hartley) Everybody would be. All
15 customers would be notified. And typically
16 for the small systems, we send it directly
17 to your home, because we're concerned that
18 the local newspapers up there may not be
19 accessible to everybody. And we will
20 continue to do so.

21 Q. Okay. Thank you.

22 A. (By Ms. Hartley) You're welcome.

23 CHAIRMAN GETZ: Thank you.

24 And let's just, for administrative purposes, the

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1 excerpt from The Nashua Telegraph -- I think we
2 decided we didn't need Exhibit 18 for the cost of
3 service study. So we'll mark this for
4 identification as Exhibit 18.

5 (Exhibit 18 marked for identification.)

6 CHAIRMAN GETZ: Turn to Ms.
7 Waitt. Do you have questions for the witnesses?

8 MS. WAITT: No questions.

9 Thank you.

10 CHAIRMAN GETZ: Mr. Hodes?

11 MR. HODES: Thank you. If I
12 may just make a statement to precede my
13 cross-examination. I'm here on behalf of the
14 Town of Litchfield. The Town was notified
15 through orders of notice of the merger of PEU and
16 the North Country systems, and so that is how we
17 got involved in this case late on in the
18 proceeding. We're not taking a position -- the
19 Town of Litchfield is not -- as to the rate
20 structure, capital recovery system, those issues.
21 Our position -- our presentation in this case is
22 based on our objection to the merger of the North
23 Country systems with PEU.

24 CHAIRMAN GETZ: Let me just

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1 note that you did move to intervene in 09-051.
2 And I took a quick look and did not notice where
3 we actually ruled on that intervention. But to
4 the extent we didn't, we would grant the petition
5 to intervene, recognizing that the Town has
6 demonstrated rights, duties or interests that
7 would be affected by the consolidated proceeding.

8 MR. HODES: Thank you very
9 much.

10 MS. KNOWLTON: And I'd like to
11 note one thing for the record, which was, at the
12 time that the Town of Litchfield petitioned to
13 intervene in this matter, Attorney Hodes and I
14 were in touch, and the Company did provide
15 Attorney Hodes with some of the background
16 information in the case relating to the rate
17 relief that was sought.

18 CHAIRMAN GETZ: Okay. Mr.
19 Hodes?

20 MR. HODES: Thank you.

21 CROSS-EXAMINATION

22 BY MR. HODES:

23 Q. Mr. Ware, I'll ask you this. The number of
24 customers in the North Country system is

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1 what? Do you know that number?

2 A. (By Mr. Ware)It's roughly 1100. It's
3 currently 843 in Locke Lake, 209 in Birch
4 Hill and 98 in Sunrise Estates.

5 Q. And Locke Lake is the largest of the systems
6 in North Country?

7 A. (By Mr. Ware)That is correct.

8 Q. And the number of customers in the PEU
9 system is approximately 5500?

10 A. (By Mr. Ware) Approximately 5500.

11 Q. And PEU services approximately 15
12 municipalities; is that correct?

13 A. (By Mr. Ware) It's 39 different water
14 systems in I believe 15 different
15 communities.

16 Q. Now, as a result of the merger of the North
17 Country systems with PEU, will the water
18 quality in any of the 39 systems that you
19 mentioned be improved?

20 A. (By Mr. Ware) No.

21 Q. And will water pressure be improved in any
22 of the 39 communities?

23 A. (By Mr. Ware) No.

24 Q. Will fire protection be improved in any of

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1 those 39 communities?

2 A. (By Mr. Ware) No.

3 Q. Will the capital improvements -- the capital
4 improvements such as pipes, plant, treatment
5 facilities -- be improved as a result of the
6 merger?

7 A. (By Mr. Ware) There is a possibly that, yes,
8 that is -- that may very well be the case.

9 Q. Can you explain that?

10 A. (By Mr. Ware) Yes. In terms of, as I tried
11 to express in my testimony, there's an ebb
12 and flow to capital improvements. As an
13 example, when we initially took over PEU,
14 the systems that were there had a lot of
15 difficulties. We spent a lot of money in
16 various systems to correct those. One of
17 the first ones, as an example, was the Town
18 of Litchfield, which had insufficient
19 storage and insufficient pumping, poor water
20 quality. We took care of all of those. The
21 Town of Litchfield's system is in fairly
22 good condition right now. We've gone
23 through and made corrections. If there's a
24 change to the Safe Drinking Water Act that

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1 would, say, result in a radon standard, it's
2 possible, you know, that certain systems
3 would require radon mitigation and other
4 systems would not. For instance, in Locke
5 Lake, when we designed the system, because
6 of the pending radon regulation, we put in
7 mitigation for radon to hit what's called
8 the "recommended action level" by the EPA.
9 So there's a potential that future capital
10 improvements that are supported now by a
11 broader group of customers, instead of 5500,
12 6600, could result in, you know, further
13 spreading of rates. But there's always an
14 ebb and flow. A lot of these are smaller
15 systems. They may have their own little
16 atmospheric tank that costs you \$100,000 to
17 replace. And when you replace that system,
18 only its own, it would have higher rates.
19 But instead, that cost gets spread across to
20 other people. So, you know, ultimately,
21 because the initial capital to get these
22 systems up to a level of service that's
23 equal to or greater than the PEU systems has
24 been taken care of in the capital surcharge,

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1 the risk of, you know, causing an impact in
2 capital areas is mitigated.

3 In the operational areas, we've shown
4 the rates are enough to cover the operating
5 expenses, essentially. And the plan is to
6 have a capital structure no different than
7 what it is currently for PEU after the
8 merger is complete; and therefore, from a
9 return perspective on the assets that are in
10 play, there would be no additional costs.

11 Q. But you're projecting out in the future,
12 perhaps. Your answer was "it may." But if
13 the merger is approved today, it's not going
14 to facilitate or improve the capital
15 improvements that exist at PEU; right?

16 A. Well, there are capital improvements that
17 have been done since the last test year in
18 2007 in PEU, you know, of a fairly
19 significant nature in order to complete --
20 like I said, with the completion, we now
21 feel we've gotten to kind of an endpoint of
22 getting all the PEU systems up to speed. So
23 there is a fair amount of capital
24 improvements that have been done that, you

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1 know, will have some sharing effect with the
2 North Country customers.

3 Q. So, will North Country customers be
4 subsidizing PEU ratepayers?

5 A. (By Mr. Ware) Short of doing a complete rate
6 case and knowing all the details, it's
7 difficult to answer. But every customer's
8 cost of operations is unique. And you can
9 say any one subsidizes another. We believe
10 that this is a very good merger. All 39 --
11 now what would be 42 facilities -- are a
12 common -- you know, kind of
13 access-based-type piping underneath the
14 ground, generally the types of either
15 purchased water or well water that's
16 utilized, the water quality that's there,
17 the standard of the current systems. And
18 ultimately, again, because of the ebb and
19 flow, yes, you can go in, if you could parse
20 the rates out -- there's some communities
21 out of those 39 systems are subsidizing
22 others. At one point in the future it will
23 be the other way around. Initially as shown
24 in the submission, there will be a very,

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1 very slight -- based on the 2007 test year,
2 and we've now gone two years -- there's
3 potentially been a slight subsidization from
4 PEU to North Country on the order of a
5 couple percentage points.

6 Q. All right. I will come back to that.

7 Is there any, though, hydrological
8 connection between PEU and the North
9 Country?

10 A. (By Mr. Ware) No, and neither is there any
11 hydrologic connection between any of the 39
12 systems that exist within PEU.

13 Q. Isn't there a connection between a number of
14 the systems through Hudson, like Londonderry
15 and Litchfield?

16 A. (By Mr. Ware) Londonderry gets their water
17 from Manchester Water Works. Litchfield
18 gets theirs from Hudson. Pelham has its own
19 well supply. A small portion of Pelham gets
20 some water from Hudson.

21 Q. Will there be any reduction of
22 administrative staff by -- as a result of
23 the merger?

24 A. (By Mr. Ware) No.

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1 Q. Will there be any reduction of technical
2 staff as a result of the merger?

3 A. No.

4 Q. Now, you talk about the differences between
5 the Pittsfield system and the North Country
6 system -- the major difference being the
7 source of water; is that right?

8 A. (By Mr. Ware) Well, a couple differences.
9 Types of customers. You have no fire
10 protection, public or private, in the North
11 Country systems. You have -- back in the
12 North Country, you have a surface water
13 supply versus groundwater surface water
14 supply. With treatments, you have dams in
15 Pittsfield, and you don't have them in Locke
16 Lake and Birch Hill and Sunrise Estates.

17 Q. But in the PEU system you do have fire
18 protection.

19 A. (By Mr. Ware) Some of the systems.
20 Litchfield, Londonderry and Pelham have fire
21 protection. The majority of the 39 systems
22 have no fire protection.

23 Q. And those are some of the larger systems in
24 PEU; are they not?

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1 A. (By Mr. Ware) The largest, not by customer
2 base, would be Litchfield and then
3 Londonderry.

4 Q. And you have some commercial and industrial
5 customers in PEU; correct?

6 A. (By Mr. Ware) In Litchfield and Londonderry.
7 Like I say, if you looked at those 39
8 systems, the majority of them are solely
9 residential and customer base. So you have
10 probably three systems that have commercial,
11 industrial and fire protection, and the rest
12 are solely residential.

13 Q. But the distinction you make between
14 Pittsfield, why it's appropriate to remove
15 them from the system, the same distinctions
16 can be made of a number of the PEU systems;
17 isn't that true?

18 A. (By Mr. Ware) Well, I think there's a couple
19 things that you're missing. One is that
20 your Pittsfield rates are substantially
21 lower than the PEU rates. And if you apply
22 the Pittsfield rates to the North Country,
23 you fall way short of the operational
24 revenue requirement; and consequently, it

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- 1 would have required substantial
2 subsidization from a very small group of
3 customers. In PEU, the rates are high
4 enough that they support the expenses almost
5 entirely, about a \$20,000 delta. That
6 \$20,000 delta, over \$5.4 million worth of
7 revenues, is a very, very small number. And
8 again, that's based on year end in 2007.
- 9 Q. That \$20,000 delta, is that the difference
10 you talked about earlier of \$641,000 --
- 11 A. (By Mr. Ware) That is correct.
- 12 Q. -- and \$621,000? So that's the shortfall
13 that will result if the systems are merged?
- 14 A. (By Mr. Ware) That is the shortfall from an
15 operating expense perspective. That's
16 correct.
- 17 Q. And you're not asking the PEU ratepayers to
18 pick that up at this point.
- 19 A. (By Mr. Ware) That is correct.
- 20 Q. But eventually you will be.
- 21 A. (By Mr. Ware) At the next rate case we'll be
22 looking at total expenses across the board.
23 You know, since 2009 -- or since 2007 there
24 have been changes in expenses. Some -- like

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1 I said, if you buy a lot of chemicals,
2 chemical costs have gone up. We don't know
3 where it's going to be. In theory, could
4 there be no subsidization now? It's
5 possible. Could there be some? Yes. But,
6 you know, again, the way the systems
7 operate, they're consolidated. And
8 consolidation basically involves everybody
9 sharing in the operating expenses and costs.
10 Just so happens when you take that snapshot
11 in time in 2007, you can see the actual
12 subsidization at that time, which would be
13 that \$20,000.

14 Q. Now, you had -- I've looked at your prefiled
15 testimony dated March 13, 2009, Ms. Hartley.
16 And I believe that's been marked as an
17 exhibit; is that correct?

18 And on Page 8 of that testimony -- you
19 have it there?

20 A. (By Ms. Hartley) We're getting to it. What
21 section is that? Do you know?

22 Q. I don't really think it has a section. I'm
23 sorry. Page 8. It's question -- or
24 Line 12, Answer, 14.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

- 1 A. (By Mr. Ware) Talking prefiled testimony.
2 Got it.
- 3 Q. I'm sorry. Part of your Exhibit 8, I guess.
4 A. (By Ms. Hartley) We found it. Yes, it's
5 right here. We've got it. Thank you.
- 6 Q. You indicate that there be will be a minimal
7 impact for existing PEU customers at the
8 time when PEU files its next rate case;
9 correct?
- 10 A. (By Mr. Ware) At this time that this was
11 filed, that was our opinion. The one thing
12 that we've done that I think helps moderate
13 this is we were less concerned about the
14 operating expense than we were the impact of
15 potentially the new equity. That new equity
16 is basically -- when that comes over, we're
17 also in the process of taking equity out of
18 PEU so that the impact from an equity
19 perspective will be essentially very close
20 to neutral; and consequently, the return on
21 investment that we earn on PEU assets,
22 instead of going up, which we originally
23 projected, will effectively stay flat. In
24 fact, the current refinancing we're doing,

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1 we hope that the ROI is going to go down.

2 Q. And one of the ways to take the equity out
3 is by declaring a dividend?

4 A. (By Mr. Ware) We're issuing the dividend out
5 of PEU's retained earnings as opposed to
6 issuing it out of Pennichuck Water Works'
7 retained earnings.

8 Q. That dividend doesn't help ratepayers,
9 though, does it?

10 A. (By Mr. Ware) The dividend reduces the
11 amount of equity in the case, which
12 ultimately reduces the ROI, which ultimately
13 reduces the cost.

14 Q. So, your calculation of a projected
15 5.26-percent increase, that's not accurate
16 any longer?

17 A. (By Mr. Ware) That is correct. That was
18 based on the 2007 test year. It was
19 accurate at the time it was calculated, like
20 I said, based on the equity structure that
21 we anticipated at the time. Since then,
22 we've made efforts to make changes to that.

23 Q. And you repeat that, basically, on Page 22
24 of the testimony then. I'll draw your

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1 attention to that. So again, that would not
2 be accurate any longer?

3 A. (By Mr. Ware) That is correct.

4 Q. Well, earlier, didn't you testify that your
5 prefiled testimony was true and accurate to
6 the best of your knowledge and belief?

7 A. (By Mr. Ware) I was incorrect. And again, I
8 wanted to stress that we just made this
9 decision in early September to dividend the
10 equity out as a way that we could ensure
11 that there was no ROI impact on PEU.

12 A. (By Ms. Hartley) And if I could so state,
13 this is a dynamic company. I mean, there's
14 things that change. We're not just talking
15 about equity. We have capital investments
16 that have been made in the Pennichuck East
17 system in the last two years. There's
18 different operating costs that we would have
19 to consider in a regular test year. There
20 is no way at this point to determine what
21 the percentage would be. At this particular
22 time, our testimony was correct. But now
23 there's some changes that are going to take
24 place, and have been taking place since the

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1 test year. And that's true with all
2 rate-making procedure and methodology. So I
3 just want to say that there's no way any of
4 us can forecast who's subsidizing who at any
5 time, nor could we forecast what it would be
6 today, given all these changes that we're
7 talking about. But we believe they're all
8 positive changes in terms of the equity
9 component.

10 Q. All right. Let's just go with what you're
11 testifying today. You're saying there's
12 about a \$20,000 shortfall in revenues; is
13 that correct?

14 A. (By Mr. Ware) For operating expenses.

15 Q. And you're foregoing a return on equity as
16 far as the North Country systems go for
17 right now; correct?

18 A. (By Mr. Ware) Correct.

19 Q. When you file your next rate case, you're
20 not going to forego a return on equity in
21 that case, are you?

22 A. (By Mr. Ware) Let me address that. No,
23 there will be equity. But what's going to
24 have changed, as Mrs. Hartley said, is

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1 you've got a dynamic environment. And the
2 return on equity comes from the return on
3 investment. And the more equity you have,
4 the higher the return on investment. Our
5 goal is to reduce through the dividend
6 process the amount of equity in PEU so that
7 the transfer of the new equity from North
8 Country effectively does not change the
9 total overall equity component within PEU,
10 and we'll have a very similar capital
11 structure as a result. So the equity,
12 whether North Country was there or not -- if
13 North Country wasn't coming over and
14 bringing new equity, we wouldn't be
15 dividending equity out of PEU. The fact
16 that it's coming over, we're doing that in
17 order to keep that capital structure for
18 rate-making purposes relatively neutral
19 relative to ROI.

20 Q. And right now you're looking at shifting
21 about 1.6 million of rate base to PEU,
22 notwithstanding that you're excluding
23 capital -- not counting the capital cost
24 recovery system; isn't that right?

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1 A. (By Mr. Ware) I'm not aware of us shifting
2 1.6 million in rate base. The capital
3 surcharge picks up the majority of
4 improvements in PEU -- excuse me -- in the
5 North Country. There was a nominal amount
6 of improvements in the North Country that
7 has been made. Someplace in our testimony
8 we tried to aggregate those dollars that
9 were outside of the capital surcharge, and I
10 don't recall what that number is. I'd have
11 to go through the various data requests.
12 But we were asked to identify the amount
13 that had been spent in PEU. I think that's
14 about 1.6 million that was spent in PEU in
15 capital since the last rate case. And
16 there's a number in there of some amount.
17 And again, what it is, I'll try to find it.
18 That will come over with PEU. But it's a
19 much smaller number.

20 Q. You're saying it's a nominal amount that's
21 going to be shifted over to PEU for rate
22 base?

23 A. (By Mr. Ware) I have to see what's outside
24 of the 4.8 million. I mean, 4.8 million is

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1 coming over. It's in the capital surcharge.
2 There was a data request, I believe, to
3 identify how much was spent beyond that 4.8
4 million. I believe it was a OCA data
5 request. And I'm looking through or
6 attempting to find...

7 Q. Okay. I'm going to point you to Staff Data
8 Request 4-1. I think that's where I got my
9 figures from.

10 CHAIRMAN GETZ: We need a
11 second, Mr. Hodes, to make sure that the witness
12 has the documents.

13 A. (By Mr. Ware) Yeah. You're looking at, I
14 think, Appendix C -- or is that what you're
15 looking at?

16 Q. It says Schedule 2 -- it's Data Request 4-1
17 answered May 8th, 2009.

18 A. (By Mr. Ware) The North Country rate base
19 transferred is \$120,586. If you look at the
20 adjustments there, in terms of trying to
21 figure out the amount of the equity
22 component that was coming over, you start
23 out with 4.8 million. You take out the
24 debt, that left 1.488 million in equity.

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1 Add in the \$120,586 of rate base, new
2 capital additions that have not been made,
3 to show that there was 1.6 million in equity
4 coming over. For purposes of rates, we're
5 swapping that 1.488 million of equity.
6 We're taking that amount of debt out of the
7 PEU capital structure and putting it into
8 the North Country capital structure. The
9 equity, that 1.488 is what we're talking
10 about that's coming over. But the
11 additions, the planned additions are
12 \$120,586.

13 Q. So that's the only amount you're
14 transferring to the PEU rate base?

15 A. (By Mr. Ware) For plant addition.

16 Q. What else is there?

17 A. (By Mr. Ware) Pardon?

18 Q. What else is there in addition to that? Is
19 there anything else?

20 A. (By Mr. Ware) I'm just stressing, because
21 you're mixing -- the questions are mixing
22 apples and oranges.

23 Q. And I apologize for that.

24 A. (By Mr. Ware) The plant additions there are

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1 those. And then there was one other that we
2 testified to, which we're completing an
3 interconnection to cure pressure problems up
4 in Birch Hill, which is going to probably
5 run about \$200,000. So the net increase in
6 rate base, the capital additions component
7 will be that \$120,586. So, about \$320,000
8 worth of additions since the 2007 year-end
9 test year for the North Country customers.

10 Q. So it would seem to me, then, the North
11 Country customer is going to be
12 disadvantaged from a rate base standpoint by
13 now being affiliated with PEU.

14 A. (By Ms. Hartley) They would be more
15 disadvantaged if they stayed alone. There
16 will be a little bit of sharing back and
17 forth over time. But they're going to be
18 more disadvantaged if they stay by
19 themselves, which I think that's been
20 clearly testified to.

21 A. (By Mr. Ware) And actually, I want to
22 address that. It's interesting. \$320,000
23 worth of expenditures amongst 1100 customers
24 is about \$320 per customer. PEU will have

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1 put about \$1.6 million in. Divide that by
2 5500, it's about 300 some-odd dollars per
3 customer. Now, if you go system-by-system,
4 some systems had no capital improvements,
5 others had it. That's the ebb and flow
6 we're talking about. But relative to this
7 merger, things seemed to have lined up
8 fairly well, so that at the time of the
9 merger things look very equitable. And we
10 believe, because of ebb and flow, they will
11 continue to be equitable because of the
12 similarity of the systems.

13 Q. Then, why can't the North Country systems
14 stand on their own?

15 A. (By Mr. Ware) For the very -- if you look at
16 them standing on their own, you know, first
17 of all, yes, you'd have to pick up the
18 initial \$20,000 that's missing. Second of
19 all, from a financing perspective, because
20 there's no equity component, you couldn't
21 attract financing. Financing typically
22 requires a minimum of 35-percent equity. If
23 you have pure debt, you can't attract
24 financing. Capital improvements done at a

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1 nominal rate will continue to have to
2 happen. To be stand-alone, have access to
3 capital, you need to be in a group where you
4 have an equity component. If we put the
5 equity component back in here, the rates
6 will be significantly higher.

7 Q. Approximately what percentage of the North
8 Country customers are seasonal?

9 A. (By Mr. Ware) There's a lot of discussion
10 about that. You know, our initial CDBG
11 grant work seemed to indicate that it was
12 anywhere from 40 to 50 percent, depending
13 upon the system. There's some discussion as
14 to what percentage of that may be low-usage
15 customers. But in the 40- to 50-percent
16 range, based on looking at tax records and
17 other stuff, they appeared to be second
18 homes.

19 Q. I think in the data requests it pretty much
20 bandied about around 40 to 45 percent as
21 seasonal; correct?

22 A. (By Mr. Ware) That is correct.

23 Q. When we say "seasonal," in general we're
24 talking about vacation homes or summer

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1 homes; correct?

2 A. (By Mr. Ware) I would say that was -- would
3 be how we would think of it, yes.

4 Q. Now, did you ask for -- or did your Company
5 ask for relief from the municipalities where
6 these properties are situated to help
7 alleviate some of the rate increases?

8 A. (By Mr. Ware) Yes. Yes, we did.

9 Q. And you asked relief from the Town of North
10 Conway?

11 A. (By Mr. Ware) Yes.

12 Q. Were they willing to give you any relief?

13 A. (By Mr. Ware) No. And to explain to the
14 Commissioners, we asked, because of the
15 large amount of capital improvements -- and
16 there are property taxes associated with
17 those improvements. We asked the
18 communities to consider not increasing the
19 property taxes as a way to help control
20 rates, and the communities would not
21 consider that.

22 Q. And that's true of all three communities;
23 correct?

24 A. (By Mr. Ware) We did not go to Middleton.

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1 We talked to the folks at Barnstead and we
2 talked to the folks at Conway.

3 Q. But in those two communities, which are the
4 two larger of the systems in the North
5 Country, they were unwilling to provide any
6 relief that would equate to some sort of
7 rate relief for these people eventually.

8 A. (By Mr. Ware) That is correct. I guess any
9 different than any other communities that
10 were in. Everybody wants to collect their
11 property taxes in this state as well.

12 Q. But you are asking the 5,000 consumers of
13 PEU to absorb some of the operational loss.

14 A. (By Mr. Ware) Approximately \$20,000, yes,
15 based on year ending 2007.

16 Q. It's \$20,000 at this moment in time is what
17 you're saying; correct?

18 A. (By Mr. Ware) No, that was at the end of
19 2007.

20 Q. And when is the next rate case coming along
21 for PEU?

22 A. (By Mr. Ware) At this stage, we do not know.

23 Q. Well, when was the last rate case for PEU?

24 A. (By Mr. Ware) 2007.

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1 Q. And what was the test year?

2 A. (By Mr. Ware) 2006.

3 Q. So wouldn't it be fair to say that a rate
4 case is on the horizon for PEU?

5 A. (By Mr. Ware) Certainly given the typical
6 three- to four-year time frame, there's a
7 potential that 2009 or 2010 will be the test
8 year.

9 Q. So the rates -- if the Commission approves
10 this settlement, rates for the North Country
11 consumers are probably going to go up in a
12 short period of time.

13 A. (By Mr. Ware) As a result of the next PEU
14 rate case, that would be correct.

15 Q. And in that case, if there's an operational
16 deficiency from PEU -- from the North
17 Country systems, the PEU consumers will have
18 to absorb that.

19 A. (By Mr. Ware) When you say -- the
20 operational deficiencies have been
21 corrected.

22 Q. Now, when you acquired -- when your Company
23 acquired three North Country systems, were
24 you -- you weren't forced to acquire those,

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1 were you?

2 A. (By Mr. Ware) I was only the engineer at the
3 time. But I believe that we took them
4 voluntarily in conjunction with, you know,
5 requests from various state agencies to
6 bring in competent management.

7 Q. Did you perform any due diligence on the
8 systems?

9 A. (By Mr. Ware) Yes, we did.

10 Q. So were you aware of the -- they were pretty
11 deplorable situations, weren't they?

12 A. (By Mr. Ware) We had identified that there
13 was a lot of work that needed to be done
14 because the majority of the facilities are
15 underground; well pumps are below the
16 surface. Water quality data changes from
17 year to year. You know, as we indicated in
18 our original testimony, we were unclear on
19 what we would have to spend. But we knew
20 that there would be a significant amount
21 that would have to be spent.

22 Q. Unfortunately, you had to spend a lot more
23 than you anticipated; correct?

24 A. (By Mr. Ware) I think it was that. But as

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1 much as anything, it was the fact that these
2 were unmetered locations. And when they --
3 the group did the analysis of the revenues
4 that would be generated, they assumed that
5 the same amount of usage would occur at
6 these homes as in Pittsfield, which is
7 almost twice as much; and as a result, you
8 know, you ended up with half the revenues
9 that were anticipated. And that was
10 because, again, the locations were primarily
11 unmetered. And when they were metered, a
12 lot of the meters were stopped, which you
13 can't tell until you take over operations.

14 Q. I noticed in one of your data filings that
15 there's quite a bit of, to me, in my
16 opinion -- and I'm not an expert -- quite a
17 bit of unaccounted-for water loss.

18 A. (By Mr. Ware) That is correct. Very similar
19 to a lot of the smaller PEU systems. And,
20 you know, that happens because you're having
21 a leak. You know, typically, like I said,
22 almost every other week a leak comes up. It
23 takes a period of time for it to surface.
24 You find it, you fix it. But you constantly

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1 have kind of an underlying amount of leakage
2 going on, short of replacing all the piping.
3 Very to similar systems, like I said, that
4 we have in PEU, you know, the WNe system, a
5 bunch of other systems I could name. And
6 again, you stay on top of the process.
7 Eventually, over the long term, living with
8 depreciation expense, we'll be replacing
9 that pipe.

10 Q. And I think you testified that there's
11 13 miles of low-quality pipe in the Locke
12 Lake system.

13 A. (By Mr. Ware) Yes.

14 Q. If you were engineering that system today,
15 you would not be using that same type of
16 pipe or that diameter pipe, would you?

17 A. (By Mr. Ware) Certainly not the same type of
18 pipe.

19 Q. Would you be using a 2-inch pipe?

20 A. (By Mr. Ware) In some locations, yes.

21 Q. And in some of your earlier data requests
22 you indicate there were dead ends and a need
23 for continuous looping.

24 A. (By Mr. Ware) Yeah.

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1 Q. Have all those been addressed?

2 A. (By Mr. Ware) Yes.

3 Q. But some improvements, I think it was at
4 Birch Hill, you've deferred because of the
5 cost; is that right?

6 A. (By Mr. Ware) We originally had anticipated
7 putting storage up on Birch Hill. We've
8 made a decision, again, based on, you know,
9 working with, you know, North Conway,
10 getting the interconnection, that the
11 storage was no longer necessary because we
12 can use the storage that North Conway has.

13 Q. And those types of improvements, whether
14 it's repairing leaks or replacing pipe, are
15 part of that ebb and flow you talked about
16 earlier; right?

17 A. (By Mr. Ware) The leaks are an expense. And
18 like I said, all systems have leaks at
19 various points in time. Some systems have
20 more leaks than others. The capital
21 improvements, that's definitely part of the
22 ebb and flow, where, you know, tanks, pumps
23 basically fail. And there are a lot -- for
24 instance, there are over 100 well pumps in

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1 the PEU system. All the well pumps in North
2 Country have been replaced. In PEU, you
3 know, over the last couple years we probably
4 replaced, say, 10 of those. And we continue
5 to replace those. All the tankage in the
6 North Country systems has been replaced.
7 There are lots of underground steel tanks in
8 the PEU systems that we will be changing
9 out; probably on the order of three to four
10 a year seems to be the typical pace. And
11 they're in varying systems. So, some
12 systems are not having any capital
13 investment and other systems are. That's
14 the ebb and flow.

15 Q. Throughout your --

16 CHAIRMAN GETZ: Excuse me, Mr.
17 Hodes. I just want to ask how much more cross
18 you have, because I think we're past when we were
19 thinking about taking the lunch recess. Do
20 you --

21 MR. HODES: If you want to
22 take a break here, we can. I don't think I have
23 a lot more, but --

24 CHAIRMAN GETZ: Well, if you

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1 have five or ten minutes, then I think we could
2 complete it. But if you have more than that,
3 then I would suggest a recess.

4 MR. HODES: Why don't we take
5 a recess. I'm not really sure.

6 CHAIRMAN GETZ: Okay. All
7 right. Let's take the lunch recess, and we'll
8 come back at 2:00.

9 (Whereupon the lunch recess was taken
10 at 1:05 p.m., and the hearing was
11 resumed at 2:05 p.m.)

12 CHAIRMAN GETZ: Good
13 afternoon. We're back on the record in Dockets
14 DW 08-052 and 09-051. And unless there's
15 something else we need to address beforehand,
16 we'll resume with cross by Mr. Hodes.

17 MR. HODES: Thank you.

18 CROSS-EXAMINATION (cont'd)

19 BY MR. HODES:

20 Q. Let me just pick up on a couple items we
21 talked about this morning.

22 As part of the proposal, the Company's
23 indicated that you're going to forego a
24 return on equity for some period of time;

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1 correct? Could you explain what that means?
2 A. (By Mr. Ware) At the time that the modified
3 filing was done, one point about -- and
4 again, the final amount of equity coming
5 over from -- with the North Country
6 facilities it's a function of what's left,
7 because we've been experiencing losses. So
8 the amount of equity coming over is getting
9 smaller. But that equity that was coming
10 over is going to go into the PEU capital
11 structure. The debt associated with the
12 capital surcharge -- like I said, originally
13 that capital surcharge, 4.8 million was made
14 up of a component of debt, about 3.2
15 million, and about 1.5 or 1.6 million in
16 equity. And again, as I explained this
17 morning, we're taking the equity, that 1.6
18 million of equity out of that structure and
19 replacing it with debt from PEU -- the
20 effect being that additional equity was in
21 PEU, resulting in when we filed the modified
22 testimony in the sample year ending 2007
23 test case, the ROI going from roughly 7.6 to
24 8.27 percent. That's the equity that we

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1 talked about that until the next rate case
2 you wouldn't be earning on it. Again, what
3 we're doing is -- like I said, that equity,
4 though -- we're actually reducing the equity
5 in PEU through the dividending process.

6 Q. And the equity from the North Country, are
7 you talking about just capital investments
8 since the surcharge?

9 A. (By Mr. Ware) No. That was all -- that was
10 there from the beginning -- basically from
11 the beginning. There was initially
12 \$2 million of equity infused into Pittsfield
13 Aqueduct Company to help keep its capital
14 structure appropriately structured, in terms
15 of debt and equity. That's what's left of
16 the \$2 million of equity. It all went into
17 assets associated with the North Country.
18 Consequently, the North Country capital
19 structure in a normal rate-making process
20 would have been roughly 3.2 million in debt,
21 1.6 million in equity. That's what's coming
22 over. And again, then, you know, we're
23 talking equity and putting it down in PEU
24 and then bringing debt out of PEU up into

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1 the capital structure. So you have this
2 capital structure for the capital surcharge
3 that's pure debt. And then you have a
4 revised -- at the end of 2007, you saw the
5 debt structure -- 40-percent debt,
6 60-percent equity. Again, we started to
7 take -- you know, we just dividended out
8 \$700,000 worth of equity. We're taking on
9 some additional debt because of capital
10 improvements in PEU. And at the end of the
11 day, you know, that capital structure is
12 going to look very similar to what it did
13 pre-merger, in terms of return on
14 investment.

15 Q. In a lot of either the pleadings or in the
16 answers to data requests you used the term
17 that the structure of the rates that you're
18 proposing now is meant to "stabilize the
19 North Country ratepayers without unduly
20 burdening PEU ratepayers." Would you tell
21 me what do you mean by un-- what does
22 "unduly burdening" mean?

23 A. (By Mr. Ware) Well, I don't think anybody's
24 ever put a percentage on it. When we first

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1 did the 2007 test year, we saw the
2 5.7 percent based on the equity being there,
3 based on the expenses coming over. You
4 know, we felt that was within the realm of
5 norms. Like I said, if you look at the 39
6 systems, there were some where rates would
7 be lower and some higher, if you can peel
8 them apart. We felt that 5.7 percent --
9 which the average PEU bill is I think
10 around, say, \$700 a year. So it was going
11 to be about \$35, if you took that snapshot
12 in time. You know, with the changes in the
13 equity structure, with other changes, we
14 believe that that's going to be something
15 less than that. Again, until we actually do
16 a rate case, we don't know. But we believe
17 a couple dollars a month, you know, that was
18 something that, again, ultimately the ebb
19 and flow of rates was acceptable.

20 Q. So if it ended up at the 5 percent or
21 something, that would be considered to be an
22 acceptable increase?

23 A. (By Ms. Hartley) Well, for that snapshot in
24 time. I mean, it could be 5 percent the

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1 other way in five years. It's really hard
2 to say, because -- Don, correct me if I'm
3 wrong -- you have investments right now that
4 you've made in the last two years in the
5 Pennichuck East systems. Those would have
6 to be considered, which then would be shared
7 by all 6600 customers at that time. It is
8 so much better to be part of a larger system
9 so that you can get, I guess, the
10 sustainability and be viable and be
11 affordable for all customers. And that's
12 what we're proposing in this case. Whether
13 it's 5 percent or 4 percent or 2 percent, we
14 feel that that is within a range that would
15 not be, I think, unduly burdensome to the
16 Pennichuck East customers at that point in
17 time.

18 Q. But again, in your opinion, at least, a
19 5-percent increase would not be unduly
20 burdening them.

21 A. (By Mr. Ware) We wouldn't have proposed it
22 unless -- like I said, if you look at that
23 snapshot in time when we carefully looked at
24 it -- and we thought through this proposal

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1 initially -- we saw that number and we said
2 that's acceptable.

3 Q. And I know I raised this at one of our
4 technical sessions. But if you're looking
5 for a broader customer base, why not include
6 it in the overall Pennichuck companies where
7 you have thousands of customers beyond PEU?

8 A. (By Ms. Hartley) That might be something in
9 the future that this Commission could look
10 at. But right now, the rates for the
11 Pennichuck core system are substantially
12 lower. And that would be unduly burdensome
13 to the Pennichuck core system. Their rates
14 are about \$480 a year versus about \$700 a
15 year in the Pennichuck East system. So we
16 would have to really look at that very
17 closely to see if that makes sense right
18 now.

19 Q. Now, you took over the North Country
20 systems. And I think I have the Docket No.
21 05-132. Does that sound correct?

22 A. (By Mr. Ware) I couldn't tell you a docket
23 number.

24 Q. PEU did not participate in that docket,

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1 though, did they?

2 A. (By Mr. Ware) That's correct.

3 Q. And you've gone before this Commission to
4 borrow money, I think you said, at one time
5 a \$2.5 million loan. And was PEU a party to
6 that proceeding?

7 A. (By Mr. Ware) No.

8 Q. And then there was another \$750,000 loan, I
9 think there was. Again, was PEU a party to
10 that docket?

11 A. (By Mr. Ware) No. And I might also
12 indicate, though, that those -- the dollars
13 associated with those loans will have no
14 impact on PEU rates because of the capital
15 surcharge.

16 Q. I understand. But the point is, the
17 consumers in PEU have never participated or
18 been asked to participate in any of the
19 business decisions you've made up until this
20 question of merger; is that right?

21 A. (By Mr. Ware) That is correct. And also,
22 just in reaction, the two financing
23 documents you talked about, there would be
24 no reason for them to be involved, either

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1 now or later, because there's absolutely no
2 impact on the PEU rates because it's in the
3 capital surcharge, paid totally by those
4 customers.

5 Q. Well, I would suggest that there is no
6 reason for them to be involved in this
7 docket, except that you brought them in to
8 merge the assets of the two companies.

9 A. (By Mr. Ware) PEU clearly has an interest in
10 this. And now you've got common expenses
11 and common capital expenditures going
12 forward.

13 Q. Based on your proposal.

14 A. (By Mr. Ware) Correct.

15 MR. HODES: That's all I have.

16 CHAIRMAN GETZ: Okay. Thank
17 you.

18 And Ms. Hollenberg?

19 MS. HOLLENBERG: Thank you.

20 CROSS-EXAMINATION

21 BY MS. HOLLENBERG:

22 Q. Good afternoon.

23 A. (By Ms. Hartley) Mr. Ware, if I could direct
24 you to the settlement agreement, which is

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- 1 Exhibit 12. If you would please look at
2 Page 8, the section which addresses
3 depreciation.(By Mr. Ware) Yes. Section F.
4 Q. The second sentence of that paragraph
5 states, "Existing PEU depreciation rates
6 shall be applied to the assets used to serve
7 North Country customers." And I just want
8 to make sure I understand. Are those the --
9 are the depreciation rates for PEU going to
10 be applied to the assets within a capital
11 recovery surcharge, as well as any other
12 assets that are invested in after that
13 period of time?
14 A. (By Mr. Ware) Yes, but there will be no
15 depreciation expense associated with, for
16 rate-making purposes, the capital surcharge.
17 Q. And you would agree that the capital
18 recovery surcharge is -- you could say it
19 functions in lieu of depreciation because
20 you are collecting principal and interest
21 through that charge --
22 A. (By Mr. Ware) That is correct.
23 Q. -- for those assets in the North Country.
24 A. (By Mr. Ware) Yes.

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- 1 Q. And the capital -- just to be clear, the
2 capital recovery surcharge includes not only
3 the investment made since acquisition, but
4 also the cost of the acquisition for those
5 systems?
- 6 A. (By Mr. Ware) Yes.
- 7 Q. And the capital research -- capital recovery
8 surcharge includes the cost of plant asset
9 additions since the date of the acquisition
10 through the end of 2007, except for Birch
11 Hill, which includes up to November 2008; is
12 that correct?
- 13 A. (By Mr. Ware) There was a cutoff. And, you
14 know, there's been a time established. I
15 believe the way you characterized it would
16 be correct.
- 17 Q. I have a data response if you want to look
18 at it to confirm that.
- 19 A. (By Mr. Ware) That would be helpful, yes.
- 20 Q. Okay. And I'm going to refer --
- 21 A. (By Mr. Ware) Is it OCA 2-10?
- 22 Q. I have 1-3. But let me just give it to you.
23 And maybe you have a better reference.
- 24 A. (By Mr. Ware) I have one here.

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1 CHAIRMAN GETZ: Would you like
2 this marked, Ms. Hollenberg?

3 MS. HOLLENBERG: Yes, please.

4 CHAIRMAN GETZ: Okay. The OCA
5 Data Request 1-3 will be marked for
6 identification as Exhibit 19.

7 MS. HOLLENBERG: Thank you.

8 (Exhibit 19 marked for identification.)

9 Q. And just to give you an understanding of
10 kind of where I'm going, I guess I'm just
11 looking for some clarity on the record as to
12 when the period for the capital recovery
13 surcharge ends, so we know what assets are
14 included, what's the date of cutoff. I just
15 want to clarify that.

16 A. (By Mr. Ware) It indicates here it was
17 November 2008. I'm looking at OCA 2-10,
18 which is a supplemental question to 1-3.

19 Q. Okay.

20 A. (By Mr. Ware) And November of 2008 was the
21 established end of the capital surcharge
22 period.

23 Q. Great. Thank you.

24 That would -- that's basically for all

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1 systems. The North Country, the cutoff for
2 the capital recovery surcharge, which is a
3 three-system charge, the cutoff is
4 November 2008?

5 A. (By Mr. Ware) Right. And I think I actually
6 went back to the original filing -- the
7 modified filing, and that allowed us to pick
8 up what was originally proposed as the step
9 adjustment for the work in Birch Hill.

10 Q. Thank you.

11 Besides the cost of the acquisition of
12 those systems, as well as the cost of the
13 improvements to November 2008, does the
14 capital recovery surcharge recover anything
15 else?

16 A. (By Ms. Hartley) No.

17 Q. Interest I guess it would recover. The
18 principal of those costs and the interests.

19 A. (By Ms. Hartley) I think that's -- subject
20 to check, I believe that's just the cost of
21 the capital improvements plus the
22 acquisition costs. I do not believe there's
23 any interest in that, included in that
24 amount at this time, no.

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1 Q. You're not collecting interest on that
2 amount?

3 A. (By Ms. Hartley) Unless there was some --

4 A. (By Mr. Ware) AFUDC.

5 A. (By Ms. Hartley) AFUDC.

6 Q. What about the cost of debt?

7 A. (By Ms. Hartley) No. No, that's not
8 included in there.

9 A. (By Mr. Ware) That's part of the loss that
10 the company's been experiencing since
11 2006 --

12 Q. So, going forward, you're not recovering
13 interest in the capital recovery, so it's
14 not a principal and interest --

15 A. (By Mr. Ware) Well, it is principal and
16 interest going forward. We obviously have
17 to pay interest on the debt. The banks want
18 that as well as their principal back.

19 Q. Okay. That's what --

20 A. (By Ms. Hartley) But we've been covering the
21 interest costs all along, obviously.

22 CHAIRMAN GETZ: Can we, just
23 for a moment -- I'm not sure if our court
24 reporter may have some difficulty. If we can get

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1 one person speaking at a time, I think it would
2 probably help her.

3 MS. HOLLENBERG: Thank you. I
4 guess I'm anxious. I've been waiting all
5 morning. I'll try to control myself. Thank you,
6 though.

7 BY MS. HOLLENBERG:

8 Q. Could you refer to your rebuttal, your joint
9 rebuttal testimony? I believe there's
10 Exhibits 1 and 2 attached to that. Do both
11 of these exhibits include a pro forma
12 depreciation of 11 -- \$111,154?

13 MS. KNOWLTON: Is there a
14 particular place in the exhibit that you can
15 point them to?

16 MS. HOLLENBERG: You know, I
17 don't even have it in front of me. That would be
18 great.

19 A. (By Mr. Ware) And Rorie, the answer to that
20 is yes. Understand that we're not
21 collecting that in rates. But for purposes
22 of regulatory accounting, we account for
23 depreciation at the PEU depreciation rates.
24 So when you're looking at what the cost of

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1 the system is to operate the system,
2 depreciation expense is a cost by
3 regulation. We're not collecting it in
4 rates. But when you look at what the cost
5 of operating the systems are, that's what
6 the cost would be.

7 Q. Okay. Thank you. And do you also see an
8 interest expense of \$152,905? I guess
9 that's right along the bottom.

10 A. (By Mr. Ware) Oh, right here. Yes.

11 Q. And I guess we're just trying to figure out,
12 these are both things that are recovered
13 through the capital recovery surcharge?

14 A. (By Mr. Ware) Correct.

15 Q. Okay. And would you agree that the total is
16 \$264,059?

17 A. (By Ms. Hartley) Subject to check.

18 Q. Okay. If you could look at Appendix A to
19 the modified filing. And I think that's
20 been marked. The modified filing is
21 Exhibit 8.

22 MS. HOLLENBERG: So, thank
23 you, Sarah.

24 (Document given to Mr. Ware by Ms.

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1 Knowlton.)

2 BY MS. HOLLENBERG:

3 Q. And this may actually -- is this not an
4 attachment to the settlement agreement? I
5 believe it is. Is this your Attachment A?

6 A. (By Ms. Hartley) Yes, we have it.

7 A. (By Mr. Ware) Yeah.

8 Q. Thanks. So there are two places to look for
9 it.

10 So what I'm trying to figure out is
11 that the annual revenue expected from the
12 capital recovery surcharge is the -- I have
13 \$295,242.

14 A. (By Mr. Ware) Correct.

15 Q. Okay. Now, but that's different than the
16 \$264,059.

17 A. (By Mr. Ware) Correct.

18 Q. Can you explain that?

19 A. (By Mr. Ware) Yes.

20 Q. Okay.

21 A. (By Mr. Ware) The 295 is if you went and got
22 a mortgage for a total of \$4,732,000 from
23 the bank and you had pay it back over 30
24 years at 4.68 percent, your annual cost that

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1 you would owe bank is \$295,342. The
2 principal that's being paid back over 30
3 years is the same in both cases. The
4 interest is the same in both cases. What's
5 different is depreciation. We're
6 depreciating at 2.19 percent, which is the
7 PEU rate, which results in a lower
8 depreciation expense. But the fact is the
9 bank wants us to pay it all back in 30
10 years, which is why, for capital surcharge
11 purposes, we have to collect the debt. But
12 the interest in debt for rate-making, we're
13 not including depreciation expense. But
14 when you're looking at cash flow from a GAP
15 standpoint, depreciation expense is what's
16 booked there. So the fact is we're
17 depreciating at a longer rate than the note.
18 Thirty-year note, \$295,000 to pay it back.
19 When you look at the depreciation at
20 2.19 percent, that's about a 45-year time
21 frame. So in fact, as we're collecting the
22 expense back, in theory, if you took the 265
23 it would take you 45 years to get the
24 principal back that the bank wants in 30

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1 years. So the capital surcharge is to take
2 care of that and get that money back all in
3 a 30-year time frame as opposed to a 45-year
4 time frame.

5 Q. Okay.

6 MS. HOLLENBERG: Excuse me for
7 one moment.

8 BY MS. HOLLENBERG:

9 Q. Just to stay on this Appendix A, you talked
10 on direct, I believe, about the \$211,000 of
11 deferred gain on the SRF loan. And it's my
12 understanding that that loan has not been
13 funded at this time, but there is a
14 possibility that it will be funded in the
15 future.

16 A. (By Mr. Ware) Correct.

17 Q. However, if it is funded in the future,
18 those -- that loan or that deferred gain
19 will not be applied to Birch Hill's rate
20 base; is that true?

21 A. (By Mr. Ware) I was looking at data
22 responses after that. It appears that what
23 we said in the data responses is that, you
24 know, that would go and be applied against

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1 the capital surcharge for Birch Hill and
2 reduce the capital surcharge. And I'd have
3 to -- there was a data response where we
4 answered it to that effect.

5 Q. Okay. Has the -- we talked a little bit
6 about the company recalculating the capital
7 recovery surcharge in the future rate -- PEU
8 rate cases. And you did acknowledge that
9 it's possible that the company will not have
10 as many customers as it does now, or as it
11 does on the date of the first calculation of
12 the capital recovery surcharge. Has the
13 company lost customers since the beginning
14 of this rate case in any of the systems?

15 A. (By Mr. Ware) No.

16 Q. Will the 211,000 be used to reduce the Birch
17 Hill capital recovery surcharge if it's
18 funded in the future, if the grant is
19 funded?

20 A. (By Mr. Ware) Again, I'm looking at --
21 'cause my recollection when I first
22 responded was that we thought this was going
23 to go into the PEU rate base mix. But
24 there's a data response that I came across

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1 that said that it would go to reduce the
2 capital surcharge up at Birch Hill.

3 Q. Okay.

4 A. (By Mr. Ware) So we'll have to -- subject to
5 check, we'll have to find out.

6 A. (By Ms. Hartley) I think that originally the
7 company had proposed to true-up to the -- to
8 take the funded portion from the SRF loan to
9 mitigate the capital recovery surcharge to
10 Birch Hill; then later, because there was
11 questions as to how long it would take to
12 even get the funding from the state, we
13 determined that maybe the best result for
14 that would be to include it as part of the
15 PEU capital structure at that time. And I
16 think that came after the data request that
17 Mr. Ware was talking about.

18 Q. I guess I'm just looking to see which one
19 you're thinking about doing at this point.

20 A. (By Ms. Hartley) I think my recollection is
21 we were going to make it part of the PEU
22 capital structure at the end of the day.

23 Q. Okay.

24 A. (By Ms. Hartley) That was the last agreement

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1 that we had among the parties, subject to
2 check.

3 A. (By Mr. Ware) I believe the reason that was
4 said was, because the grant can come and go,
5 the capital surcharge was going to be moving
6 up and down -- the state funds it for a year
7 and then they don't fund it for two. So
8 this idea -- and then they fund it for three
9 and then don't fund any. The idea of
10 fitting it into a fixed, you know,
11 amortization schedule was just going to be
12 very difficult to deal with. If it was
13 consistent and we knew it was there for 30
14 years, it would be, where we believe
15 appropriately, going to the capital
16 surcharge reduction in the North Country up
17 at Birch Hill. But due to the variable and
18 uncertain nature of it, I think we had last
19 left it in settlement that it would be
20 considered in PEU for overall rate-making
21 purposes.

22 Q. Okay. Thank you.

23 All of the -- I just want to confirm
24 that all the equity being transferred to PEU

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1 is associated with investment in North
2 Country systems.

3 A. (By Mr. Ware) That is correct.

4 Q. Okay. Thank you. And also to confirm that
5 all the debt being transferred to PEU
6 relates to the investment in the North
7 Country systems?

8 A. (By Mr. Ware) That is correct.

9 Q. Thank you.

10 There's a meeting that is provided for
11 in the settlement agreement between the
12 Staff and the Company. And I believe it's
13 to meet 30 to 60 days before January 1st,
14 2010. And you agree that meeting will be
15 conducted using pro forma amounts based upon
16 asset and liability values as of
17 September 30, 2009?

18 A. (By Ms. Hartley) Correct.

19 Q. And you're going to work out an accounting
20 methodology for the transfer?

21 A. (By Ms. Hartley) The idea was, yes, to show
22 the -- what the journal entries -- or the
23 entries would look like, present them to
24 Staff at that point in time. Obviously,

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1 again, it's a dynamic environment we live
2 in. There will be some true-up as of the
3 end of December 31st. But we thought it
4 would be helpful prior to that to sit down
5 with Staff and show them what the -- our
6 accounting staff, with the comptroller and
7 accounting manager, perhaps the CFO, sit
8 down with Staff and show them a reflection
9 of what it would look like, say at the end
10 of September, for example, and what we were
11 proposing.

12 Q. Okay. Thank you.

13 Is it possible that -- I mean, you've
14 testified about impacts on PEU customers of
15 the transfer. Is it possible that this
16 true-up process will result in different
17 asset and liability values for the PEU
18 system -- or PEU company once the North
19 Country transfers over? Will that true-up
20 have any impact on the impact you've
21 predicted for PEU customers?

22 A. (By Ms. Hartley) There could be a slight
23 difference. But what we're proposing pretty
24 well should hold. I mean, certainly the

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1 debt. The equity may change because we are
2 still experiencing losses. We will
3 hopefully maybe get a recoupment prior to
4 that. So that may change things. All of
5 those things are dynamic, and they will
6 change the actual adjustments at year end.
7 But I don't think you're going to see too
8 much variation at this point.

9 Q. Okay. Thank you. On Page 6 of the
10 settlement agreement it talks about
11 short-term inter-company advances and a
12 long-term inter-company note issued on
13 March 3rd, 2008. And it talks about these
14 loans being allocated to Pittsfield and the
15 North Country as of the transfer date, which
16 is January 1st, 2010. Will that allocation
17 of debt have any impact on your predicted
18 impact on PEU existing customers?

19 A. (By Ms. Hartley) No.

20 Q. Okay. Thank you.

21 You did talk on direct about the
22 Company's efforts to reduce PEU's equity.
23 And when did you decide to declare the
24 dividend?

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1 A. (By Mr. Ware) Well, we paid our
2 second-quarter dividend in, I believe it was
3 September. And instead of paying it out of
4 PWW, we paid it out of PEU.

5 Q. And were -- did you inform any of the
6 parties in this case about the change in the
7 equity structure for PEU?

8 A. (By Mr. Ware) It was made just in the last
9 week. Consequently, as a result of that,
10 you know, we basically contacted the
11 Commission to let them know. We, through
12 supplemental testimony in the revenue -- in
13 the PEU refinancing case, we addressed the
14 issue in that.

15 Q. Okay. And I guess that segues nicely into
16 my question about the PEU refinancing case.
17 And I guess I'm curious about your
18 understanding of the status of that case.
19 At this point in time, I know the Company
20 has made a filing. And I'm wondering -- I
21 know that you received some data requests in
22 that case.

23 MS. KNOWLTON: I'm going to
24 object to that question. There's been some

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1 general discussion of the financing docket, but I
2 don't understand why we need to get on the record
3 in this case what the status of that docket is.

4 CHAIRMAN GETZ: Well, I think
5 it would be help. I think the door was opened,
6 so let's hear the question and the answer.

7 MS. HOLLENBERG: Thank you.

8 BY MS. HOLLENBERG:

9 Q. I just was wondering if the company had any
10 information about the status of the case,
11 because we haven't heard anything about it.

12 A. (By Mr. Ware) We've responded to all the
13 data requests. We've submitted, like I
14 said, supplemental testimony in one area.
15 And we're waiting ultimately for a hearing
16 and hopefully Commission approval.

17 Q. Okay. Mr. Naylor, do you have anything to
18 add about that case, in terms of the status
19 of the case?

20 A. (By Mr. Naylor) I've done a review of the
21 request and issued data requests and am
22 preparing -- or beginning to prepare a Staff
23 recommendation on the matter.

24 Q. Will your recommendation recommend a

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1 hearing?

2 A. (By Mr. Naylor) I don't believe so.

3 Q. Okay. Thank you.

4 MS. KNOWLTON: And just for
5 the record, I believe the Company requested an
6 order nisi in that filing.

7 MS. HOLLENBERG: At this
8 point, I just wanted to ask -- I guess I'll ask
9 the company witnesses first.

10 BY MS. HOLLENBERG:

11 Q. There were a couple of statements made
12 earlier in direct that the settlement
13 agreement is -- and I think the words used
14 were, there were "a lot of similarities
15 between the modified filing and the
16 settlement agreement," and another witness
17 testified that the settlement agreement
18 "follows closely with the modified filing."
19 And am I correct in saying that the primary
20 difference would be the fact that the system
21 upgrade is no longer being requested?

22 A. (By Ms. Hartley) That's correct.

23 Q. Thank you.

24 I'd like to ask some questions about

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1 there was some testimony on the audit.

2 MS. HOLLENBERG: And if I
3 could ask that this be marked for identification,
4 please. Thank you.

5 CHAIRMAN GETZ: Okay. The
6 final audit report in 08-052 will be marked as
7 Exhibit 20.

8 (Exhibit 20 marked for identification.)

9 BY MS. HOLLENBERG:

10 Q. Mr. Ware, do you agree that this document is
11 dated December 24th, and it's the PUC audit,
12 staff's final report in DW 08-052?

13 A. (By Mr. Ware) Yes.

14 Q. Thank you. If you could turn to Page 47,
15 please. This page deals with Audit Issue
16 No. 4 concerning deferred debit adjustments
17 not in the filing. And do you agree that
18 Staff recommended four debt adjustments that
19 were not reflected in the Company's original
20 filing?

21 A. (By Ms. Hartley) That's correct.

22 Q. And do you also agree that the Company
23 agreed with this audit recommendation?

24 A. (By Ms. Hartley) Yes.

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1 Q. Did the company incorporate these
2 adjustments in the modified filing?

3 A. (By Ms. Hartley) No. At this time, as part
4 of the settlement -- not part of the
5 modified filing, because we didn't
6 incorporate it at that time. But as part of
7 our overall settlement with Staff, we all
8 agreed that some of the adjustments -- we
9 agreed with it, and we'll do it in the
10 future, but not necessarily were all the
11 adjustment incorporated in the modified
12 filing.

13 Q. Thank you. And I presume, based on that
14 response that these adjustments are not
15 incorporated in this settlement agreement?

16 A. (By Ms. Hartley) That's correct.

17 Q. Thank you.

18 Could you please turn to Page 59. This
19 page deals with Audit Issue No. 15, and it's
20 titled "Meter Charge." Do you agree that
21 Staff, audit staff, discovered in a billing
22 test a meter for the Town of Pittsfield that
23 was noted on a billing report at no charge?

24 A. (By Ms. Hartley) Correct.

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1 Q. And do you also agree that in response, the
2 Company noted that it had a verbal agreement
3 with the Town not to charge for the meter at
4 the fire station?

5 A. (By Ms. Hartley) That's correct.

6 Q. And do you agree that -- is that verbal
7 agreement with the Town of Pittsfield part
8 of the settlement agreement in the
9 acquisition docket?

10 A. (By Ms. Hartley) I don't -- I can't recall
11 the acquisition docket for the Town of
12 Pittsfield at this time. But I know there
13 was some agreement. There was at the time
14 of the -- I was around at that time, and I
15 do know there was some contention from the
16 Town of Pittsfield regarding fire
17 protection. This might have been one of the
18 settlement issues that was agreed to at that
19 time.

20 Q. Okay. And the company indicated in its
21 response that it should formalize the
22 agreement not to charge for the metering
23 consumption of less than 5 CCFs at the
24 station.

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1 A. (By Ms. Hartley) Fifteen CCFs.

2 Q. Sorry. You're correct, 15 CCFs.

3 A. (By Ms. Hartley) Yes.

4 Q. Has the Company revised its tariff to
5 reflect that zero charge for the meter at
6 the Pittsfield Fire Station?

7 A. (By Ms. Hartley) No, it has not at this
8 time.

9 Q. Thank you.

10 If you could turn to Page 62, please.

11 On this page is Audit Issue No. 17, and it's
12 titled "Non-Recurring Expenses." Do you
13 agree that audit staff took exception to
14 \$2,587 of expenses posted to the Pittsfield
15 sub-ledger?

16 A. (By Ms. Hartley) Well, it says, yes, that
17 they did.

18 Q. And that it also took exception to
19 approximately \$31,000 of expenses posted to
20 the North Country sub-ledger as
21 non-recurring?

22 A. (By Ms. Hartley), Yes Audit did take that
23 exception.

24 Q. And that in response, the Company agreed

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1 that \$5,848 in expenses were non-recurring?

2 A. (By Ms. Hartley) Yes.

3 Q. Did the Company incorporate these
4 adjustments in the modified filing?

5 A. (By Ms. Hartley) No.

6 Q. And just to be clear, the modified filing
7 occurred after this audit report; is that
8 correct?

9 A. (By Ms. Hartley) That is correct.

10 Q. Thank you. And are these adjustments
11 incorporated in the settlement proposal?

12 A. (By Ms. Hartley) No.

13 Q. Just one question. Actually, I'll note that
14 for later. Sorry.

15 If you could turn to Page 70, please.

16 This is Audit Issue 23, and it is titled
17 "CEO Search Costs." Do you agree that audit
18 staff recommended an increase in the PAC
19 management fee in the amount of \$1,430
20 related to the stockholders' expense for the
21 test year?

22 A. (By Ms. Hartley) Yes.

23 Q. And the Company agreed with this audit
24 recommendation?

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1 A. (By Ms. Hartley) Yes.

2 Q. Did they incorporate -- did the Company
3 incorporate this adjustment in its modified
4 filing?

5 A. (By Ms. Hartley) No.

6 Q. And is this adjustment incorporated in the
7 settlement proposal?

8 A. (By Ms. Hartley) No.

9 Q. Page 71, please.

10 MS. HOLLENBERG: I just want
11 to note for the record that I'm going to ask
12 about the increase in the Company's revenue
13 requirement as well.

14 BY MS. HOLLENBERG:

15 Q. Audit Issue No. 24, Nutter Invoices. Do you
16 agree that the audit staff recommended a
17 reduction in the PAC management fee of
18 \$1,066 related to the removal from the
19 stockholders' expense of over-accrued
20 amounts pertaining to four Nutter invoices?

21 A. (By Ms. Hartley) Yes, we did.

22 Q. And that the Company recommended -- agreed
23 with this audit recommendation?

24 A. (By Ms. Hartley) Yes.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. Did the Company incorporate this adjustment
2 in the modified filing?

3 A. (By Ms. Hartley) No.

4 Q. And is this adjustment incorporated in the
5 settlement proposal?

6 A. (By Ms. Hartley) No, it is not.

7 Q. Thank you.

8 Page 72, please. Audit Issue No. 25 is
9 titled "Re-Marketing Expense." Do you agree
10 that the audit staff recommended a reduction
11 in the PAC management fee of \$41 related to
12 the removal from stockholders' expense of
13 debt issuance costs in the amount of \$1,103?

14 A. (By Ms. Hartley) Yes.

15 Q. And that the Company agreed with this audit
16 recommendation?

17 A. (By Ms. Hartley) Yes.

18 Q. And that this adjustment was not
19 incorporated in the modified filing?

20 A. (By Ms. Hartley) That is correct.

21 Q. Or the settlement agreement?

22 A. (By Ms. Hartley) That is correct.

23 Q. Okay. Thank you.

24 And Pages 73 to 74 relate to retention

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 bonuses. Do you agree with me that audit
2 staff recommended a reduction in the PAC
3 management fee related to the removal of
4 retention bonus amounts paid prior to the
5 test year?

6 A. (By Ms. Hartley) Yes.

7 Q. And the Company agreed with this audit
8 recommendation?

9 A. (By Ms. Hartley) Not entirely. This account
10 can change from time to time and may not be
11 indicative of what the adjustment was. And
12 again, these were all part of a
13 comprehensive settlement agreement with
14 Staff.

15 Q. Thank you. I appreciate that. But do you
16 agree that the first sentence in the
17 Company's response says, "For rate-making
18 purposes, the Company agrees that the
19 retention bonus in the amount of \$34,769
20 should be removed from officers' salaries
21 and wages as non-recurring expense"?

22 A. (By Ms. Hartley) Yes.

23 Q. Thank you. And I'll just ask you -- the
24 recommendation continued. Actually, Audit

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1 revised its recommendation on the next page,
2 Page 74, and it actually recalculated one of
3 the figures for an updated allocation
4 percentage. Do you agree with that?

5 A. (By Ms. Hartley) Correct.

6 Q. Do you also agree that it didn't update --
7 strike that.

8 Can you turn to Page 75, please. This
9 is Audit Issue is No. 27, and it relates to
10 outside services. Would you agree that
11 audit staff recommended that costs
12 associated with services provided by New
13 England Private Wealth Advisors be removed
14 from the rate case?

15 A. (By Ms. Hartley) Yes.

16 Q. And Audit concluded that these were costs
17 that occurred prior to the test year; is
18 that correct?

19 A. (By Ms. Hartley) Yes.

20 Q. And they recommended that the PAC management
21 fee be decreased by an amount of \$241; is
22 that correct?

23 A. (By Ms. Hartley) That's correct.

24 Q. Okay. Thank you.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Do you also agree that the Company
2 agreed with those audit recommendations?

3 A. (By Ms. Hartley) Yes.

4 Q. Could I ask you to turn to Page 7, please.

5 At the top of the page it describes a Lot
6 No. 74 in Birch Hill. And it states that
7 this land is purchased -- purchased is
8 described as a water tank site. Do you see
9 that?

10 A. (By Mr. Ware) Yes.

11 A. (By Ms. Hartley) Hmm-hmm.

12 Q. And this land was purchased by the Company
13 before it negotiated the interconnection
14 agreement --

15 A. (By Mr. Ware) Right.

16 Q. -- with North Conway; is that correct?

17 And is the Company using the land to
18 produce water at this time?

19 A. (By Mr. Ware) No.

20 Q. And that land is included in the capital --

21 A. (By Mr. Ware) No.

22 Q. -- recovery surcharge? It is not?

23 A. (By Mr. Ware) It is not.

24 Q. Okay. What are the Company's plans with

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1 regards to that land?

2 A. (By Mr. Ware) Currently it's land held for
3 future use. But the intent would be to sell
4 it at some point, because there is at this
5 stage no use for it.

6 Q. Thank you.

7 So is it included in anywhere else, in
8 terms of the settlement agreement and the
9 Company's recovery of that land at this
10 time?

11 A. (By Mr. Ware) I do not believe it is
12 included in any of the areas, whether it's
13 rate base or capital surcharge or anything.

14 Q. Do you also own a parcel of land in Locke
15 Lake that was used for the Monroe Booster
16 Station?

17 A. (By Mr. Ware) Yes.

18 Q. What's the status of that land?

19 A. (By Mr. Ware) The land is still in the --
20 you know, the Company still owns the land.

21 Q. Is it included in the capital recovery
22 surcharge for Locke Lake?

23 A. That would have been part of the original
24 acquisition of Locke Lake. So the money for

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1 that lot would be in there.

2 Q. Okay. And you do agree, though, that the
3 Monroe Booster Station was retired in 2007?

4 A. (By Mr. Ware) Yes.

5 Q. Okay. I just want to ask you --

6 A. (By Mr. Ware) Rorie?

7 Q. Yes.

8 A. (By Mr. Ware) One point on the Monroe
9 Station. The station was removed. That was
10 treated through foster removal. There's
11 piping that runs across it to other
12 locations. So the lot itself is retained
13 for purposes of the easement on those other
14 pipes. So the land itself is a very, very
15 small lot. But it's still -- that's why it
16 is still in the capital surcharge, because
17 the land is still used and useful to the
18 utility.

19 Q. Do you know the value of that land?

20 A. (By Mr. Ware) Very small. I mean, we have
21 it set up, but I can't tell you. It might
22 be \$1,000. It is booked, though, based on
23 the acquisition price of 750 some-odd
24 thousand dollars.

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[09-30-09]

[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. You should now have three different
2 responses to -- and I believe they're all
3 Staff data requests. Do you have -- just
4 want to make sure you have what I'm going to
5 ask you about, Staff Tech 1-1, Staff Tech
6 1-2 and Staff Tech 1-3.

7 A. (By Ms. Hartley) No I, don't have those.

8 Q. Any of them?

9 A. (By Ms. Hartley) All right. Here's one.

10 Let me switch with Don. He needs this one.

11 CHAIRMAN GETZ: Let's go off
12 the record. We don't need to have this all on
13 the record until we can get settled.

14 (Discussion off the record.)

15 CHAIRMAN GETZ: Let's get back
16 on the record.

17 BY MS. HOLLENBERG:

18 Q. I just wanted to clarify, because I didn't
19 know the answer to this question. But these
20 talk about the impact of the settlement
21 agreement and decision in -- at the time it
22 was probably just the settlement agreement
23 in DW 08-073. And are these impacts
24 represented in the settlement agreement?

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1 A. (By Ms. Hartley) No.

2 Q. No. Okay.

3 CHAIRMAN GETZ: Let me just
4 note that Staff Technical Session Data Request
5 Set 1, Nos. 1, 2 and 3 will be marked
6 respectively as Exhibits 21, 22 and 23.

7 (Exhibit 21, 22, 23 marked for
8 identification.)

9 MS. HOLLENBERG: Thank you.

10 BY MS. HOLLENBERG:

11 Q. Does the Company have an intention to revise
12 its rates to account for these revised
13 allocations?

14 A. (By Ms. Hartley) Not at this time.

15 Q. Okay. Thank you.

16 I'd like to ask some questions about
17 the proposed tariff which is attached to
18 your settlement agreement, I believe,
19 Exhibit 8. And it's at Appendix H. So
20 could you just walk me through how much a
21 North Country customer will pay for a month
22 under the new tariff.

23 A. (By Mr. Ware) You know, we've done that
24 before. It's going to vary by system. But

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1 if we were to take Locke Lake, for instance,
2 they're going to pay a \$16.49 charge per
3 month per meter. There will be a volumetric
4 charge at PEU rates of \$5.61. If they use
5 anyplace between zero and four, they will
6 pay the same amount, which is 4 times \$5.61;
7 and then, lastly, there will be a charge
8 associated with the capital surcharge, which
9 for purposes of illustration of where we
10 were based on the 824 customers in Locke
11 Lake, would be the \$17 a month. So those
12 would be the charges. Base PEU meter
13 charge, a volumetric charge with a minimum
14 of four units -- so, from zero to four units
15 they pay 4 times 561, if they use five
16 units, they pay five times 561 -- and
17 lastly, the capital surcharge amount.

18 Q. Okay. Thank you. Do you agree that the
19 customer would also, if they were to
20 disconnect for a period over a month, will
21 pay \$46 to disconnect, and if they
22 reconnect, \$46 to reconnect in addition to
23 those amounts?

24 A. (By Ms. Hartley) Yes.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. Thank you.

2 And this is just a North Country
3 charge, not applicable to existing PEU
4 customers?

5 A. (By Ms. Hartley) No, everybody pays. That's
6 a standard tariff fee that any customer who
7 calls the Company -- all of our customers
8 are now going to be paying \$46 to disconnect
9 and reconnect.

10 Q. I'm sorry. I should have been clearer. I
11 was talking about the proposed tariff.
12 That's the North Country only?

13 A. (By Ms. Hartley) Oh, that's correct. That's
14 North Country only.

15 Q. Okay. Now, I know you talked on direct
16 about the fact that if a person permanently
17 disconnected their meter, that they wouldn't
18 be responsible for these charges. I guess
19 what I'm curious about is if you could just
20 answer a question based on this
21 hypothetical.

22 If you have a customer in one of North
23 Country systems that disconnects their meter
24 and moves and puts their house on the

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1 market, and their house doesn't sell for 12
2 or 18 months, and when it does sell -- I
3 guess I'm wondering is it correct that that
4 person will still be responsible for those
5 amounts during that period of time before
6 they sell their house?

7 A. (By Mr. Ware) If they have not physically
8 disconnected from the main. In other words,
9 they are connected up and service is
10 available, you know, with the exception of
11 the fact that the meter's out, they would be
12 paying that monthly charge.

13 Q. Okay. And so in order to not be liable for
14 this, these charges, you would have to
15 physically disconnect yourself from the
16 system?

17 A. (By Mr. Ware) That is correct.

18 Q. Thank you.

19 And just to confirm that I have the
20 correct understanding, we did talk a little
21 bit about the possibility that the 4 CCF
22 minimum could change at some time in the
23 future if perhaps usage changed. Is that a
24 correct understanding?

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

- 1 A. (By Mr. Ware) If the cost of service study
2 was done that indicated that, you know,
3 there was sufficient usage in order to
4 support them, you know, the minimum revenues
5 that are needed, then it would be possible
6 for it to change.
- 7 Q. Okay. So, unlike the capital recovery
8 surcharge, which you're proposing to be
9 fixed for 30 years, except for the
10 readjustment of the denominator -- the
11 number of customers -- the 4 CCF is possible
12 to change if a cost of service study were to
13 support that?
- 14 A. (By Ms. Hartley) Correct. If we did a cost
15 of service study in, say, five or six years
16 from now, and it might indicate that three
17 might be an appropriate level, we could
18 bring that to the Commission for approval.
- 19 Q. Okay. Thank you.
- 20 Do you have -- you were asked a little
21 bit on cross, I believe, about the next PEU
22 rate case. And do you have plans to do a
23 cost of service study for the next PEU rate
24 case?

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

- 1 A. (By Ms. Hartley) Well, we just did one for
2 the 2007 test year. We just completed it.
3 We just completed this filing. I would
4 propose that we need some time to see how
5 the run rate would go before that study
6 would be of any use to all of us to analyze
7 and make any determination, or to see a
8 change, frankly.
- 9 Q. And I guess my understanding from your
10 direct testimony, or from your cross, is
11 that you're not sure when the next PEU rate
12 case is?
- 13 A. (By Mr. Ware) That is correct.
- 14 Q. But would you agree that you have some idea
15 that it's going to be either a 2009 or 2010
16 test year?
- 17 A. (By Mr. Ware) I think that's probably a fair
18 guess.
- 19 Q. Okay. Was the choice of the accounting
20 transfer date in any way related to the
21 possibility of a PEU rate case?
- 22 A. (By Ms. Hartley) No. It just made sense for
23 the accounting of our books to have a clean
24 transfer at the end of the year. I think

[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 even Staff agrees that makes it clean.

2 Everyone can look at the numbers and feel
3 comfortable that that's the final resolution
4 to the merger.

5 Q. Okay. And we talked little earlier about
6 the rate base that was included in the -- or
7 the investment included in the capital
8 recovery surcharge. And I just want to
9 confirm that for the next PEU rate case, the
10 rate base will include all investment in
11 existing PEU systems since PEU's last rate
12 case; correct?

13 A. (By Ms. Hartley) Yes.

14 Q. And as I --

15 A. (By Ms. Hartley) Rorie, I'm sorry. Could
16 you repeat that question? I'm not sure I
17 got it right. I may be missing something.
18 Please?

19 Q. Sure. I just wanted to confirm that for the
20 next PEU rate case, the rate base will
21 include all investment in PEU systems since
22 the last rate case for PEU.

23 A. (By Ms. Hartley) That is correct.

24 Q. And that would be -- that test year in that

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1 case was 2006?

2 A. (By Ms. Hartley) Seven, I believe.

3 A. (By Mr. Ware) 2006 was the test year.

4 A. (By Ms. Hartley) Sorry. I apologize. 2006.

5 Q. And the next PEU rate case will also include

6 all the investment in the North Country

7 systems that is not included in the capital

8 recovery surcharge?

9 A. (By Ms. Hartley) That is correct.

10 Q. Okay. Do you have any sense at this point

11 what -- in terms of quantifying the

12 magnitude of an increase that you would ask

13 for in the next PEU rate case?

14 A. (By Mr. Ware) No, because we're looking at

15 change in financing that's going to be more

16 favorable, so it would reduce ROI. And we

17 don't know what that final rate is going to

18 be. And we're making adjustments to equity

19 in a downward motion that's going to help

20 mitigate things. And we're experiencing

21 some benefits of some of the investment

22 we've made. So we're looking at a run rate

23 that says we don't know yet what it's going

24 to be.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. You were asked in discovery in the second
2 phase of this case about investments made in
3 the PEU systems since the last rate case.
4 I'm going to just ask you a couple of
5 questions about your response to OCA 2-9
6 which is being distributed right now.

7 CHAIRMAN GETZ: We'll mark
8 this for identification as Exhibit No. 24.

9 MS. HOLLENBERG: Thank you.

10 (Exhibit 24 marked for identification.)

11 BY MS. HOLLENBERG:

12 Q. So the request asked: Please list all
13 capital investments since the last PEU rate
14 case and all investments planned for the
15 next three years in existing PEU systems.
16 Did I read that correctly?

17 A. (By Mr. Ware) Correct.

18 Q. Thank you. And it asks for cost information
19 as well. And do you agree that it states in
20 your response that you invested \$1,355,788
21 in 2007?

22 A. (By Mr. Ware) Yes.

23 Q. And \$1,391,896 in 2008?

24 A. (By Mr. Ware) Correct.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. And do you agree that the investment for
2 2009 -- you list several things. Would you
3 agree that comes to about \$2 million, a
4 little over \$2 million?

5 A. (By Mr. Ware) Yes, approximately.

6 Q. And did the -- has the Company made all that
7 investment? Is that investment -- or are
8 those projects completed at this time?

9 A. (By Mr. Ware) Yes.

10 Q. Okay. So we're really talking about -- I'm
11 terrible at math. That's why I'm lawyer.
12 So I won't even -- but that's the amount of
13 investment we're talking about for the next
14 PEU rate case, as far as PEU goes; is that
15 correct?

16 A. (By Mr. Ware) New rate base, less
17 depreciation, less the portion associated
18 with Daniels Lake that was recovered in the
19 previous rate case.

20 Q. Yes. Thank you.

21 And that Daniels Lake, that was the
22 409 -- approximately \$409,000 that was
23 included in the 2007 number?

24 A. (By Mr. Ware) Correct.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. Okay. And is the \$1.5 million in new
2 long-term debt that is the subject of Docket
3 09-134 related to this investment?

4 A. (By Mr. Ware) Some of it is related to the
5 investment here, yes.

6 Q. Okay. Thank you.

7 And I just want to talk to you a little
8 bit about the additional capital investment
9 in the North Country systems that are not
10 included in the capital recovery surcharge.

11 You talked about in the original
12 filing, and in response to data requests,
13 you talked about an interconnection between
14 the main Locke Lake system and the Section S
15 system.

16 A. (By Mr. Ware) Correct.

17 Q. And the OCA asked about this project, and I
18 believe you gave an estimated cost of
19 \$189,000 at that time. It was probably a
20 long time ago that you gave that estimate.

21 A. (By Mr. Ware) At some point, yes.

22 Q. Okay. What is the status of that project?

23 A. (By Mr. Ware) Project was completed -- or
24 has been completed.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. Okay. And that is not included in the
2 capital recovery surcharge; is that correct?

3 A. (By Mr. Ware) That is correct.

4 Q. So that -- and do you have the final
5 estimate for -- or final amount for the cost
6 of that?

7 A. (By Mr. Ware) I'm looking at my response to
8 OCA 2-10, and there was a figure there of
9 \$212,000.

10 Q. Okay. Thank you.

11 You also talked for Locke Lake -- and
12 just to be clear, that was \$212 related to
13 Locke Lake.

14 A. (By Mr. Ware) Was \$212,000.

15 Q. Yes. Thank you.

16 You also talked about completing some
17 water main required to loop the water main
18 around Locke Lake.

19 A. (By Mr. Ware) Yes.

20 Q. And it appears that -- do you know the
21 status of that project?

22 A. (By Mr. Ware) That is actually part of the
23 \$212,000.

24 Q. Okay.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 A. (By Mr. Ware) Those two projects were funded
2 with SRF money and were completed in the
3 spring of this year.

4 Q. Okay. Thank you.

5 And the interconnection of Locke Lake
6 Airport and the golf course systems, what is
7 the status of that project?

8 A. (By Mr. Ware) That's complete.

9 Q. And do you have a cost for that?

10 A. (By Mr. Ware) That was actually, I believe,
11 in the capital recovery surcharge because it
12 happened prior to November of 2008.

13 Q. Okay. Do you have a sense -- would you
14 agree that going forward for the North
15 Country systems, it's your expectation that
16 the investment to be done in plant will be
17 primarily characterized as maintenance
18 investment?

19 A. (By Mr. Ware) That would be correct, with
20 the understanding that, again, our plan is
21 to gradually, in small quantities, start
22 dealing with the substandard piping that's
23 underground.

24 Q. Okay. Do you have a sense of how much

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1 maintenance capital you did in 2009?

2 A. (By Mr. Ware) I do not have that information
3 in front of me. But it's fairly nominal
4 when you look at maintenance capital for
5 failed booster pumps, failed well pumps,
6 replacement of meters, things along those
7 lines.

8 Q. And you may have said this earlier. But do
9 you expect that to be pretty consistent
10 going forward?

11 A. (By Mr. Ware) Yes.

12 Q. And related -- turning now to Birch Hill.
13 Is the chlorination station included in the
14 capital recovery surcharge?

15 A. (By Mr. Ware) No, that was just completed.

16 Q. And so in addition to the \$212,000 that
17 is -- was invested in Locke Lake after the
18 capital recovery surcharge, this will also
19 be recovered in the next PEU rate case?

20 A. (By Mr. Ware) That is correct.

21 Q. And there was some discussion about
22 completing looping of Forbes and Red Ridge
23 Drive --

24 A. (By Mr. Ware) Yes.

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[09-30-09]

[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. -- with Beechnut Drive?

2 A. (By Mr. Ware) Yes.

3 Q. What is the status of that?

4 A. (By Mr. Ware) That's the project that we're
5 just getting started which I referenced in
6 talking to Mr. Hodes.

7 Q. Okay. So it would be -- and do you have a
8 sense -- I have \$225,000. Is that about
9 right?

10 A. (By Mr. Ware) The bid numbers came in a
11 little better than that.

12 Q. Good. And the same -- would you say the
13 same answer for the maintenance capital
14 investment in Birch Hill as you've just
15 responded for Locke Lake?

16 A. (By Mr. Ware) Maintenance capital in Birch
17 Hill is going to be very low because we have
18 no well pumps to deal with. We have no
19 booster -- just one little booster pump
20 station to deal with. So it will be very
21 modest.

22 Q. You would agree that part of the difference
23 between the original revenue requirement
24 requested and the revenue requirement

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 requested in the settlement agreement is on
2 account of a reduction to the step increase
3 that occurred sometime back in the fall of
4 2008; is that correct?

5 A. (By Mr. Ware) I'm not sure I could
6 characterize it as that. I think the
7 biggest difference between the two requests
8 is the fact, you know, funding the capital
9 with pure debt.

10 Q. Okay. You do agree, though, that you
11 reduced the step adjustment at some point
12 after filing the original filing?

13 A. (By Mr. Ware) From the original filing, yes.

14 Q. That was on account of not installing a
15 water booster station at Birch Hill and an
16 80,000 gallon storage tank?

17 A. (By Mr. Ware) That is correct.

18 Q. Okay. Thank you. And with regards to
19 Sunrise Estates and future -- or investment
20 after the capital recovery surcharge period,
21 do you agree that you expect at some time in
22 the future that atmospheric tanks at Sunrise
23 Estates will need to be replaced?

24 A. (By Mr. Ware) That is correct.

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 Q. And you stated in response to a data request
2 that you plan to inspect these tanks in the
3 spring of 2009. Did you do that?

4 A. (By Mr. Ware) Yes.

5 Q. And what was the result of that inspection?

6 A. (By Mr. Ware) The result was what we
7 typically expect. There was some modest
8 degradation inside the tank, some thinning
9 of the tank walls, some modest exterior
10 corrosion, you know. So it's one of those
11 things we keep an eye on and look at every
12 three years at this stage so that we get the
13 maximum life out of the tank before we
14 replace it.

15 Q. Do you know the age of the tank?

16 A. (By Mr. Ware) I do not know the age of the
17 tank. I don't know when that system was
18 built.

19 Q. Okay. And do you have any sense of when
20 you're going to need to replace that?

21 A. (By Mr. Ware) I would say based on what we
22 saw this spring, probably in the next three
23 to six years.

24 Q. Do you have a sense of what the cost of that

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1 would be?

2 A. (By Mr. Ware) About \$80- to \$100,000. There
3 are two tanks there.

4 Q. Thank you. And the same maintenance capital
5 investment for Sunrise Estates in the past
6 year and in the future years? Do you have
7 that same expectation?

8 A. (By Mr. Ware) Yes.

9 Q. How about, have you done any additional
10 capital investment in Pittsfield since you
11 filed the rate case? Or what would be
12 included in the rate case?

13 A. (By Mr. Ware) The only new capital that
14 we're looking at is that there's work that
15 needs to be done on the two dams that's
16 upcoming. Associated work with the DES on
17 that. And then there's been -- there are
18 always small maintenance capital items, in
19 particular within the treatment plant, in
20 terms of replacing chemical feed pumps,
21 booster pumps, sensors and whatnot.

22 Q. Thank you.

23 You stated on -- I don't know if it was
24 cross. But earlier today you stated words

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1 to the effect of "living within the
2 depreciation expense," you'll be able to
3 replace pipe. Were you talking about Locke
4 Lake?

5 A. Basically Locke Lake and PEU. We have some
6 targeted systems where, again, we want to go
7 in and gradually work at them with getting
8 the pipe replaced over a long period of
9 time.

10 Q. Would it be fair to say that the Company
11 expects to do that for the time -- for the
12 near future, in terms of its capital
13 investment? Would it be fair to say that
14 capital investment will occur at the rate of
15 depreciation expense?

16 A. (By Mr. Ware) You know, subject to things
17 like regulatory changes that happen that may
18 force your hands, major failure of a system,
19 you know, that would require you to do
20 something different. For instance, if a
21 well -- the bedrock collapses, which it
22 does, and you lose an entire well field. So
23 then you have to go out and acquire new land
24 and drill new wells and run interconnecting

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1 piping. Our goal is that -- our hopes are
2 that we brought these systems up to
3 current-day standards across PEU and North
4 Country relative to the Safe Drinking Water
5 Act, which, again, as I indicated, we just
6 got our new list. There are 91 target
7 contaminants on the EPA list to be evaluated
8 over the next three years. You know, if one
9 of those happens to come up as a hit in one
10 of these communities, then you obviously may
11 have to spend substantial capital. But
12 short of a change to the Safe Drinking Water
13 Act as it currently exists, short of a major
14 unforeseeable failure in particular of a
15 well field, yes, we would just plan on a
16 maintenance capital spending process going
17 forward in PEU.

18 Q. Thank you.

19 Mr. Naylor, is that your expectation in
20 signing this settlement agreement, that the
21 Company's investment in the near-term future
22 will be primarily maintenance?

23 A. (By Mr. Naylor) Yes, we've had those
24 discussions with the Company, and that is

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1 what is expected.

2 Q. Thank you.

3 The settlement agreement provides --
4 I'll get the section in just a moment. If
5 you could look at Page 8. And I'm going to
6 ask -- Mr. Naylor, I have some questions for
7 you.

8 At the top of the page, the statement
9 "Notwithstanding the foregoing capital
10 additions included in the capital recovery
11 surcharge are agreed to be used and useful
12 in providing service to customers and were
13 prudently incurred." Did I read that
14 correctly?

15 A. (By Mr. Naylor) Yes.

16 Q. Could you tell me about how you reviewed the
17 investments, in terms of their being used
18 and useful, as well as being prudently
19 incurred?

20 A. (By Mr. Naylor) When the Company made its
21 initial filing, we organized our review of
22 the case among the four of us working on the
23 case. Mr. Brogan is -- I know that you know
24 him. He's an engineer. And he was assigned

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1 the task of reviewing all the Company's
2 capital investments involved in this case.
3 And that's essentially how it was
4 accomplished by Staff.

5 Q. Okay. So it occurred when the initial
6 filing came in?

7 A. (By Mr. Naylor) Or during the period of
8 discovery. I know we also had at least one
9 site visit to Locke Lake. But certainly
10 during the period of discovery.

11 Q. Okay. And when you do a review, or Mr.
12 Brogan does a review, in terms of the
13 investments, what kind of -- does he make a
14 recommendation to you? Does he generate a
15 document that contains his analysis and his
16 findings and things like that?

17 A. (By Mr. Naylor) No, not necessarily, unless
18 there's going to be testimony by him.
19 Certainly a lot of the material that's
20 generated in the review is in the discovery
21 materials. But it may not be as well. So,
22 no, there's not necessarily any kind of
23 document generated.

24 Q. Okay. Do you know if any of the investments

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1 that Mr. Brogan reviewed were found not to
2 be imprudent -- not to be prudent? I'm
3 sorry.

4 A. (By Mr. Naylor) There were none.

5 Q. Do you know if Mr. Brogan had any contact
6 with DES about the Safe Drinking Water Act
7 requirements that the Company purported to
8 respond to?

9 A. (By Mr. Naylor) I don't know, off the top of
10 my head; no. I presume they would be. It
11 typically is. Depending on the project,
12 there may be some discussion with DES,
13 depending on the circumstances. There may
14 be discussions between Staff and the Company
15 personnel while the project is ongoing. It
16 depends. It depends on the level of
17 magnitude of the investment. Perhaps if
18 it's an investment that generated a Form
19 E22, there may have been discussions.

20 I can tell you, for one example, that
21 when the Company was considering its options
22 at Birch Hill with respect to the
23 interconnection with North Conway for new
24 wells, both Mr. Brogan and I were in fairly

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1 regular contact with Mr. Ware regarding what
2 was happening, because there were a lot of
3 issues pertaining to that analysis, not the
4 least of which was the Precinct's initial
5 refusal to entertain a contract for water.
6 So it all depends on the circumstances.

7 Q. Okay. Would you agree that your Staff's
8 testimony today about the prudence of the
9 investments is the first testimony of Staff
10 in this phase of the proceeding about that
11 issue?

12 A. (By Mr. Naylor) That is correct.

13 Q. And those investments were not different
14 from the investments that were proposed in
15 the original filing, so -- is that correct?

16 A. (By Mr. Naylor) That is correct.

17 Q. Why did Staff choose not to file testimony
18 in this case?

19 A. (By Mr. Naylor) Well, as you know from your
20 office's participation in this proceeding,
21 there have been a number of meetings over
22 many months. In fact, the Company requested
23 a meeting prior to filing its modified
24 filing and discussed with the parties what

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1 the modified filing might look like. And
2 certainly it was clear to us that the
3 Company was taking the temperature, if you
4 will, of all the parties with respect to
5 what they might file in the modified filing.

6 We had done a lot of review and lot of
7 work up to that point on the original
8 filing, trying to figure out what might be
9 the best way to go with this, in terms of
10 what recommendations we might make, what
11 systems might be appropriately combined,
12 what systems might be appropriately
13 transferred to another entity -- namely PEU.
14 We evaluated a number of options. The
15 Company, when they approached all of us, all
16 the parties, with a proposal for a modified
17 filing, we found that to be far superior to
18 anything that had occurred to us previously.

19 Following the modified filing, as you
20 know, we engaged in a number of rounds of
21 data requests. I believe we had two or
22 three technical sessions and settlement
23 conferences and so forth. That really gave
24 us an opportunity to flush out what the

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1 proposal was, what it meant, what the
2 details were. Of course, we had done a fair
3 amount of discovery on the original filing
4 already. So when we had our last meeting
5 before the date for testimony, we were very
6 comfortable with the filing that the Company
7 had made, the modified filing. And we
8 were -- we indicated to the parties that we
9 found that acceptable and did not feel the
10 need to provide testimony.

11 Q. Is it your position that it's acceptable to
12 provide direct testimony for the first time
13 at a final hearing?

14 A. (By Mr. Naylor) Why not? I think, as I
15 indicated, there's been numerous rounds of
16 discovery. This case has been -- has
17 generated a lot of discussion, a lot of
18 review, a lot of meetings.

19 Q. I understand that. And I'm not saying that
20 Staff didn't endeavor to do its job. What I
21 am saying is that there's a process for
22 communicating your position. And I was
23 curious if you thought it was acceptable to
24 do that for the first time at the final

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1 hearing.

2 You testified, Mr. Naylor, that you had
3 the impression that the Staff was seeking to
4 collect less money than its modified -- or
5 than its original filing. And do you
6 understand -- is it correct to say that the
7 difference accounts for the lack of
8 collection of equity on the North Country
9 investment?

10 A. (By Mr. Naylor) That appears to be the
11 primary driver, yes.

12 Q. And would you agree -- and I'll ask the
13 Company same question -- this return on
14 equity will be collected from all of the PEU
15 customers at the next rate case?

16 A. (By Mr. Naylor) Well, I think Mr. Ware has
17 provided testimony on that earlier. Yes,
18 there is going to be a transfer of equity
19 from Pittsfield Aqueduct to Pennichuck East.
20 We've indicated earlier today that there are
21 two factors at play that may end up causing
22 that number to be somewhat less than
23 originally expected. I think one of the
24 things that we're missing in that analysis

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1 is that there will be -- presuming the
2 Commission approves this agreement, there
3 will be 20 percent more customers in the PEU
4 customer base than there is now to share
5 costs. So while it's -- it may appear on
6 the surface that there is simply a transfer
7 of equity which might otherwise
8 automatically imply hire rates for PEU
9 customers, I don't think that's necessarily
10 the case. It may be, but I don't think it's
11 necessarily a foregone conclusion.

12 Q. I guess I just wanted to clarify with you
13 and Mr. Ware that the return on equity
14 forbearance is not for 30 years.

15 A. (By Mr. Ware) That is correct.

16 Q. Thank you.

17 Mr. Lenihan, do you agree that you did
18 not file prefiled testimony in this case for
19 purposes of permanent rates?

20 A. (By Mr. Lenihan) For permanent rates.

21 Correct.

22 Q. Yes. Thank you.

23 And would you agree that the testimony
24 that you gave today with regards to your

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1 review of the filing and the cost of service
2 study is the first testimony in this case on
3 those issues?

4 A. (By Mr. Lenihan) Yes.

5 Q. Ms. Hartley, I just -- I want to explore the
6 issue of -- I think it's been raised
7 throughout this proceeding. But there has
8 been some concern about the impact of the
9 4 CCFs on low-income customers or
10 fixed-income customers. Do you agree about
11 that?

12 A. (By Ms. Hartley) Yes.

13 Q. And I wonder if you would also agree that
14 there has been some discussion about
15 exploring -- the Company exploring, or in
16 conjunction with other parties, ways to
17 assist low-income or fixed-income customers.
18 And I'll give you an example. I think we
19 talked about establishing a hardship fund or
20 using -- or a neighbor-helping-neighbor
21 concept. Do you recall those discussions?

22 A. (By Ms. Hartley) Yes, I do. And we are
23 still exploring that, and we still intend to
24 look into some type of fund. As we all

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1 know, PSNH and other utilities have
2 Neighbor-To-Neighbor. They are larger
3 companies, and they have actually employees
4 dedicated to some of these activities.
5 We're a very small company, so we're going
6 to have to partner with somebody. We're
7 looking at that.

8 But in the meantime, I'd like to share
9 with you that we are working with customers
10 not just in the North Country. I mean,
11 these are economic times throughout New
12 Hampshire, and actually the nation. And we
13 are working with our customers whenever we
14 can to try to find convenient payment plans,
15 work with them in terms of medical hardship.
16 We have a customer now we're working with in
17 that regard and have made some move to help
18 them until they can get some help from the
19 community. Our customer service manager is
20 working in the North Country to find
21 agencies and community welfare agencies that
22 might help and assist customers during these
23 tough times. And so we are working towards
24 that goal. And actually, we've always done

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1 that. That's nothing new. We do work with
2 customers.

3 And we recognize that this is
4 exceptionally tough times. These are high
5 rates. We're not ignoring that. And we're
6 going to work through it. I think we put up
7 a good proposal in the settlement agreement.
8 We've put in a recoupment we think could be
9 affordable. It's still a lot. I don't
10 discount that. But we're going to work with
11 the customers. And that's what we do. And
12 we will try to find some, maybe more
13 formalized mechanism in the future to help
14 customers in need. But anybody in
15 medical -- that has a documented medical
16 situation we do help.

17 Q. Thank you.

18 Are you willing to keep the OCA
19 apprised of your efforts to create maybe a
20 more formal low-income assistance type of
21 program?

22 A. (By Ms. Hartley) Absolutely.

23 Q. Okay. And I wonder, did the Company
24 consider in response to the concerns that it

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1 heard about the 4 CCF issue, did the Company
2 consider an inclining block structure?

3 A. No, we didn't. We thought at this time it
4 would be, I don't want to say simpler,
5 because nothing is ever simple. But it just
6 seems to be better to separate PEU rates,
7 because going forward that will be a much
8 better base for everyone to work on.

9 I would like to say one thing. Four
10 CCF, I know that there are customers who use
11 less. But 4 CCFs is still a very low usage
12 for the average family, typically. We see
13 seven, nine, somewhere in there per month.
14 So this 4 CCF minimum is by no means a high
15 standard for water usage. So we think
16 that's fairly equitable at this time.

17 Q. Do you have a sense of the North Country
18 communities about the percentage of
19 customers who are -- who use 2 CCF or 4 CCF
20 or 7 CCF?

21 A. (By Ms. Hartley) We did provide that in the
22 data request, or I think we discussed it at
23 one point. We did have a breakdown, and we
24 did at that time go through all the billings

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1 to determine how many billings were under 4
2 CCF, how many were over 4 CCF. I do not
3 have that in front of me. But the average
4 was 4 CCF. And, you know, interestingly
5 enough, very few people actually use 4 CCF.
6 Most use higher or lower.

7 MS. HOLLENBERG: Chairman
8 Getz, would it be possible to have a record
9 request to have the Company provide that for the
10 record, just the breakdown of the usage, the
11 percentage of the usage at different --

12 CHAIRMAN GETZ: Certainly. Is
13 that already in?

14 MS. HOLLENBERG: Okay.

15 MS. KNOWLTON: Yes. That was
16 provided to all the parties in the case through
17 discovery, produced to everybody, I believe, and
18 the subject of much discussion at a technical
19 session.

20 CHAIRMAN GETZ: Okay. Well,
21 if the document's available, let's -- we'll mark
22 it as Exhibit 25 for identification.

23 (Exhibit 25 marked for identification.)

24 MS. HOLLENBERG: Thank you. I

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1 just have a few more questions. Thank you.

2 MS. KNOWLTON: Before we do
3 that, Mr. Hoepper just handed me the response
4 which we'll produce to the Commission. But I
5 believe it was the response to Locke Lake Tech
6 Session 1-2, which was responded to on June 19th
7 by the Company.

8 CHAIRMAN GETZ: Thank you.

9 BY MS. HOLLENBERG:

10 Q. I think you -- oh, sorry.

11 A. (By Ms. Hartley) We were just looking at the
12 document. We found it ourselves. Thank
13 you.

14 Q. Great. Thanks.

15 You talked about a bill stuffer that
16 you were planning to send out with the first
17 permanent rate bill?

18 A. (By Ms. Hartley) Yes.

19 Q. Okay. And I think you were asked by the
20 representative of Locke Lake if you could
21 explain the recoupment on the bill. And I
22 guess I'm wondering, can you explain the
23 recoupment in the bill stuffer instead?

24 A. (By Ms. Hartley) What we can do is explain

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1 the methodology we used for the recoupment.
2 But it would be difficult for us, and
3 probably not as -- it would be very
4 difficult to show for each individual
5 customer. We're going to go back over each
6 month. We're going to look at what they
7 used. We're going to true it up to what it
8 should have been. And in some cases there
9 will be a refund, and sometimes it'll be
10 a -- and each month is going to vary.
11 That's quite a lengthy schedule that the
12 computer will generate. However, we can
13 certainly review with customers as they call
14 in. But I certainly think in some way we
15 can enlighten customers as to how we went
16 back and calculated the recoupment in a
17 general sense.

18 Q. Is it possible to do like examples as you've
19 shown us today at 2 CCF, at 4 CCF? I mean
20 showing the methodology, but also maybe
21 doing it at a couple of different levels of
22 usage?

23 A. (By Ms. Hartley) Sure, we could do that.

24 Q. And you talked about working with the PUC

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1 Consumer Affairs Division, in terms of
2 finalizing that.

3 A. (By Mr. Hartley) Sure. One of the things I
4 would like to mention in the first example.
5 Again, each month will vary for some
6 consumers. So we could say for an average
7 of two, four, three, whatever. But you must
8 keep in mind that each consumer might use
9 something different at each month level, so
10 that would change the recoupment. We can't
11 actually say unilaterally that one customer
12 used two every month. And we're going to
13 back and actually recoup on each month. So
14 it does get complex.

15 MS. HOLLENBERG: If I could
16 just have one moment, please.

17 BY MS. HOLLENBERG:

18 Q. Mr. Naylor, do you have a sense of who will
19 participate in the meetings with the Company
20 related to the accounting issues on behalf
21 of Staff?

22 A. (By Mr. Naylor) Probably myself and
23 Mr. LaFlamme, and perhaps Mr. Hodgdon from
24 the audit staff.

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1 Q. And Mr. Ware, do you agree that -- I feel
2 that I have to ask about this. I think you
3 said earlier today that this wasn't a rate
4 case for the North Country customers. Do
5 you recall that?

6 A. (By Mr. Ware) And I was corrected. It is a
7 case to establish rates for the North
8 Country customers, but it doesn't have a
9 revenue requirement as we would normally
10 see.

11 Q. Okay. You would agree, though, that there
12 is -- your Exhibit A to the settlement
13 agreement talks about you did come up with a
14 proposed revenue requirement in a sense.
15 It's not called that. But you have your
16 total proposed revenues in that schedule; is
17 that correct?

18 A. (By Mr. Ware) That's the revenues that would
19 be generated. But that's -- you know,
20 again, you have to go through an actual
21 revenue requirement, which is something
22 different than that. That's the revenues
23 that would be generated.

24 Q. Do you, though, agree that you had a sense

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1 of how much money you needed to run the
2 systems?

3 A. (By Mr. Ware) Remember, we have the
4 submission that was made that showed the
5 \$641,000 in operating expenses, and then we
6 looked at, you know, what would get us close
7 to that. That happened to be that 4 CCF
8 minimum that got us to \$621,000. So the
9 revenues that are generated through PEU
10 rates would cover the operating expenses
11 based on the 2007 year-end test.

12 Q. And a question just about the operating
13 expenses for 2007. Do you agree that it's
14 likely that there were more expenses related
15 to the failures of those systems at that
16 time?

17 A. (By Mr. Ware) Some of the failures were
18 capitalized -- well pumps that failed,
19 things along those lines. There was
20 probably a few additional main breaks during
21 that time frame, you know, where, again,
22 when we started we were having about once a
23 week. We're down to typically about a
24 couple every -- one every other week.

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1 Q. Is it possible that your operating expenses
2 for those systems will decrease because of
3 all this investment that you've made in
4 those systems?

5 A. (By Mr. Ware) Again, the biggest driver in
6 the operating expenses outside of the
7 treatment in customer service is -- would be
8 the water main breaks. And like I said, it
9 has cut down some. It's moderated some.
10 But, you know, we haven't seen a big
11 difference in overall operating expenses
12 from, you know, 2007 to 2009.

13 MS. HOLLENBERG: Okay. Just
14 one moment, please. Oh, yes.

15 BY MS. HOLLENBERG:

16 Q. I recognize that you're basically going to
17 use 4 CCF minimum charge for the North
18 Country customers. Is the Company going to
19 continue to track actual usage of those
20 customers?

21 A. (By Mr. Ware) Yes.

22 A. (By Ms. Hartley) Oh, yes. Yes. Absolutely.

23 Q. Okay.

24 MS. HOLLENBERG: Thank you. I

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1 don't have anything further.

2 CHAIRMAN GETZ: Okay. Thank
3 you. Then we're going to need to take a 10- or
4 15-minute recess at this point, and then we'll
5 turn to questions from the Bench and then
6 opportunity for redirect when we return. Thank
7 you.

8 (Whereupon a recess was taken at
9 3:40 p.m. and the hearing was resumed
10 at 4:00 p.m.)

11 CHAIRMAN GETZ: Okay. We will
12 resume the hearing in Docket 08-052 and turn to
13 Commissioner Below with questions for the panel.

14 CMSR. BELOW: Thank you.

15 BY CMSR. BELOW:

16 Q. The first question regards Page 5 of the
17 settlement agreement, Exhibit 12, on
18 transfer of assets. This is for both the
19 Company and Staff. It talks about assets in
20 terms of the kind of physical plant that
21 serves the different customers. What about
22 cash working capital? Would there be any
23 transfer of that, or accounts receivable,
24 and on the liabilities side, accounts

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- 1 payable? How would those be dealt with?
- 2 A. (By Ms. Hartley) I expect those would be
3 transferred as of the date of January 1st,
4 2010, any of the balance sheet items.
5 Working capital's not considered at this
6 time. Working capital is not part of the
7 capital recovery surcharge. So I think we
8 would just -- we don't book it anywhere. I
9 think we would just take that into account
10 in the next rate filing for PEU. That would
11 be my estimate on that, although Staff can
12 weigh in, certainly.
- 13 A. (By Mr. Naylor) We know the objective is
14 essentially to move the assets from one
15 entity to another. I think the reason that
16 we had this language in the agreement is so
17 that, with respect to sitting down and
18 discussing all of this, is so we can make
19 sure we understood and agreed on
20 specifically what other implications there
21 were for transferring the assets. When we
22 drafted this, I was considering what the
23 impacts would be for reporting purposes
24 going forward.

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1 When these assets are moved to PEU,
2 they are essentially not going to be part of
3 a rate base in the future for 30 years.
4 They're recovered separately through a
5 surcharge. They're not going to be
6 intermingled, if you will, with all of PEU's
7 other assets for rate-making. So I want to
8 make sure that the reports we get in the
9 future, for example, from PEU, will allow us
10 to do an analysis of their financial
11 statements and not confuse things with
12 assets that are part of the capital coverage
13 surcharge. So those are some of the things
14 I think we need to -- details we need to
15 nail down.

16 As far as payables, receivables, I
17 hadn't really thought about that. I guess,
18 you know, we can certainly discuss that. I
19 guess I could see, off the top of my head,
20 the receivables may be appropriate to
21 transfer, depending on the date of the
22 transfer. Working capital I don't believe
23 would be transferred. But we may need to
24 discuss some of those issues.

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1 Q. Well, presumably in rate base there's
2 typically some allowance for working
3 capital. And presumably the working capital
4 needs of Pittsfield Aqueduct Company would
5 be reduced from what they would otherwise be
6 once the North Country systems transfer out.
7 Likewise, presumably the working capital
8 needs of PEU would be increased if those
9 operations were transferred. Is that a fair
10 statement?

11 A. (By Mr. Naylor) Yes, I think it is. I know
12 that in the revenue requirement that we're
13 recommending for Pittsfield, the remaining
14 company, there is an allowance for working
15 capital, which is normal. It's a percent of
16 the operation and maintenance expenses and
17 included in rate base.

18 For PEU, I guess we'd have to consider
19 that at the time they make a filing whether
20 there's cash working capital that's
21 appropriate to include in rate base. With
22 respect to the North Country assets, we
23 hadn't given that any thought.

24 Q. But generally, the principal

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1 proportionately, or accounts receivables
2 related to customers in the North Country
3 systems would, for instance, logically move
4 over. Is that a fair statement?

5 A. (By Mr. Naylor) I believe it is, yes.

6 A. (By Ms. Hartley) We agree.

7 Q. If we turn to Appendix C of Exhibit 12, the
8 settlement agreement, that talks about the
9 capital structure for rate-making purposes.
10 Would it be fair to say that the primary
11 purpose of this is to look at the capital
12 structure relative to when you start -- or
13 how things get modified in light of the
14 settlement agreement, in terms of the debt
15 equity structure and the relative ratios of
16 those, more so than trying to make a
17 statement about rate base, per se.

18 A. (By Mr. Ware) I think the purpose of this
19 exhibit was to show that coming over from
20 the North Country was a certain amount of
21 debt and a certain amount of equity, and
22 that -- you know, how, after you carved out
23 the capital surcharge based on the year
24 ending 2007 -- and this is one of the

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1 problems with a little bit of regulatory lag
2 as we sit here towards the end of 2009 --
3 the capital structure would look when North
4 Country came over and you took the debt out,
5 some debt out of PEU to replace with equity
6 that's in the capital surcharge. So that
7 would kind of be your starting point if you
8 took a snapshot in time at 2007. And that's
9 what I talked about, the importance of
10 modifying that structure by taking equity
11 out of the retained earnings part of PEU so
12 that at the end of the day you don't have a
13 capital structure that's 60-percent equity,
14 39-percent debt.

15 Q. Okay. Though, to be clear, the total
16 capital, even as it might be adjusted to
17 bring it up to date, doesn't necessarily
18 equate to rate base inasmuch as certain
19 things such as retained earnings could
20 represent cash on hand that's not part of
21 cash working capital, although it might
22 represent -- it could also represent
23 something that was invested -- might be used
24 to fund an investment that may or may not be

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1 determined to be used, useful and prudent.

2 So it doesn't necessarily equate to rate

3 base; is that fair to say?

4 A. (By Mr. Ware) That's correct.

5 A. (By Ms. Hartley) That's correct.

6 A. (By Mr. Naylor) I agree, yes.

7 Q. Okay. If we turn to Exhibit 8, the revised

8 rate filing, in Tab 3 we turn to Schedule 1

9 Attachment C, Page 2 of the modified filing.

10 There's a couple of pages here, Page 2 and 3

11 that concern pro forma adjustments to the

12 management fee account, which has been

13 previously described -- it was also

14 described at the top of Page 2A as being the

15 allocation of expenses by Pennichuck Water

16 and Pennichuck Corporation management fee

17 allocation -- and showing the proportioning

18 of that to the North Country system as

19 opposed to the Pittsfield proportions. Is

20 that what these two pages are about? Oh,

21 I'm sorry, you're not there yet?

22 A. (By Ms. Hartley) Page 2, Attachment C.

23 Q. Yes.

24 A. (By Ms. Hartley) Yes.

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- 1 Q. And these were pro forma adjustments that
2 are reflected in the settlement agreement,
3 or that were used -- in effect, were adopted
4 in the settlement agreement.
- 5 A. (By Ms. Hartley) Yes.
- 6 Q. And if we turn to the bottom of Page 3,
7 there was some questions --
- 8 A. (By Ms. Hartley) No, this is North Country
9 only I'm looking at.
- 10 Q. Right. So it shows what gets adjusted
11 relative to looking at the North Country
12 systems and the PEU transfer.
- 13 A. (By Ms. Hartley) Correct. But again, in the
14 modified filing, I don't think any of this
15 was taken into account, because it's based
16 on a different methodology. So I'm not
17 quite sure what you mean, Commissioner
18 Below.
- 19 Q. Well, these pro forma adjustments were used
20 generally to determine the sort of revenue
21 requirement that you were trying to design
22 rates around.
- 23 A. (By Ms. Hartley) Yes, yes. That is correct.
- 24 Q. And so some of these were adjustments up and
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1 some were adjustments down --

2 A. (By Ms. Hartley) That's correct.

3 Q. -- in terms of looking at what the North
4 Country system should contribute to expenses
5 once they move over.

6 A. (By Ms. Hartley) That's correct.

7 Q. And there was some questions earlier on, as
8 well as public comment, raising concerns
9 about certain issues around bonuses paid to
10 officers and senior management. And there
11 was a question about what -- you know, what
12 is the portion that's being allocated to the
13 North Country. And at that time, you said
14 you couldn't really sort of figure that out
15 as a separate component because the overall
16 management fee is a lot more than just the
17 bonuses.

18 A. (By Ms. Hartley) Right.

19 Q. But if we look at the bottom of Page 3,
20 under K, it talks about for 2007 the Company
21 paid bonuses to officers in senior
22 management positions above plan levels due
23 to achievement of specified goals. And then
24 it goes -- it has some numbers that look at

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1 the amount of in excess of plan levels --
2 the plan being something that was sort of
3 budgeted. And in 2007 there was some
4 payments in excess of what was budgeted.

5 A. (By Ms. Hartley) Correct.

6 Q. And if we look towards the bottom of that,
7 there's some calculations about the percent
8 allocated to PAC, or the amounts in excess

9 of plan levels for the Company or system
10 overall, which is about almost 80,000 --
11 79,768; is that correct?

12 A. (By Ms. Hartley) Yes.

13 Q. And then it shows the amount allocated to
14 PAC and the amount allocated to the North
15 Country percentage of that, which is
16 54 percent of what's allocated to PAC.

17 A. (By Ms. Hartley) Correct.

18 Q. So the amount allocated to the North Country
19 systems is 2417, and that's actually pro
20 forma adjustment. So it's not being looked
21 at as a revenue requirement. It's sort of
22 something that's coming out of stockholder
23 profits, if you will.

24 A. (By Ms. Hartley) Right. That's correct.

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1 Q. Is that correct?

2 A. (By Ms. Hartley) Yes.

3 Q. And if you look at the total amount in
4 excess of plan, about \$80,000 relative to
5 the total budget plan level, which is about
6 370,000, that's about -- the plan was about
7 four times the excess. So you could just,
8 roughly speaking, take the amount to North
9 Country and multiply it by four and get up
10 to around \$10,000.

11 Is it fair to say for 2007 -- that's
12 the year that the revenue requirement's
13 being based on -- the amount that was for
14 plan bonuses that's allocated to North
15 Country systems is roughly \$10,000?

16 A. (By Ms. Hartley) Subject to check,
17 Commissioner Below, I believe you're
18 correct.

19 Q. Just wanted to get an order of magnitude.

20 A. (By Ms. Hartley) It does give a range of
21 what was allocated to those systems for that
22 particular event. Actually, Don's done it,
23 and it's \$11,188.

24 Q. Okay. Thank you.

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1 Turning to the 400 cubic feet per month
2 minimum charge, couple questions with regard
3 to that. If that minimum were to be lowered
4 and you were still to achieve the same
5 revenue requirement, that would necessitate
6 raising -- or one way to do that would be to
7 raise the unit charge?

8 A. (By Ms. Hartley) Correct.

9 Q. And the effect of that would be that
10 customers who have average usage below
11 400 cubic feet per month would tend to pay
12 less, and customers who would have more than
13 that usage would tend to pay more.

14 A. (By Ms. Hartley) Correct.

15 Q. And to the extent that those that are below
16 average may include some year-round
17 residents, but probably most seasonal
18 residents from that below-average group,
19 that would tend to shift costs from seasonal
20 residents to year-round residents.

21 A. (By Ms. Hartley) That is correct. That is
22 why we proposed it, so that there would be
23 an average and everyone benefited. Whether
24 they used the service or not, I mean,

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1 whether they were there or not, would share
2 equally in the benefits and improvement.

3 Q. You're talking about the improvements. But
4 aren't most of the improvements actually
5 being paid for by the capital recovery
6 surcharge?

7 A. (By Ms. Hartley) I'm sorry. You're right.

8 A. (By Mr. Ware) About a third of your costs
9 are variable in the expense area. Those are
10 your production costs. The remaining
11 two-thirds are fixed, whether it's the
12 management fee allocation when you repair
13 mains, all those things in a sense are
14 fixed. They're not volume-based. So, in
15 fact, the point is that 67 to 70 percent of
16 the expenses are fixed. And as a result,
17 you know, you got to pick them up from
18 someplace. But if somebody's not there and
19 they're not paying, it puts more of the
20 fixed costs back on the year-round,
21 full-time person.

22 Q. And this was not part of your original
23 proposal or filing, but is it true that when
24 we had public comment hearings, that that

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1 was a concern that was raised by a lot of
2 people, about having seasonal residents
3 perhaps contribute in some way more than
4 what was in your original proposal.

5 A. (By Ms. Hartley) That is correct,
6 Commissioner Below. As I said early in my
7 direct testimony today, the Company listened
8 to everything the public hearings -- as a
9 result of the public hearings and also
10 meetings we had with the customers. And we
11 tried to incorporate their concerns in the
12 fairest and most equitable way possible. Is
13 it perfect? Probably not. But it's as
14 close as we could get to being equitable to
15 all the parties and all their concerns.

16 Q. Okay. You've talked about the plant that is
17 being amortized, the capital recovery
18 surcharge being fully amortized over 30
19 years. But you've also noted that much of
20 that plant will be depreciated over a longer
21 term, although some of it may already be
22 depreciated. But from an accounting point
23 of view, you'll probably still have some
24 basis at the end of the 30-year surcharge

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1 recovery period. Would that basis at that
2 point, would the expectation be that that
3 would be excluded from rate base for
4 additional return on investment?

5 A. (By Mr. Ware) Yes.

6 Q. Until there's no more basis on those or
7 assets.

8 A. (By Ms. Hartley) Yes, because we would have
9 recouped it earlier.

10 Q. And Staff concurs?

11 A. (By Mr. Naylor) I do concur.

12 CMSR. BELOW: Okay. That's
13 all. Thank you.

14 CHAIRMAN GETZ: Commissioner
15 Ignatius.

16 CMSR. IGNATIUS: Thank you.

17 BY CMSR. IGNATIUS:

18 Q. I won't ask how many of you will be here 30
19 years from now to double-check those
20 figures.

21 I'd like to ask about the -- we've
22 talked a lot about the investments, heard a
23 lot about the investments that have been
24 made but where we are in the operation of

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1 the systems as a result of all of those. So
2 let me ask a of couple questions probably to
3 Mr. Ware. But if others have responses,
4 please chime in.

5 Mr. Hodes made comment about the high
6 unaccounted-for water statistics for some of
7 the systems. What is the Company's, the
8 various systems -- and there may be
9 different answers for different ones in the
10 North Country. Where do you stand at this
11 point on unaccounted-for water, and are you
12 seeing progress as a result of the
13 investments made?

14 A. (By Mr. Ware) Okay. Let me explain, first
15 of all, how we look at unaccounted-for
16 water.

17 Every month we read the production
18 meters and the retail meters within a couple
19 hours of one another. We sum the retail
20 meters, subtract it from the production
21 meters; the difference is your
22 unaccounted-for water. We do that across
23 our 71 systems. On a weekly basis, you're
24 getting about a quarter of those. When the

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1 unaccounted-for exceeds 15 percent, we send
2 crews out and begin looking for leaks, if
3 for some reason we haven't been called.
4 There are certain systems, whether it's in
5 North Country or PEU, built in the early
6 '60s, mid '60, '70s, even early '80s, where
7 substandard materials were used, put in by
8 developers, that there's pretty much leaks
9 happening all the time. You go out and you
10 find them and take care of them. But the
11 result is that you've got kind of a
12 continual baseline leakage. The
13 improvements that we made have not been done
14 to the distribution system, although we are
15 attacking, if you will, the services. About
16 half the leaks up in Locke Lake are on
17 services. Every time we have a service
18 leak -- one 3/4-inch high-density
19 polyethylene service serves every two lots.
20 So when we have a leak on that, we go in and
21 replace that with two 1-inch lines. So
22 each -- we're taking care of the services.
23 And like I say, we're probably getting 15 to
24 20 leaks a year. So we're working the

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1 services through service leaks. The other
2 leaks are main leaks. We'll only get to
3 those as we begin to replace the
4 distribution system -- about \$800,000 a mile
5 to replace the distribution system. So
6 you're looking at north of \$10 million to
7 replace the distribution system. Isn't
8 going to happen. We're going to deal with
9 the leaks. We're going to, you know, try to
10 get on top of the leaks as soon as they
11 happen. We spend a lot of time inserting
12 gate valves at different places to isolate
13 and make the system less of a one big piece,
14 so that whenever you have a leak you can
15 isolate a smaller portion of the system and
16 have far fewer customers out. But it will
17 take time.

18 And our plan is, again, to work at that
19 in both PEU and North Country at a rate of
20 about 1,000 feet a year, 'cause we're
21 looking, you know, again, trying to keep a
22 handle on the amount of investment that
23 would go in there. And again, we'll deal
24 with the leaks as they happen. Over time,

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1 we'll start to cure that problem. But it
2 will be a long time.

3 Q. Are you seeing any reduction in the amount
4 improvement in the calculation of
5 unaccounted-for water yet?

6 A. (By Mr. Ware) Well, from when we took over
7 until now, yes. But we've kind of reached a
8 balance point where, again, short of
9 replacing the entire distribution system,
10 we'll continue to have problems. From year
11 one in particular when we took over, and the
12 pressures were varying all over the place --
13 from zero to 80 and back to zero, sometimes
14 in very short periods of time -- we were
15 getting services in mains that were breaking
16 because of surging. The surging has
17 basically been taken care of. We created
18 loops. We got in a steady pressure line.

19 And so, fortunately, I mean, if I look
20 at the North Country systems, the Birch Hill
21 system, the water pipes seem to have pretty
22 good integrity. We have nominal breaks up
23 there. Two or three a year. Same in
24 Sunrise Estates and Locke Lake, where

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1 there's quite a bit of pipe. That's going
2 to take time to replace. I think we've
3 reached a balance point where we won't see
4 any further reduction in unaccounted-for
5 water than where we are right now until we
6 start replacing the distribution system.

7 Q. What about the quality issues? You
8 described the arsenic standards increasing
9 and requiring further investment. Where do
10 you currently stand for any of the systems
11 that are at play today? Where do you stand
12 on arsenic?

13 A. (By Mr. Ware) All systems are in compliance
14 with all aspects of the Safe Drinking Water
15 Act. Also, we look at secondary standards.
16 For instance, when we took over Locke Lake,
17 not only was there a problem with arsenic,
18 but there was also high iron and manganese,
19 which resulted in people getting colored
20 water, toilets blackened and things like
21 that. So we're moving the iron and
22 manganese to the secondary limits and
23 standards, and we're moving the arsenic to
24 the standards. Of course, we have a

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1 connection with a supplier up in North
2 Conway, so the problems with those were
3 taken care of.

4 And the Sunrise Estates system, the
5 groundwater is fairly good, and we never had
6 a problem with the standards.

7 Q. How about bacteria? You had mentioned that
8 one of the systems had a bacterial problem.

9 A. (By Mr. Ware) Yes.

10 Q. Where do you stand with that?

11 A. (By Mr. Ware) A couple areas. Initially we
12 had problems with bacteria because the wells
13 were basically on small lots and leach
14 fields and not a very pretty picture. Those
15 are the wells up in Birch Hill that have
16 been abandoned in lieu of an interconnection
17 with North Conway. One of those was the
18 ones where we had the giardia affect.
19 Again, that well is off-line. None of the
20 wells are in service anymore. We continue
21 to have some coliform issues because North
22 Conway is a unchlorinated source of supply.
23 They don't chlorinate their water. And
24 given... we're getting some coliform hits.

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1 That's why we put the chlorination station
2 online. Since it's been online, we have not
3 had any bacteria issues.

4 Q. From anything that the state Department of
5 Environmental Services might monitor, are
6 there any outstanding issues for the
7 systems?

8 A. (By Mr. Ware) No.

9 Q. And under any federal standards, are there
10 any other issues that --

11 A. (By Mr. Ware) No.

12 Q. -- you're grappling with?

13 A. (By Mr. Ware) No.

14 Q. I want to clarify something that I think you
15 testified to, but I didn't quite follow it.

16 If one were to -- you said if one were
17 to discontinue, physically disconnect from
18 the system, you would no longer be -- of the
19 three North Country systems, you'd no longer
20 be responsible for the capital surcharge --
21 the capital recovery surcharge. Does that
22 mean dismantling the pipes that connect the
23 house to the system, as opposed to
24 dismantling the meter that connects to the

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1 pipes?

2 A. (By Mr. Ware) Yes. It would mean they had a
3 new source of supply -- i.e., they drilled a
4 well so they no longer needed the water from
5 the system, and they physically went out to
6 the street and disconnected the service at
7 the street line.

8 Q. All right. So, even if one were to pay the
9 fee to disconnect and reconnect the meter on
10 an off-season, they would still be
11 responsible for that capital recovery
12 charge; correct?

13 A. (By Mr. Ware) That is correct.

14 Q. Commissioner Below asked you a moment ago if
15 you were trying to keep the same level of
16 revenue coming in without using the 4 CCF
17 minimum and allow those who use less than
18 four to pay simply on the volumetric charge.
19 You'd either have to increase that -- you
20 would have to -- one way would be to
21 increase that volumetric charge to cover
22 that; correct? Another way would be to
23 increase the fixed customer charge; correct?

24 A. (By Mr. Ware) That is correct.

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1 Q. Have you looked at what level of a customer
2 charge would be required in order to make up
3 that difference?
4 A. (By Mr. Ware) No, we have not. We know what
5 the shortfall would be. But we didn't
6 investigate different rates, because we're
7 trying to put them into PEU with a rate
8 structure, such that when a bill goes out
9 and the customer calls in and says I'm part
10 of PEU, the customer service reps know that
11 it's -- what the rate is supposed to be and
12 that you don't have two different rates
13 within one group that's consolidated. And
14 so we felt that the approach that we took,
15 again, took into effect what the people at
16 the hearings had said, the fact there is a
17 large of seasonal customers. Yes, there's a
18 modest amount, I'm sure, of retired people
19 or lower-usage people. But we felt that
20 when we looked at it to get close to the
21 revenue requirement, the concept of the
22 minimum 4 CCF per month, which again is a
23 pretty modest amount -- that's 100 gallons
24 of water usage per day -- seemed to work

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1 best. If that was eliminated, yes, we'd
2 have to make up the revenues someplace else.
3 And there are, obviously, different ways to
4 do that.

5 Q. Thank you.

6 You had also testified, Mr. Ware, that
7 if in a PEU rate case you had a lower -- you
8 had some lower debt instruments that might
9 be swapped out for some higher-cost debt,
10 that that could play into a rate case. Is
11 that also the case for any of the debt
12 that's involved in the capital recovery
13 charges? Is there any opportunity for a
14 swap-out of lower-cost debt for those
15 people?

16 A. (By Mr. Ware) We did not anticipate that at
17 this time. A lot of that debt is SRF
18 monies. That's as low as the debt comes.
19 There is some small components in there of
20 the inter0company, you know -- right now
21 there is no plans to swap that out.

22 Q. If there were an opportunity to do that and
23 to give some relief to those customers,
24 would you consider it?

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1 A. (By Mr. Ware) I think if we could do that,
2 yes, we could give it some consideration.

3 Q. I guess this question is to Mr. Naylor or
4 Mr. Lenihan. You heard the testimony of --
5 elicited from the OCA about other needs on
6 the systems coming forward beyond what we're
7 talking about today; correct?

8 A. (By Mr. Naylor) Yes.

9 Q. And some of them are more expensive than
10 others, some of them requiring some
11 significant capital investment it sounds
12 like.

13 A. (By Mr. Naylor) Yes.

14 Q. Does hearing that description of additional
15 things that may be rolled into rates in the
16 future make you rethink this rate design in
17 the settlement agreement?

18 A. (By Mr. Naylor) No, it doesn't.

19 Q. Why is that?

20 A. (By Mr. Naylor) As I indicated a short time
21 ago, we evaluated this case to try to find
22 an acceptable solution to the original
23 filing, which called for substantially
24 higher rates, particularly for the Birch

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1 Hill customers. You know, particularly,
2 Locke Lake and Birch Hill were troubled
3 systems that the Commission had earlier this
4 decade had investigation dockets for both of
5 them, to look at the quality of service
6 under the previous ownership. And these
7 were systems that were chronic problems. So
8 when we sort of take into account where the
9 systems have been and where they are now,
10 the amount of capital that's been invested,
11 that needs to be invested, what the Company
12 has proposed and essentially adopted into
13 the settlement agreement we just felt was
14 the best solution that could be had at this
15 time.

16 We've had discussions with the Company.
17 Mr. Ware and I particularly have discussed
18 on a couple of different occasions about, in
19 recognition of the rates that are arising
20 from this proposal -- and certainly going to
21 be high rates -- what the future holds and
22 what kind of investment levels, you know,
23 will be needed. And I think we both agree
24 that the Company needs to evaluate any

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1 future improvements very carefully because
2 of the rate impact.

3 One of the side benefits to this
4 particular proposal is that, by bringing the
5 North Country systems into PEU, we now have
6 a customer base of 6600 customers over which
7 to spread costs, instead of 1100 for the
8 North Country potentially or the existing
9 5500 for PEU. So that's a benefit that will
10 continue on into the future and help to
11 mitigate rate impacts at any system that may
12 need additional capital in the future.

13 Q. Thank you.

14 CMSR. IGNATIUS: Nothing else.

15 CHAIRMAN GETZ: Ms. Thunberg,
16 any redirect for Staff witnesses?

17 MS. THUNBERG: Yes, just a
18 few, actually.

19 REDIRECT EXAMINATION

20 BY MS. THUNBERG:

21 Q. This is directed to Mr. Naylor, and it
22 relates to a line of questioning regarding
23 audit, final audit report elements that were
24 not included either in the modified filing

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1 or in the settlement agreement. And I just
2 want to ask your opinion -- or ask you, did
3 Staff consider the impact or what the
4 revenue requirements would be if all of the
5 recommendations of the final audit report
6 were made?

7 A. (By Mr. Naylor) Yes.

8 Q. And what conclusions did you draw from that
9 consideration?

10 A. (By Mr. Naylor) Well, it goes to really two
11 elements: No. 1 is the revenue requirement
12 that is applicable to the Pittsfield system,
13 and the second is essentially the revenue
14 requirement that's applicable to the North
15 Country systems. On the Pittsfield side, we
16 had done our analysis of the revenue
17 requirement that we felt would be
18 appropriate. Mr. LaFlamme of my staff had
19 prepared schedules which incorporated all
20 the audit adjustments that OCA walked
21 through with the Company witnesses earlier,
22 and any other potential adjustments that
23 arose from discovery. And our analysis of
24 all of those things yielded a revenue

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1 requirement just slightly higher than what
2 the Company had requested in the modified
3 filing for Pittsfield. So we were
4 comfortable agreeing in this settlement to
5 the revenue requirement the Company had
6 requested.

7 CMSR. BELOW: Can I interrupt
8 to get clarification?

9 When you referred to
10 "Pittsfield," are you talking about it -- not
11 just the Town of Pittsfield system, but
12 Pittsfield as PAC, with both North Country and
13 Pittsfield system, or what?

14 MR. NAYLOR: Just now I was
15 referring to the Pittsfield system, because
16 that -- without the North Country systems --
17 because that is provided a revenue requirement
18 separately in the settlement.

19 A. (By Mr. Naylor) But similarly with the North
20 Country systems, where either the audit or
21 discovery materials called for adjustments
22 to the revenue requirement, we took those
23 into consideration. What's different about
24 the North Country revenue requirements is,

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1 if you compare what the Company's original
2 filing in this case was -- original filing
3 meaning May of 2008 -- and the revenues they
4 requested at that time, compare those with
5 the revenues they requested for the North
6 Country systems in the modified filing,
7 they're leaving over \$300,000 on the table,
8 if you add those numbers up. So we did not
9 feel that there was any need further to
10 adjust the revenue requirement for the North
11 Country systems, because the Company was
12 leaving money on the table.

13 MS. THUNBERG: That was the
14 extent of Staff's redirect. Thank you.

15 CHAIRMAN GETZ: Ms. Knowlton,
16 redirect?

17 MS. KNOWLTON: Thank you.

18 REDIRECT EXAMINATION

19 BY MS. KNOWLTON:

20 Q. This question is for Ms. Hartley.

21 Ms. Hartley, are you able to describe
22 the magnitude of the losses that the
23 Company -- and I mean Pittsfield Aqueduct
24 Company -- has suffered?

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1 A. (By Ms. Hartley) Yes. In fact, I think we
2 responded in data requests at one point.

3 MS. HOLLENBERG: Excuse me. I
4 just want to clarify what this responds to in
5 terms of cross-examination.

6 MS. KNOWLTON: Well, I think
7 what this is responding to, again, is the same
8 issue that Mr. Naylor just addressed about the
9 audit and the implication that there were
10 adjustments that were in the audit that were not
11 reflected. And I think, you know, the Company --
12 that's why I'm asking Ms. Hartley this question.

13 CHAIRMAN GETZ: We'll permit
14 the question.

15 A. (By Ms. Hartley) Yes, I think in that data
16 request we reported that we were
17 experiencing -- since 2006, since the
18 acquisition of the North Country systems, at
19 that point in time we experienced about
20 \$740,000 loss in the aggregate. Since then,
21 we've had temporary rate relief. But we're
22 still experiencing significant losses. And
23 my accounting staff tells me we're clocking
24 at about \$700,000 right now in total losses

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1 between the two systems. Obviously, if
2 there is a recoupment that's approved by the
3 Commission, that will be mitigated to some
4 extent. But we will still experience a
5 significant loss that we'll never recover.

6 MS. KNOWLTON: I have nothing
7 further for Company witnesses.

8 CHAIRMAN GETZ: All right.
9 Then we will excuse the witnesses. Thank you
10 very much.

11 (Witness panel was excused.)

12 CHAIRMAN GETZ: With Mr.
13 Eckberg's testimony and the other testimony from
14 Ms. Cowen, there was -- the understanding was
15 just to adopt it. And there's no objection to
16 admitting it into evidence; is that correct?

17 MS. THUNBERG: That's correct.

18 CHAIRMAN GETZ: But did you
19 want to -- was there something, a revision of
20 some nature that's --

21 MS. HOLLENBERG: Yes, please.
22 I was under the impression that the agreement to
23 submit Mr. Eckberg's testimony as filed, without
24 him taking the stand, was due to our decision to

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1 ask the Commission -- or to slightly modify the
2 testimony, and that modification would be to the
3 recommendation that the capital recovery
4 surcharge be either reduced or eliminated for the
5 North Country customers. And we are no longer
6 recommending that. But I need to make clear that
7 that should not be construed as an agreement with
8 the revenue requirement for those customers.

9 CHAIRMAN GETZ: Well, I guess
10 I was just -- the vehicle for that, there's
11 nothing in writing. So it would just be your
12 oral representation of what the revision is to
13 the position taken by the OCA in the testimony.

14 MS. HOLLENBERG: That was what
15 I had discussed with Staff and the Company, was
16 that I would make an offer of proof, somewhat
17 like I just did, to revise the testimony.

18 CHAIRMAN GETZ: Okay. So does
19 that satisfy what you had hoped to do?

20 And are there any positions by
21 the other parties with respect to that offer of
22 proof?

23 CMSR. BELOW: Before you go
24 there, could you just point to where that is in

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1 the testimony? Is there something specifically
2 that you might strike or revise?

3 MS. HOLLENBERG: Well, the
4 discussion begins on Page 17. And I guess I'm
5 not proposing that anything be stricken. I'm
6 just proposing that the Commission understand at
7 this point that we're no longer recommending that
8 the capital recovery surcharge be eliminated for
9 Sunrise Estates and reduced for the other two
10 North Country customers.

11 CMSR. BELOW: Thank you.

12 CHAIRMAN GETZ: All right.
13 Thank you.

14 MS. HOLLENBERG: And I have
15 copies for the Clerk of that testimony, if that
16 would be helpful. It's been labeled as
17 Exhibit 9.

18 CHAIRMAN GETZ: Okay. Then if
19 there's -- is there anything else about that
20 issue?

21 (No verbal response)

22 CHAIRMAN GETZ: All right.
23 Then is there any objection to striking the
24 identifications and admitting all of the exhibits

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1 into evidence?

2 MS. THUNBERG: No objection.

3 CHAIRMAN GETZ: Hearing no
4 objections, they'll be admitted into evidence.

5 Is there anything we need to
6 address before we provide an opportunity for
7 closing statements?

8 MS. THUNBERG: Mr. Chairman, I
9 just wanted to draw to your attention that,
10 because we were -- the settlement parties were
11 working on the settlement agreement later than
12 the window of filing, we filed a motion to waive
13 the limitation that we exceeded for filing. So
14 if we can address that in closing?

15 CHAIRMAN GETZ: Well, how
16 about we address it this way: The motion to
17 waive is granted.

18 MS. THUNBERG: Thank you.

19 CHAIRMAN GETZ: All right. So
20 then, in terms of closing statements, let's start
21 with Ms. Sprague for Locke Lake.

22 MS. SPRAGUE: Thank you. I'm
23 really not an attorney. I'm just a regular
24 person. So forgive me.

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1 MS. HOLLENBERG: That's okay.

2 MS. SPRAGUE: I just really
3 wanted to touch on the tariff. It was explained
4 that it was like a mortgage, and when the
5 customer goes to Florida they still need to pay
6 their mortgage. I agree with that. That is
7 true. However, this is a utility. When you turn
8 off the utility, you do not get a monthly bill
9 for that. You also have -- when you have a
10 mortgage, it's something you own. We do not own
11 Pennichuck. Again, it's a utility that they
12 charge us. They get the asset and the profit
13 from it, not the customers.

14 The number of seasonal members
15 I feel -- and I don't have factual information,
16 so I can't say that it's incorrect. But I think
17 that that number that they're basing it on is
18 just by the minimum CCF being one, two or three.
19 I don't believe that that is really a seasonal
20 member. I think that could also be households of
21 two or three that fall below that. And there are
22 also people that are on fixed incomes and cannot
23 afford to do the 4 CCF.

24 Let's see. Also, I believe I

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1 heard somebody say something about the Company
2 will gain an asset from these other water
3 companies that they inherited from North Country.
4 They'll be able to rewrite their loan and save
5 money and get a better interest rate. With that
6 happening also, that's also going to be something
7 they're going to gain, not the customers. So I
8 just -- I don't know. I think that everything
9 should just be looked at.

10 And I don't think the minimum
11 4 CCF should get passed. I am definitely against
12 it.

13 The tariff fee, to me, looks
14 like the members are going to be double-charged.
15 If you look at it, they're going to have the
16 16.49 plus the minimum of 4 at 561, plus the \$17,
17 and then the disconnect and reconnect charge. I
18 understand what they're trying to do. But in my
19 eyes, it looks like they're going to get
20 double-billed. So I just disagree with it.
21 That's all I have to say.

22 CHAIRMAN GETZ: Thank you.

23 Ms. Waitt.

24 MS. WAITT: I just want to say

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1 I appreciate the Company's efforts in trying to
2 work with us all. And I think they've done a
3 good job of compromising.

4 I myself and my constituents
5 back home do take issue with the 4 CCF minimum.
6 I did a data request, where I went around and
7 spoke with at least 20 of my neighbors, who were
8 couples or single people, and most of them used
9 under the four. I know for a fact we have 22
10 seasonal residents, and none of them were in that
11 little talk that I did.

12 My biggest issue with this
13 thing from the beginning was when we were
14 notified of the merger to begin with, there was
15 no knowledge of the problems that were existing.
16 So, me and my neighbors, the only issue we had
17 was that we wanted meters, because at the time we
18 were not metered and I was paying the same as my
19 neighbor with five children. And so we got our
20 meters. And now with the 4 CCF minimum, I don't
21 need the meter, because now I'm going back to
22 paying more than what my neighbor with five
23 children has. So that's pretty much all I have
24 to say.

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1 CHAIRMAN GETZ: Thank you.

2 Mr. Smith.

3 MR. SMITH: Thank you. Well,
4 the Birch Hill Water District Commissioners are
5 quite pleased with what the Company has done to
6 the water system in Birch Hill. And we also
7 think they have worked diligently to try to look
8 for alternate funding sources, and,
9 unfortunately, the economic climate and other
10 things yielded no success to those efforts. The
11 water system, when they took over, was a mess.
12 You've heard about that today. And it's really
13 fine now. I mean, we get good quality water,
14 good pressure. And they're talking about one
15 final loop that will make things much better than
16 it was.

17 There is, of course, some
18 concern about the increase in the water rate. I
19 don't think, in our case, the minimum of 4 CCF is
20 really the issue. There's just a large number of
21 repairs that were done. And the capital recovery
22 surcharge, because there are not many residents,
23 is substantial. But I don't really see there's a
24 simple alternative to that. And I think there's

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1 been a lot of thought in looking into how this
2 might proceed. And this rate request is
3 certainly more attractive than the original one,
4 from our point of view. So, basically, that's
5 why we support the agreement. Thank you.

6 CHAIRMAN GETZ: Thank you.
7 Ms. Spector.

8 MS. SPECTOR: I'm told my
9 microphone doesn't work, so I'm going to try
10 project.

11 As the Commission may be aware
12 or may recall from the acquisition docket,
13 Pittsfield objected when Pittsfield Aqueduct
14 Company proposed to acquire the North Country
15 systems because it was concerned about the
16 subsidization that might happen from Pittsfield
17 to those North Country systems in light of the
18 large amount of capital improvements that were
19 necessary to bring those systems up to par. It
20 turns out, those fears were well-funded --
21 well-founded. This settlement agreement
22 addresses that concern by transferring the North
23 Country systems from Pittsfield Aqueduct Company
24 to Pennichuck East, which has a larger customer

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1 base and more similar systems and is better
2 suited to accommodate the North Country systems.
3 This allows rates for both Pittsfield and the
4 North Country systems to be set fairly and
5 without subsidization of the North Country
6 systems' capital improvement. It also
7 accomplishes a correction of allocation of costs
8 among various classes of users in Pittsfield.
9 And therefore, the Town asks that the Commission
10 approve the settlement agreement. Thank you.

11 CHAIRMAN GETZ: Thank you.
12 Mr. Hodes.

13 MR. HODES: Thank you.

14 Again, Litchfield is not
15 taking a position on the rate structure or the
16 rates. But we think the facts speak for
17 themselves, in that the North Country systems
18 are -- were in poor shape. They've operated at a
19 \$700,000 loss, I think the testimony was, for a
20 period of three years, which is a short period of
21 time. That's not changing. You're just shifting
22 now that loss to the ratepayers at PEU. And
23 that, to the Town of Litchfield, is unfair. The
24 PEU ratepayers, 5500 of them, are unrepresented.

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1 They're now -- Pittsfield didn't want the North
2 Country assets for the same reasons. So now it's
3 being shifted to the 15 communities in the
4 southern tier of the state for no reason. No
5 hydrological connection, no engineering
6 connection. You know, they can say there's
7 benefits that are going to flow in the future. I
8 don't think that's going to be proved to be true.
9 I think it's a very unfortunate system. You had
10 three systems that were in very bad repair.
11 Pennichuck didn't do anything wrong. They tried
12 to improve those systems. It's unfortunate.

13 If the Commission goes ahead
14 and approves this settlement and the tariff, then
15 I would ask that they be held to the fire when
16 they come in for their next rate case, which is
17 going to happen soon. They're saying there's
18 minimal impact on the citizens of PEU. And if
19 that's true, that's fine. But we don't believe
20 that's true. But if you hold them to that, that
21 will be satisfactory.

22 CHAIRMAN GETZ: Thank you.

23 Ms. Hollenberg.

24 MS. HOLLENBERG: Thank you.

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1 This case has presented our
2 office with a lot of challenges, and it's been a
3 difficult one for us because we have been
4 responsible for representing a number of
5 different, diverse interests. And we've tried
6 our best to consider them and keep them in mind
7 as we proceeded and to balance all those
8 interests, and to keep them as informed as
9 possible. And I would just note that we did not
10 sign the settlement agreement, and we don't agree
11 to the magnitude of the rate increase.

12 I also have concerns, as was
13 mentioned in Mr. Eckberg's testimony, about the
14 fact that the rate impact on the financing of --
15 for the small group of customers, more than \$4
16 million worth of debt, the fact that that was not
17 more of an issue in those cases. And we regret
18 that we were not a participant in those cases
19 because of that. I think this case has been
20 instructive to us that financing dockets are very
21 important, and we are looking more closely at
22 them now.

23 That said, we are a
24 participant in the PEU financing case. And I can

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1 tell the Commission that throughout the
2 proceeding I have heard from customers from the
3 North Country that have indicated they were not
4 aware of a lot of things that went on at the
5 PUC -- for instance, the acquisition docket and
6 the financing dockets. And I think it's
7 unfortunate that financing dockets are not
8 dockets that customers are informed about.

9 I will say that we did not
10 review the capital investments for the North
11 Country on the issue of prudence. And as I
12 expect my colleagues to point out, we did defer
13 to the Staff on that issue. At the time, though,
14 I will say we did expect Staff to file testimony.
15 And we were surprised that the issue of prudence
16 was only first discussed at this hearing today,
17 without any chance for us to have any discovery
18 on it or to even know what that -- how that issue
19 would be presented by the Staff.

20 We recognize that Mr. Smith,
21 on behalf of Birch Hill, is a supporter of the
22 settlement agreement. And we certainly respect
23 his right to do that. I would just point out
24 that we see our roles very differently. We don't

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1 just represent the customers in Birch Hill. And
2 so I think that it's not necessarily inconsistent
3 that we would have different positions.

4 The Commission has heard from
5 a couple of Sunrise Estates customers and the
6 Locke Lake customers about their concern about
7 the 4 CCF and about, in particular, the impact of
8 that on low-income or fixed-income customers.
9 And I think, as I touched upon with Ms. Hartley
10 on the stand, it sounds like the Company is
11 taking steps and will take steps in the future to
12 try to explore ways to help people in that
13 situation with their high water bills. And I
14 would suggest that perhaps it's an issue for the
15 Commission to take up on a more generic basis, in
16 terms of there being some kind of assistance
17 program for water, in light of the fact we have
18 it for electricity, natural gas, and through a
19 federal program is available for other types of
20 heating assistance.

21 We did express concern about
22 the impact of the recovery of rate case expenses
23 and recoupment. We're pleased that the Staff and
24 the Company responded to that with extended

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1 periods of time for that. We are concerned that
2 there will be a future PEU rate case very soon,
3 and we're a little worried about that. We do
4 hope, though, that the representations made by
5 the Company, you know, at this hearing and
6 throughout this proceeding, that we're looking at
7 a much less amount of investment for the next
8 rate case. We'll hope to see that.

9 And I do just want to point
10 out that I did ask Ms. Hartley about, and Ms.
11 Hartley mentioned on the stand, about the bill
12 insert. And I certainly encourage the Company to
13 do that. I think it's a great way to communicate
14 with customers. We also heard at the OCA from
15 customers about when the Company started
16 collecting recoupment of its temporary rate
17 increase, there was some confusion about how that
18 was done. And I definitely am pleased that the
19 Company is planning to do that. I would like to
20 see them give some examples at different usage
21 levels. And I'm glad they're going to involve
22 the Consumer Affairs Division in reviewing this.
23 If they need our assistance, we're more than
24 willing to assist them with that also.

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1 And before closing, I would
2 just like to recognize that I do think that the
3 Company undertook efforts in this case to secure
4 other sources of funding, and I know that that
5 went above and beyond what they would typically
6 be expected to do. And we do really appreciate
7 their work on that. And we'd like to thank all
8 the parties for their efforts and their
9 cooperative and professional manner in this case.
10 Thank you.

11 CHAIRMAN GETZ: Okay. Thank
12 you.

13 Ms. Thunberg?

14 MS. THUNBERG: Staff just has
15 a very brief closing, in the interest of time.

16 Staff is a member -- or a
17 settling party to this settlement agreement.
18 We'd respectfully request the Commission consider
19 and approve this agreement. The reasons for that
20 have been fully articulated by Staff's witnesses
21 and the Company's witnesses on the stand today.
22 So with that, thank you for your consideration.

23 CHAIRMAN GETZ: Thank you.

24 Ms. Knowlton.

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1 MS. KNOWLTON: Thank you.

2 The hearing today has been a
3 long time in the making. The company filed its
4 case in May of 2008, based on a 2007 test year.
5 The Company has met extensively with the parties
6 and the public, and thanks everyone for their
7 extensive dedication to this docket.

8 The Company worked very hard
9 to attempt to achieve consensus. It was the
10 Company's desire to do so, but that's not always
11 possible. There is no question that this case is
12 a difficult one. The Company made capital
13 investments that were necessary to provide safe
14 and reliable service to its customers. And all
15 of these investments, as we heard today, are used
16 and useful and prudent. The investments were
17 made to serve customers, and the Company is
18 certainly entitled legally to be compensated for
19 them. That said, the Company is very sensitive
20 to the impact on its customers, and that's why we
21 went back to the drawing table in March and came
22 up with a new proposal. It's a very unusual
23 thing to do. And the Company thought very
24 seriously about the need to do that. The filing

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1 that it put together is a very unique filing.
2 The Company took a lot of moving parts and
3 configured them in a manner that attempted to
4 address the needs of all the parties. That
5 resulted in a lower increase for customers. It
6 provides the Company with revenue to cover its
7 operating costs and to service the debt
8 associated with the capital improvements for the
9 North Country systems. We believe it makes sense
10 to transfer the North Country assets over to PEU.

11 The Company itself agreed to
12 forego any return on its investment in the North
13 Country systems. And, again, this is very
14 extremely unusual. I'm not aware of any other
15 utility that's come to this Commission and said
16 we're going to forego our return on our equity
17 investment in order to reach a solution in the
18 interest of all of the parties.

19 It's certainly very easy to
20 look at a situation like this and see problems.
21 But what's really needed is a solution, and this
22 settlement agreement is that solution.
23 Rate-making is certainly not a science. It's the
24 overall effect of the result the Commission

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1 should consider. We believe that the capital
2 recovery surcharge is the appropriate way to
3 invest capital investments in a manner that's
4 equitable in this case. The minimum usage charge
5 may seem inequitable to some, but it's the best
6 solution that the settling parties could arrive
7 at. It will allow the Company to recover
8 operating costs. And I think, as was
9 demonstrated by the -- from the questions, and
10 particularly from the Bench today, you know, the
11 Company needs to achieve a certain revenue level.
12 And if you don't get it from one place, you have
13 to get it from somewhere else. And that becomes
14 a very complicated analysis about how to do that.
15 And after lots of consideration and discovery, we
16 really felt that the 4 CCF usage was the way to
17 achieve that. As Mr. Lenihan testified, it's a
18 fair and balanced approach. The company is not
19 in a position to take any more losses at this
20 time associated with this system. We really do
21 believe that this is the best alternative for
22 proceeding.

23 We also believe that the
24 record establishes that this settlement agreement

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[09-30-09]

[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 is in the public interest and that it will result
2 in just and reasonable rates. We respectfully
3 request that the Commission approve the
4 settlement agreement without any modifications.
5 Thank you.

6 CHAIRMAN GETZ: Thank you.

7 I guess there was a couple of
8 documents that have to be filed. I'm expecting
9 that these are items that could be done by the
10 end of the week. Is that correct?

11 MS. KNOWLTON: Yes. I mean,
12 according to my notes, Exhibit 17 -- what's been
13 reserved as Exhibit 17 and Exhibit 25 are the two
14 that I have noted that the Company will be
15 providing.

16 CHAIRMAN GETZ: Okay. Great.

17 With that, then we will close
18 this hearing and take the matter under advisement
19 and issue a decision as quick as we can. Thank
20 you, everyone.

21 (Whereupon the hearing concluded at

22 5:00 p.m.)

23

24

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[WITNESS PANEL: HARTLEY|WARE|NAYLOR|LENIHAN]

1 C E R T I F I C A T E

2 I, Susan J. Robidas, a Licensed
3 Shorthand Court Reporter and Notary Public
4 of the State of New Hampshire, do hereby
5 certify that the foregoing is a true and
6 accurate transcript of my stenographic
7 notes of these proceedings taken at the
8 place and on the date hereinbefore set
9 forth, to the best of my skill and ability
10 under the conditions present at the time.

11 I further certify that I am neither
12 attorney or counsel for, nor related to or
13 employed by any of the parties to the
14 action; and further, that I am not a
15 relative or employee of any attorney or
16 counsel employed in this case, nor am I
17 financially interested in this action.

18

19

Susan J. Robidas, LCR/RPR
Licensed Shorthand Court Reporter
Registered Professional Reporter
N.H. LCR No. 44 (RSA 310-A:173)

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[09-30-09]